



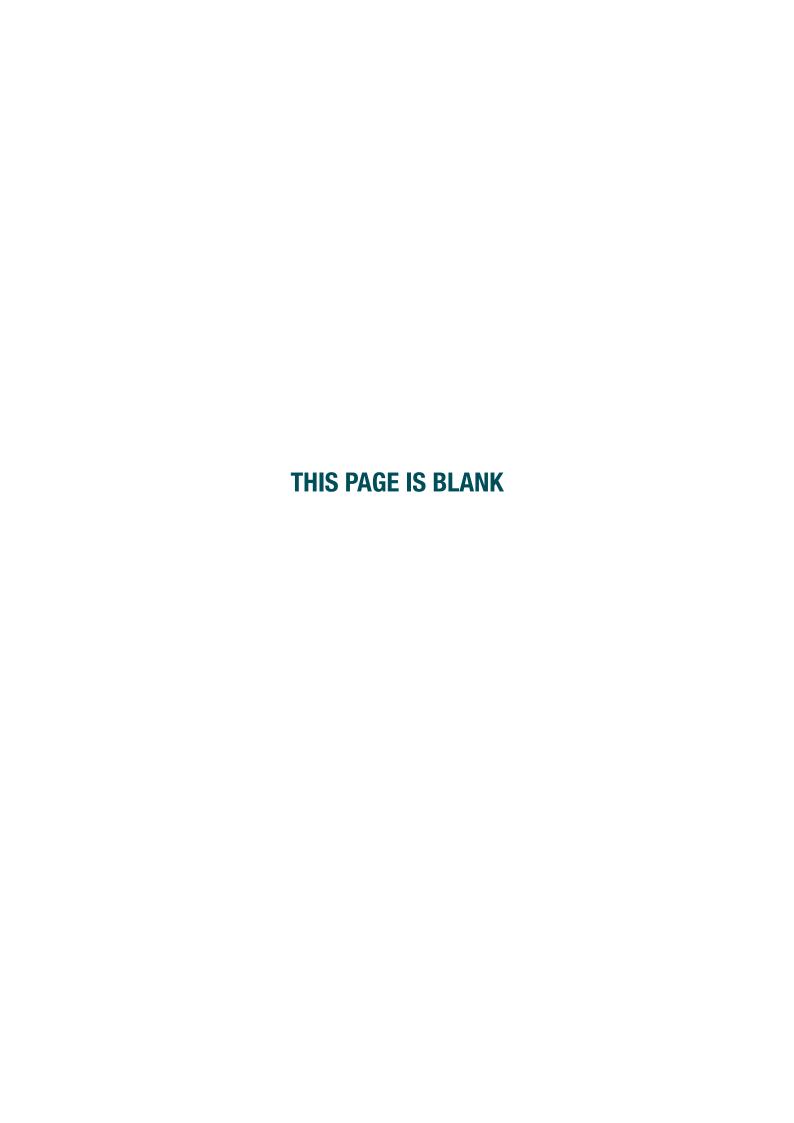






# **Draft Community Engagement Strategy**

Version 1.0 September 2010







# **Together Forward**

The Community Engagement Strategy outlines the process for involving the Tweed community in Council's strategic planning and decision-making processes. Ranging from the development of Council's 10-year Community Strategic Plan to day-to-day activities, Council supports the right of citizens to participate in decision making that affects their future.

## **Outline**

This strategy:

- 1) **Defines community engagement** and **identifies the methods** of engagement Council uses for the key stages of engagement **inform, consult, involve, collaborate and empower.**
- 2) **Identifies the broad categories** of Council projects which require engagement.
- 3) Provides an **Engagement Matrix** to align the methods of engagement with the category of Council projects.

### **Outcome**

- 1) Greater community understanding of Council's engagement processes.
- 2) Provide Council officers with guidelines for effective community engagement.

Council operates within the Local Government Act 1993 which empowers Councillors, elected as representatives of the community, to make decisions on their behalf.

The Tweed has a growing population in excess of 80,000 people spread across a geographically diverse area of 1303 square kilometres, ranging from urban populated areas and coastal communities to agricultural farm land and more than 15 rural villages.

Council engages with the community every day in many ways - it is part of Council's core role. From shire-wide high impact projects to locality-based low impact projects, this strategy will outline Council's commitment to keeping the community informed, consulted and involved.

The strategy will result in representation from a broad Tweed community including its citizens, ratepayers, businesses, progress association and ratepayer groups, community groups, interest groups and individuals - a hallmark of a healthy community.

With the rise of digital information and communication technologies, the strategy harnesses the benefits of on-line engagement while retaining the best of print and face-to-face consultation. It ensures all stakeholders have opportunities to participate and no sector of the community is disadvantaged. It includes measures to involve groups that are at risk of exclusion from public debate, such as the elderly, indigenous, people with a disability, low socio-economic groups and people from non-English speaking backgrounds.

## **Scope**

This Community Engagement Strategy relates to many activities undertaken by Council, except for notifications of development applications and other related statutory notifications. If legislative requirements or other council policies exist which address specific information/consultation processes, they take precedence, but the implementation of that legislation and those policies should be cognisant of the Community Engagement Strategy.

There are many external factors that sometimes limit the level of engagement possible. For example, state or federal legislation may prescribe specific activities, or project characteristics may determine what can or should be done. Community members also have opportunities to participate beyond the Community Engagement Strategy by addressing Council at monthly Community Access meetings or submitting petitions from the community.

## **Benefits**

There are a number of benefits from the Community Engagement Strategy which:

- commits Council to be open and accountable
- helps Council plan services better to meet community needs and aspirations
- helps Council prioritise services and make better use of resources
- allows a broader range of views to be expressed and more information to be assembled prior to making decisions
- enables Council and the community to work together to achieve balanced decisions



- offers opportunities for residents to contribute to and influence outcomes which directly affect their lives
- encourages greater community ownership and acceptance of Council decisions.

## **Objectives**

- 1) Involve the Tweed community in the development, implementation and review of Council's strategic planning and decision-making processes, within its legislative abilities.
- **2)** Ensure Council and Councillors receive quality information representative of the views of the Tweed community sourced from a range of methods to assist in effective decision making.
- **3)** Coordinate and centralise the engagement/participation process for Council to avoid duplication and loss of valuable information. This will help build an ongoing understanding and rapport between the community and Council.
- **4)** Build a positive reputation for Tweed Shire Council by demonstrating that Council is listening, informing and being informed by the broad Tweed community.
- **5)** Establish a uniform approach and minimum standards to the way Council, and consultants engaged by Council, engages the community on a range of issues.

## **Terms**

**Community Engagement:** The processes used to inform, consult and involve the Tweed community and other interested parties about proposals or policy changes relating to Council services, events, strategic plans, issues and projects.

**Community:** People who live, work, visit or invest in the Tweed Shire Council Local Government Area. The community includes residents, ratepayers, State and federal government agencies, non-government agencies, the private sector, community organisations and groups, churches, schools and local government partners.

**Strategy:** Implementing a Community Engagement Strategy - defined as a skilful management to achieve an objective - satisfies the foreshadowed requirements of the Division of Local Government through the proposed amendments to the Local Government Act 1993.

**Web 2.0 Technologies:** Web 2.0 uses the web as a platform for interactive information sharing and collaboration. Web 2.0 technologies include blogs, wikis, forums, social media and social networking sites (Facebook/Twitter), instant messaging and syndicating tools such as Really Simple Syndication (RSS) feeds.

## **Social justice principles**

The Community Engagement Strategy incorporates numerous engagement methods to involve people who otherwise can find it difficult to participate in public discussion:

- A high emphasis on online methods and Web 2.0 technologies provides innovative and exciting ways to get the
  message to people with limited mobility, are reluctant to attend or speak at public forums or have lifestyles that
  don't enable them to get to meetings. Online forums enable them to have their say.
- Public internet access at Council's Customer Service Centres and libraries ensures these online methods are available to all residents.
- 1800 telephone submission services provide a voice for people who are unable or reluctant to attend or address public forums.
- Community information sessions will take Councillors and Council staff out to the communities, rather an expecting people to come to Council.
- Citizens Panel membership will be randomly selected, ensuring it comprises a representative cross section of the community, not just people who currently dominate public discussions.



### **Stakeholders**

Tweed Shire Council identified stakeholders include:

**Tweed Shire residents:** Those who reside in the Tweed local government area.

**Tweed Shire ratepayers:** Those who own rateable land located in the Tweed local government area.

**Businesses/Industry:** Owners, operators and employees of small, medium and large businesses. Also includes business chambers, utility companies, economic development and tourism industry groups.

**Community organisations and groups:** Includes not-for-profit civic, cultural and religious organisations, groups and networks. For example, volunteer groups such as Rotary, Lions and Probus. Funded organisations such as St Joseph's Youth Service, Salvation Army and The Family Centre. This also includes sporting and recreation clubs and associations, including RSL clubs, neighbourhood and community centres.

**Interest groups:** Includes representative groups with an interest in particular issues, such as environmental, elite sporting organisations and peak bodies, youth organisations, museum and heritage, disability advocacy and indigenous organisations.

Interest groups are also area-based groups, such as progress and residents associations who represent communities in specific localities.

**Councillors and Council staff:** Elected body of Council and Council staff.

**Schools, education and training institutions:** Includes TAFE, universities, vocational and training providers, language classes, schools and tutoring college and lifelong learning groups.

**Government agencies and statutory authorities:** State and Federal government agencies and statutory authorities, includes emergency services.

Adjacent councils and regional bodies: Includes Byron and Kyogle shire councils, Gold

Coast City Council, Regional Development Australia Northern Rivers Committee, Northern Rivers Regional Organisation of Councils.

**Council committees, advisory groups and affiliated volunteer groups:** Council facilitates and participates in a number of advisory groups and council committees who provide ongoing advice and recommendations to Council. See page six for a list of all Council committees and advisory groups. Affiliated volunteer groups are community groups external to Council supporting a cause, such as Friends of the Tweed River Art Gallery or Friends of the Museum.

## **Defining Community Engagement and Methods of Engagement**

For the purposes of this strategy, community engagement is defined as the processes and structures in which Council:

- 1) Communicates information to the Tweed community.
- 2) Seeks information, involvement and collaboration from the community with the primary aim of informing Council's decision making.

Best practice community engagement as prescribed by the International Association for Public Participation (IAP2) identies the key stages stages of engagement as **INFORM, CONSULT, INVOLVE, COLLABORATE, EMPOWER.** 

Council functions under the Local Government Act 1993 which gives ultimate responsibility for decision making to Councillors, who are elected by the community to make decisions on its behalf. To further achieve the IAP2 objective of empowerment for the community, this strategy aims to give the Tweed community greater input during the collaborate, involve, consult and inform stages of engagement. It highlights the community's priorities and aspirations and informs the councillors to assist in effective decision making.

For practical purposes, the key stages can be described as INFORM, CONSULT, INVOLVE/COLLABORATE.

### **INFORM -** We will keep you informed.

Give the community and stakeholders balanced, accurate and relevant information on decisions, policies, plans and strategies. Day-to-day use - often used when Council has already made a decision, to communicate the outcome or status of projects or when there is only one way that Council believes it can progress a project.

**Customer Service Centre:** Customer Service Centres in Tweed Heads and Murwillumbah provide information on all Council services using the call centre, customer service, visual displays, printed materials and internet access for Council related business.

**Tweed Shire Council website:** One of Council's primary communication tools, the website should be a comprehensive source of information for all Council services and programs. It should incorporate web 2.0 technologies and international standards for accessibility.

Tweed Link/Advertising/Features: The Tweed Link is Council's free weekly newspaper and

one of Council's primary communication tool. It is delivered weekly by Australia Post to 38,000 households and also available electronically. Council will consider the use of advertising/features with other local media servicing the Tweed.

Media Release: Council issues media releases which are also available via an automated subscription service for media and



general public. Regular media releases ensure Council provides reliable, timely and accurate information to all media servicing the Tweed area, including print and broadcast.

**Publications/information material:** Tweed Shire Council publications about Council specific programs, services and initiatives.

**Social Networking:** Establish Council's social networking sites (Facebook and/or Twitter) pages as one-way communication tools.

**Council facilitated community events:** Council-hosted events which provide opportunities for councillors and staff to provide information to the community. Council strongly supports and participates in other community events.

**Councillors' Community Cuppas:** Regular informal community meetings across the shire, promoted in the Tweed Link and open to the public to talk with councillors.

**Letterbox Drop:** Non-addressed letter/flyer that advises citizens of an outcome/works to be undertaken and informs how feedback can be provided.

**Targeted Direct Mail:** Addressed letter direct to the customer. Usually specific to a project, demographic or geographic location or members of a particular group.

**Presentation/Public Speaking:** Councillors and staff speak at relevant meetings or events such as business chamber breakfasts and community events.

**Community Notice Boards:** At Council facilities, libraries, shopping centres and areas relevant to audience.

**Site Specific Signage:** Erected temporarily or permanently to inform the public of the project and relevant project details.





**CONSULT -** We will listen to you, consider your ideas and concerns and keep you informed.

Generating active two-way communication between Council and the community. At this level, Council seeks feedback to identify important community issues and perspectives that can influence and assist decision making. Informing is a prerequisite for consultation.

**Citizens Panel:** A representative sample of Tweed Shire citizens who actively provide feedback on Council projects. In the consult stage the Citizens Panel would provide input and feedback to proposed projects and initiatives. This would often follow the panel's involvement in the involve/collaborate stage of the engagement process.

**Tweed Shire Council website:** Use web 2.0 technology to encourage two-way communication such as independently moderated online forums and items 'on exhibition' for public comment.

**Community Conversations:** Informal community barbecues for discussions between councillors, staff and the community, usual about specific projects and topics.

**Public exhibitions and submissions:** Required by legislation for certain types of issues. Items on exhibition and development applications are open to submissions from the public. The information is made available for the public to comment within a certain time frame, while informing citizens how they can make their submissions/comments to Council.



**Community displays/stalls/information sessions:** Councillors and Council officers are available at a nominated venue and for a specific period of time, encouraging citizens to attend and discuss the topic.

**Surveys:** Target audience surveys should be integrated with broader consultation for larger projects, using independent market research companies or survey specialists where possible. Alternatively, the Citizens Panel should be used to provide a representative view of the broad community or specific geographical areas.

**Site Meeting/Tour:** Interaction at specific locations, usually facilitated by Council for invited participants.

**Personal briefings:** Inform relevant community groups/ratepayer and progress associations/businesses/lobby groups/individuals that they may request a personal briefing with councillors or Council staff to discuss a particular issue.

**INVOLVE/COLLABORATE** - We will work with you on an ongoing basis to ensure your ideas, concerns and aspirations are considered. We will provide feedback on Council's decisions.

Creating a collaborative relationship/partnership between Council and the community, facilitating involvement in shaping decisions that affect community life. Informing and consulting are components of involving/collaborating.

**Citizens Panel:** A representative sample of Tweed Shire citizens who actively provide feedback on Council projects. In the involve/collaborate stage, the Citizens Panel would provide initial ideas and feedback to guide Council prior to the formulation of projects and initiatives.

Tweed Shire Council website: Independently moderated online forums using web 2.0 technology.

**Meetings by invitation:** Community leaders, stakeholders and representatives to meet with councillors and Council staff for discussion, debate and exchange of views.

**Meetings with Council's committees/advisory groups:** Formal consultation between councillors and Council staff with members of the community with expertise in particular areas. Governed by the groups' terms of reference.

**Large Group/Stakeholder Collaboration:** A forum to address a strategic issue or plan. Brings together councillors, Council staff, stakeholder groups and individuals with relevant expertise and knowledge to formulate a response.



**EMPOWER** – We will give the community greater opportunity to participate in a transparent flow of information and feedback to Councillors, who have been empowered as the community representatives to make decisions in accordance with the Local Government Act 1993.

## **Council Projects for Engagement**

Consultation methods vary according to the type of project/issue. The strategy sets guidelines for engagement on project/issues which are classified into four categories:

- 1) **Shire-wide / High Impact:** Strategic plans, major projects and resource issues. For example, Tweed Shire Council Community Strategic Plan, Local Environment Plans, Water Augmentation, Bray Park Water Treatment Plant, shire-wide Development Control Plans, Catchment Management Plans.
- 2) **Shire-wide / Low Impact:** Management Plans and Policy Development, minor projects and major projects with limited impact. *For example, regional park and foreshore upgrades, Jack Evans Boat Harbour, major festivals and events.*
- 3) **Locality Based / High Impact:** Locality improvement and site specific matters and events. For example, development applications in accordance with statutory requirements, construction of Council facilities, trunk road works and works in central business districts.
- 4) **Locality Based / Low Impact:** Council service / program planning and delivery. For example, local road works, operational services such as traffic management and general maintenance of public areas or upgrade of parks and recreational areas (minor works level), site specific festivals and events.

This strategy relates to many activities undertaken by Council. However, legislative requirements and other council policies regulate the procedures and outcomes of some Council activities, limiting the opportunities for public input and the scope for community engagement.



## **Council Committees**

Council facilitates and participates in a number of Advisory Groups and Council Committees that provide ongoing advice and recommendations to Council. They include:

- Aboriginal Advisory Committee
- Beach Safety Liaison Committee
- Community Cultural Development Advisory Committee
- Disability Access Advisory Committee
- Flood Plain Management Committee
- Local Traffic Committee
- Rural Fire Service Liaison Committee
- Sports Advisory Committee
- Tweed Bush Fire Management Committee
- Tweed Coastal Committee
- Tweed River Committee
- Tweed River Regional Art Gallery Advisory Committee
- Tweed River Regional Museum Advisory Committee

# **Proposed Timeframes**

#### October 2010

Establish panel of preferred suppliers for local facilitators/ consultants. Establish panel of preferred suppliers for market research and surveys.

#### February - June 2011

Implementation of the Citizens Panel.

#### **January 2011**

New Tweed Shire Council web site (content management system) incorporating web 2.0 technologies.

#### February 2011

Launch Tweed Shire Council social networking sites - resulting in full integration of online Council material.

# **Engagement Matrix**

|           | What to do?  | When you are dealing with   |                            |                                 |                                |  |  |  |
|-----------|--|-----------------------------|----------------------------|---------------------------------|--------------------------------|--|--|--|
|           | 1 = every time 2 = in most circumstances 3 = on specific occasions 4 = on rare occasions | Shire-wide /<br>High Impact | Shire-wide /<br>Low Impact | Locality Based /<br>High Impact | Locality Based /<br>Low Impact |  |  |  |
|           | Customer Service Centres   | 1                           | 1                          | 1                               | 1                              |  |  |  |
|           | Tweed Shire Council website  | 1                           | 1                          | 1                               | 3                              |  |  |  |
|           | Tweed Link/Advertising/Features  | 1                           | 1                          | 2                               | 3                              |  |  |  |
|           | Media Release  | 1                           | 1                          | 2                               | 3                              |  |  |  |
|           | Publications/information material  | 1                           | 2                          | 2                               | 4                              |  |  |  |
|           | Councillors' community cuppa   | 3                           | 4                          | 2                               | 3                              |  |  |  |
|           | Social Networking  | 2                           | 2                          | 3                               | 3                              |  |  |  |
|           | Council facilitated events   | 4                           | 4                          | 4                               | 4                              |  |  |  |
|           | Letterbox Drop   | 4                           | 4                          | 3                               | 3                              |  |  |  |
|           | Targeted Direct Mail   | 2                           | 2                          | 2                               | 3                              |  |  |  |
|           | Presentation/Public Speaking   | 2                           | 3                          | 3                               | 4                              |  |  |  |
|           | Community Notice Boards  | 3                           | 3                          | 3                               | 3                              |  |  |  |
|           | Site Specific Signage  | 3                           | 3                          | 3                               | 3                              |  |  |  |
|           | Citizens Panel   | 3                           | 3                          | 3                               | 4                              |  |  |  |
|           | Tweed Shire Council website (eg: On Exhibition)  | 2                           | 3                          | 3                               | 4                              |  |  |  |
|           | Community Conversations  | 3                           | 3                          | 2                               | 3                              |  |  |  |
|           | Public exhibitions/submissions   | 1                           | 2                          | 3                               | 4                              |  |  |  |
|           | Community displays/information sessions  | 2                           | 2                          | 3                               | 4                              |  |  |  |
|           | Surveys  | 3                           | 4                          | 4                               | 4                              |  |  |  |
|           | Site Meeting/Tour  | 2                           | 3                          | 2                               | 4                              |  |  |  |
|           | Personal briefing  | 1                           | 1                          | 2                               | 2                              |  |  |  |
| ш         | Citizens Panel   | 3                           | 3                          | 3                               | 4                              |  |  |  |
| JLLABORAI | Tweed Shire Council website (moderated forums)   | 3                           | 3                          | 3                               | 4                              |  |  |  |
|           | Meetings by invitation   | 1                           | 2                          | 2                               | 4                              |  |  |  |
|           | Meetings with Council committees/advisory groups   | 1                           | 3                          | 3                               | 4                              |  |  |  |
| 5         | Large Group/Stakeholder Collaboration  | 2                           | 2                          | 3                               | 4                              |  |  |  |

Engagement tools in the involve/collaborate stage will vary depending on the nature of the project requiring engagement.



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# **Appendix**



# Many Voices

Reaching all people all of the time is neither appropriate nor possible. Limitations in time and resources can make it difficult to get a clear picture of the opinions and aspirations or the entire Tweed community. Best practice community consultation always seeks to ensure people most affected by a decision of Council are adequately consulted. But in the past, this has meant individuals or groups geographically closer or more interested in a particular issue or service can dominate public comment, overshadowing the views and interests of the broader community. Tweed Shire Council's Citizens Panel will provide reliable insight to the opinions and goals of the entire community. It will consist of an unbiased, statistically representative portion of the community as a resource for ongoing feedback and comment to Council.

#### **AIM**

To establish an unbiased representative community resource for ongoing feedback and comment to Council.

### **PURPOSE**

Provide considered input regarding plans, priorities, services and performance. Citizen Panel members may be involved in surveys/polls and online forums. At times, focus/reference groups may also be sourced from members of the Citizens Panel. The Citizens Panel operates in partnership with other methods of community engagement. While it is just one of many methods defined in the Community Engagement Strategy, the panel is designed to provide input from community members who might otherwise not participate in the engagement process.

#### **STRUCTURE - See Annual Table For Citizen Panel Composition - 2010/2011.**

- The Citizens Panel will be statistically representative of the broad Tweed community including residents and ratepayers (including non-residential ratepayers), grouped into four geographical areas based on localities: Tweed Heads and surrounds, Tweed Coast, Murwillumbah and surrounds and Rural.
- The total panel size of 800 is a representative sample of the Tweed population exceeding industry accepted standards of accuracy, providing Council with feedback which is statistically accurate of the Tweed community.
- The panel will primarily be facilitated online using an internet portal for members to log into. Members will be allocated an 'identification number' to maintain privacy and encourage a free exchange of opinions. A paper version of all information on the internet portal will be available for members who do not have internet access. Alternatively, all libraries in the Tweed offer internet access and Tweed Shire Council offices at Murwillumbah and Tweed Heads will soon provide internet access for customers to conduct Tweed Shire Council business.
- Panel members will be randomly selected from Council's ratepayer database and a resident non-ratepayer database. Residents who are not ratepayers can register their interest and go into the database pool for random selection.
- A Youth Panel will be created to cater for youth from the age of 18-25 who permanently reside in the Tweed.

#### **Draft Terms of Reference**

Council recognises that members of the community have different needs when communicating with Council and require a way of putting forward their views at a time and via a method that suits their personal circumstances. The Citizens Panel will be recruited from members of the Tweed community over 18 years of age. It is designed to be representative of all geographic distribution of the population and the proportions of genders and age groups within the community. Random selection will ensure other demographics are reflected in the membership.



#### **Membership and Selection**

- Random selection from two databases, with demographic targets for gender, age and geographical distribution:
  - Ratepayers: Includes all Tweed resident-ratepayer households and non-resident ratepayers. Council will advise ratepayers they can 'opt out' of the database for citizens panel selection if they desire.
  - Resident non-ratepayers: Non-ratepayers residing permanently in the Tweed. Resident non-ratepayers who would like to be eligible for the random selection process to the Citizens Panel will be invited to register on the database. They will be required to provide proof of their identity and physical address, through accepted forms of identification such as a NSW Driver's License or utilities bill.
- Random selection from the databases will be conducted by an automated system devised by an external software
  development company which creates a list of proposed panel members. These nominees will be invited to join the
  panel, starting at the top of the list and working through it until the allocated positions for each zone are filled. Each zone
  will have age and gender quotas which must be filled during this recruiting process.
- Membership will initially be for 12 months. However, members will be invited to continue to participate for an additional 12 months, for a maximum membership of two years.
- Membership is voluntary and members may withdraw at any time.
- Members will be expected to participate in at least four consultations per year and several quick polls/surveys on a
  range of topics. Some topics will be open for comment by the entire Citizens Panel, depending on the nature of the
  project, while locality-based issues will be referred to a particular geographical group within the panel.
- Members may also be occasionally invited to participate in workshops, focus or reference groups run by Council. They will be selected at random from the Citizens Panel, depending on the project and demographic requirements.
- Tweed Shire Council staff and Councillors are not eligible to be on the Citizens Panel.

#### Communication

- Communication will predominantly be conducted by email and the Citizens Panel online internet portal, which can only be accessed by panel members. It will be accesssed via Council's website and the Citizens Panel homepage, which will be accessible to everyone.
- A paper version of all information on the web site will be available for panel members who do not have internet access. Alternatively, all libraries in the Tweed offer internet access and Tweed Shire Council offices at Murwillumbah and Tweed Heads will soon provide internet access for customers to conduct Tweed Shire Council business.
- Strategic community issues will be the main topics, including service levels, future plans and policies that directly affect the community.
- Members will be provided with sufficient quality information to enable them to provide meaningful feedback on issues, policies and plans being considered by Council.
- When each Citizen Panel consultation concludes, feedback from panel
  members will be collated by an independent moderator. No individual will
  be personally identified. A report of Citizen Panel comments and any survey
  results will be made available to panel members and provided to Council staff
  for consideration and inclusion in the relevant Council business paper.



- Council will incorporate that report into their final decision making process, along with other feedback received as part of the overall community engagement process.
- The panel's report will also be posted on the Citizens Panel home page for the entire community to read.
- As required, panel members will be notified about relevant consultations, community research and other areas of common interest.
- An email address, citizenspanel@tweed.nsw.gov.au, will be established for communication with panel members. All
  other liaison will be with the Communications Officer Community Engagement as a central point of contact within
  Council.
- Correspondence from members will be acknowledged within 72 hours of receipt at Council during business hours Monday to Friday.
- Council reserves the right to disregard any communication that is abusive, does not directly address the issue under consideration or attempts to identify other panel members. Breaches may result in the panel member being removed from the Citizens Panel.

#### **Privacy**

- Members' personal data will be held by the Council's Communications Officer Community Engagement and will
  not be disclosed to any parties. All information held by Council will be in accordance with the *Privacy Act 1988*.
- Members' personal data will not be used for any purpose other than participation in the Citizens Panel.
- Members will be required to advise any change of address or other contact details to ensure their personal data remains current.
- No individual will be personally identified when the summary of Citizen Panel comments are provided to staff or councillors.

The intention of the Citizens Panel is to provide ongoing feedback to Council in an informed and constructive manner. Council reserves the right to disregard any communication that attempts to focus the process on other issues not relevant to matters open to consultation; abuse staff or other panel members; or identify other panel members in a public arena. Breaches may result in removal from the Citizens Panel.



#### A Clear Sample of the Tweed

- Randomly selected citizens panels are a statistically representative form of community engagement because they sample
  the community without prejudice.
- Engagement methods open to all interested people offer a valuable snapshot of public sentiment and play a necessary role
  in an overall engagement strategy. However, they cannot be assumed to represent the whole population because of their
  self-selecting nature. These methods can be dominated by people and organisations who are particularly motivated, often
  by aggrieved individuals or groups.
- Phone surveys which randomly select participants can also be statistically representative, reliably reflecting the views of the
  entire community. However, they are expensive and require considerable resources.
- A randomly chosen Citizens Panel provides the same representative sample, at a comparatively low cost and with potential for greater interaction.
- The principles of statistical analysis dictate that the composition of a panel with 800 members would accurately reflect the demographics of the whole Tweed community.
- As a further measure to ensure the panel is representative, its membership is divided into residents and ratepayers from four distinct geographic areas — Tweed and Surrounds, Tweed Coast, Murwillumbah and Surrounds and Rural.
- Issues specific to a particular zone might only be referred to panel members from that area, harnessing their local knowledge and ensuring efficient use of the panel's members.
- Random phone surveys of the wider community will still be conducted for issues that warrant their expense.



#### **YOUTH**

Council recognises it also needs to also consult with youth on a range of issues. While Tweed youths are among the stakeholders listed in the Community Engagement Strategy — as residents and members of organisations such as education institutions and youth committees —they will also be represented by a specialised sub-group of the Citizens Panel. The Youth Panel will cater for residents between 12 - 25 years of age with a permanent address in the Tweed.

The youth panel will be used for specific consultation on youth issues but may also be involved in broader Citizen Panel consultations.

#### Membership

- Nominations will be sought from youth to join the Panel, by completing an online nomination form.
- Membership will initially be for 12 months, however members will be invited, and may elect to continue to participate in subsequent years.
- Members will be expected to participate in up to four consultations per year on a range of topics.

Communication and Privacy will be the same as per the Draft Terms of Reference for the Citizens Panel

# **Annual Table for Citizens Panel composition - 2010/2011**

| TOTAL POPULATION + NON-RESIDENT RATEPAYERS  | 100,340                                     |  |                                       |                                    |                                      |                                     |                            |  |
|---|---|--|---------------------------------------|------------------------------------|--------------------------------------|-------------------------------------|----------------------------|--|
| TOTAL   | 64,186                                      | 26,584   | 9570                                  | 512                                | 212                                  | <b>7</b> 6                          | 800                        | 100  |
| Rural: Back Creek, Brays Creek, Burringbar, Byangum, Byrrill Creek, Cedar Creek, Chillingham, Chowan Creek, Clothiers Creek, Commissioners Creek, Crabbes Creek, Crystal Creek, Cudgera Creek, Doon Doon, Dulguigan, Dum Dum, Dunbible, Dungay, Eungella, Fernvale, Glengarrie, Hopkins Creek, Kielvale, Kunghur, Kunghur Creek, Limpinwood, Mebbin, Midginbil, Mooball, Mount Burrell, Mount Warning, Nobbys Creek, North Arm, North Tumbulgum, Numinbah, Palmvale, Pumpenbil, Reserve Creek, Rowlands Creek, Smiths Creek, Stokers Siding, Terragon, Tomewin, Tyalgum, Tyalgum Creek, Uki, Upper Burringbar, Upper Crystal Creek, Upper Duroby, Urliup, Wardrop Valley, Zara. | 7517  | 2658   | 592                                   | 51                                 | 21                                   | 8                                   | 80                         | 10   |
| Murwillumbah and surrounds: Bray Park, Condong, Eviron, Farrants Hill, Kynnumboon, Murwillumbah, Nunderi, South Murwillumbah, Stotts Creek, Tumbulgum, Tygalgah.  | 8962  | 3190   | 593                                   | 62                                 | 25                                   | 9                                   | 96                         | 12   |
| <b>Tweed Coast:</b> Bogangar, Cabarita Beach, Casuarina, Chinderah, Cudgen, Duranbah, Fingal Head, Hastings Point, Kingscliff, Kings Forest, Pottsville, Round Mountain, Sleepy Hollow, Tanglewood, Wooyung.  | 14,160                                      | 7178   | 3860                                  | 138                                | 58                                   | 20                                  | 216                        | 27   |
| <b>Tweed Heads and surrounds:</b> Banora Point, Bilambil, Bilambil Heights, Bungalora, Carool, Cobaki, Cobaki Lakes, Duroby, Piggabeen, Tweed Heads, Tweed Heads South, Tweed Heads West, Terranora.  | 33,547                                      | 13,558   | 4525                                  | 261                                | 108                                  | 39                                  | 408                        | 51   |
| <b>CITIZENS PANEL</b> Population figures are based on Australian Bureau of Statistics estimates of 90,770. Tweed Shire Council's ratepayer database, including residential and non-residential ratepayers as at June 2010.  | Resident<br>Ratepayers<br>Population<br>(R) | Non<br>Ratepayer<br>Residents<br>Population<br>(RNR) | Non<br>Resident<br>Ratepayers<br>(NR) | Citizen<br>Panel<br>Members<br>(R) | Citizen<br>Panel<br>Members<br>(RNR) | Citizen<br>Panel<br>Members<br>(NR) | Total<br>Citizens<br>Panel | %<br>representation<br>of the Tweed<br>Community |

