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#### **20 SEPTEMBER 2000**

#### REPORTS FOR DIRECTOR ENVIRONMENT & COMMUNITY SERVICES

27. Awnings over Footpaths - Risk Management Policy and Procedures

**Building Code** 

335

Cr Luff

Cr Marshall

**RESOLVED** that Council develops an appropriate Risk Management Policy in conjunction with advice from Council's solicitors.

**Current Status:** Draft Policy nearing completion.

#### **21 FEBRUARY 2001**

#### REPORTS FROM DIRECTOR ENGINEERING SERVICES

11. Tweed Valley Flooding 2 - 4 February 2001

Floods, SES

766

Cr Boyd

Cr Carroll

#### **RESOLVED** that:-

- 1. This report be received and noted.
- 2. Councillors interested in viewing the ENVIROMON Program contact the Manager Water who will arrange demonstrations.
- 3. The Director Engineering Services brings forward a report with recommendations as to the conduct of a flood awareness program.

9

4. Council co-operates in a joint public meeting with the SES.

**Current Status:** Report being prepared for Item 3. Other items completed.

#### 7 MARCH 2001

#### REPORTS FROM DIRECTOR DEVELOPMENT SERVICES

4. Installation of a Telecommunications Facility at Lot 8 DP 804836 No 349 Pottsville Road, Sleepy Hollow

DA4420/94 Pt1

796 Cr Luff Cr Bovd

#### **RESOLVED** that:

- 1. Development Application No 1229/2000DA for the installation of a telecommunications facility at Lot 8, DP 804836, Pottsville Road, Sleepy Hollow be deferred and the applicant requested to provide additional information in relation to the assessment of alternative siting options.
- 2. A further report be forwarded to Council following receipt of the additional information.

Current Status: To be finalised.

#### 21 MARCH 2001

#### REPORTS FROM SUB-COMMITTEES

2. Minutes of the Tweed River Management Plan Advisory Committee Meeting held Wednesday 7 February 2001

**Tweed River Management Plan** 

6. Commercial Boat Operations on the Tweed Estuary

**Current Status:** To be finalised.

10

**Boating, Development Applications** 

887

Cr Marshall

Cr Bovd

**RESOLVED** that Council investigates development of a by-law to charge a penalty fine for vessels illegally moored on public facilities.

#### ORDERS OF THE DAY

3. Hire Fees – Murwillumbah and Tweed Heads Civic Centres Notice of Motion, Maintenance - Ccl Bldgs, Civic Ctr - T.H. - Hire, Civic Ctr - MBah - Hire

857

Cr Lawrie

**Cr James** 

**RESOLVED** that Council:-

- 1. Endorses for general application the current informal guidelines used for making decisions on the discount of hall hire fees.
- 2. Where an application for discount of the fee is refused under delegation the applicants be informed that the matter may be reconsidered by application to Councillors.

**Current Status:** Investigation of the work to be undertaken currently being done.

#### REPORTS FROM DIRECTOR ENVIRONMENT & COMMUNITY SERVICES IN COMMITTEE

5. Dilapidated Structures - Tumbulgum

PF0460/270 Pt1

Confidential Nature of This Item: The Local Government Act 1993 Clause 10A(2) (g) advice concerning litigation, or advice that would otherwise be privileged from production in legal proceedings on the ground of legal professional privilege

C161

That Council:-

- 1. Undertakes the work to
  - a) Connect the dwelling situated at Lots 29/30 Section 2 DP 1223 No. 47-49 Bawden Street, Tumbulgum to the council sewer.
  - b) Demolish and remove the dilapidated/illegal ferneries/pergolas situated at Lots 29/30 Section 2 DP 1223 No. 47-49 Bawden Street, Tumbulgum.
  - c) Remove waste materials and disused motor vehicles as required from Lots 29/30 Section 2 DP 1223 No. 47-49 Bawden Street, Tumbulgum.
- 2. Receives a further report to be submitted on the matter of the repairs/maintenance to the dwelling situated at Lots 29/30 Section 2 DP 1223 No. 47-49 Bawden Street, Tumbulgum.
- 3. Raises a debt against the property to recover all costs.

**Current Status:** 1. Planning in progress to implement Item 1.

2. Report on the repairs/maintenance of the dwelling to be completed after other work completed.

#### 18 APRIL 2001

#### REPORTS FROM DIRECTOR ENGINEERING SERVICES IN COMMITTEE

3. Houses on Road Reserve - Reserve Creek Road

R4660 Pt3

Confidential Nature of This Item: The Local Government Act 1993 Clause 10A(2) (a) personnel matters concerning particular individuals

#### C188

That Council enters into confidential discussion with each of the occupants of the premises referred to in the report prior to reporting back to council on a proposed course of action.

Current Status: To be completed

#### REPORTS FROM DIRECTOR ENVIRONMENT & COMMUNITY SERVICES IN COMMITTEE

5. Options Cabarita Beach SLSC New Clubhouse

Surf Life Saving - Cabarita Headland

Confidential Nature of This Item: The Local Government Act 1993 Clause 10A(2) (f) matters affecting the security of the council, councillors, council staff or council property

#### C190

That Council:

- 1. Defers the decision on the options for the location of the Clubhouse; and
- 2. Initiates a precinct study.

**Current Status:** Study to be undertaken.

#### MATTERS FOR CONSIDERATION UNDER SECTION 79(C)(1) OF THE ENVIRONMENTAL PLANNING AND ASSESSMENT ACT 1979

The following are the matters Council is required to take into consideration under Section 90 of the Environmental Planning and Assessment Act 1979 in assessing a development application.

#### MATTERS FOR CONSIDERATION

- 1. In determining a development application, a consent authority shall take into consideration such of the following matters as are of relevance to the development the subject of that development application:
  - (a) the provisions of
    - (i) any environmental planning instrument; and
    - (ii) any draft environmental planning instrument that is or has been placed on exhibition and details of which have been notified to the consent authority, and
    - (iii) any development control plan, and
    - (iv) any matters prescribed by the regulations,

that apply to the land to which the development application relates,

- (b) the likely impacts of that development, including environmental impacts on both the natural and built environments, and social and economic impacts of the locality,
- (c) the suitability of the site for the development,
- (d) any submissions made in accordance with this Act or the regulations,
- (e) the public interest.



1. ORIGIN: Development Assessment Unit

**FILE REF: DA1180/10 Pt5** 

#### **REPORT TITLE:**

Deed of Agreement - Six (6) Lot Subdivision of Lot 194, 301 and 312 DP 755701 Coast Road, South Kingscliff

#### **SUMMARY OF REPORT:**

On 18 May, 2000 the Minister for Urban Affairs and Planning issued a development consent to Lenen Pty Ltd to subdivide Lots 194, 301 and 312 DP755701 Coast Road, South Kingscliff into 6 lots. The development involved the ultimate relocation of the Coast Road through the subject land, however as an interim measure a connection has been constructed from the newly formed Catherine Street to the existing Coast Road that is currently covered by a right of carriageway and easement for services (trunk water main) and an associated Deed of Agreement.

With the temporary connection from Catherine Street to the existing Coast Road there will need to be an amended plan showing a new right of carriageway and associated easement for services as well as a Deed of Agreement. The documents associated with this will need to be executed under the Common Seal of Council.

#### **RECOMMENDATION:**

That any documents relating to the right of carriageway, easement for services and deed of agreement through Lot 194,301 and 312 DP 755701 Coast Road, South Kingscliff be executed under the Common Seal of Council.

#### **REPORT:**

On 18 May, 2000 the Minister for Urban Affairs and Planning issued a development consent to Lenen Pty Ltd to subdivide Lots 194, 301 and 312 DP755701 Coast Road, South Kingscliff into 6 lots. The development involved the ultimate relocation of the Coast Road through the subject land, however as an interim measure a connection has been constructed from the newly formed Catherine Street to the existing Coast Road that is currently covered by a right of carriageway and easement for services (trunk water main) and an associated Deed of Agreement.

With the temporary connection from Catherine Street to the existing Coast Road there will need to be an amended plan showing a new right of carriageway and associated easement for services as well as a Deed of Agreement. The documents associated with this will need to be executed under the Common Seal of Council.

2. ORIGIN: Strategic Town Planning Unit

FILE REF: Social Plan

#### **REPORT TITLE:**

#### Social Plan Update 2001/2002

#### **SUMMARY OF REPORT:**

Social Plans have been prepared for 1999/2000 and 2000/2001. Rather than prepare a new document, Social Plan 2001/2002 updates previous Plans by:

- Identifying key issues relevant to Council's policies for human services in Tweed (Section 3);
- Offering the results of research for new Programs, initiatives or policies for Council consideration (Section 4);
- Reviewing the effectiveness and efficiency of current Programs (Section 5);
- Reviewing other major reports relevant to social planning in the Tweed (Section 6);
- Identifying new directions for the future investigation of social indicators and community consultation methods (Section 7).

#### **RECOMMENDATION:**

#### That Council:-

- 1. Seeks the support of all relevant agencies to provide for the necessary community facilities within the Tweed, and in particular seeks the support of its elected Parliamentary representatives to make up any shortfall in funding being experienced in the Tweed;
- 2. Continues to support its existing projects and activities, as set out in the draft Budget 2001.
- 3. Exhibits the Draft Social Plan 2001/2002 with the Draft 2001/2004 Management Plan/Budget.

#### **REPORT:**

The Social Plan is essential to assist the growing Tweed population (one of the fastest growing in the State) to make social adjustments to new circumstances and to live full lives.

Local Government Regulations to require the preparation of social plans were amended in January, 1998. Objectives of the Social Plan include promoting fairness in the distribution of the community's resources, improving accountability and giving better opportunities for consultation about decisions affecting peoples' lives.

The Plan informs Council's strategic planning process and helps to make sure that Council services are responsive and accessible to all residents. It works by identifying specific target groups and issues in the community, and making proposals for them. It is Council's annual contribution, as one of a number of agencies involved in meeting the needs of the community for social wellbeing, by proposing policies and resourcing projects and activities.

The draft Social Plan 2001 Update provides input to, and is part of, the Management Plan and Budget to be adopted in June, 2001. It contains two distinct sections:

#### 1. Key Issues

There are five major issues which influence Council's policies in the human services area:

- 1) Rapid population growth affecting the ability to provide community infrastructure;
- 2) A regional location far from the State capital reducing the ability to express local needs;
- 3) An apparent deficient share of the resources of Government agencies operating in the region;
- 4) The need to plan the provision of the range of community facilities for which Council is responsible, particularly through S94 developer contribution plans;
- 5) Coordination and management of local community services.

The Plan must therefore address:

- How to define the Council's obligations to the community;
- How to expand human service resources;
- How to prioritise human service needs;
- The timely provision of facilities.

Recommendations for addressing the Key Issues include the following initiatives:

- Council Community Assistance Scheme;
- Consolidated Community Projects Fund;

- Benefit Assessment for Council Expenditure;
- Promotional Campaign to Government Agencies.

#### 2. Needs Assessment – Community Target Groups

The results of consultations and research into new issues are used as the basis for new programs, initiatives or policies for Council consideration. The Update develops strategies based on identified needs of nominated target groups. Needs have been prioritised using a scoring system for each of the target groups.

Recommendations arise from four new issue papers commissioned for Aboriginal and TSI People, People Living with HIV/AIDS, Men's Issues and Women's Issues. Other recommendations arise from the review of five earlier issue papers, for Vulnerable Families, Children 0-4 Years, Young People, Transport, and Affordable Housing.

A review of progress of the 49 Access & Equity Activities identified in the 1999 Social Plan has also been carried out to assess the effectiveness and efficiency of current programs; recommendations are made in respect of many of these Activities.

Finally, the Update reviews other major reports and programs current in Tweed, and looks at possible new directions for monitoring community needs. Social indicators could be established to provide a process for measuring the social and economic progress of Tweed communities; and a community consultation process is necessary to provide data for future needs assessment.

Council is faced with a demanding range of social issues, arising from both the needs of the current population and growth. In terms of NSW this is an exceptional situation. Moreover, Council has a very tight budget.

Many of the social issues facing the Tweed are not the responsibility of the Council. Indeed, the Social Plan Update 2001 has highlighted as a key issue the under resourcing of the Tweed. In addition, many of those issues which are the responsibility of Council are already the subject of ongoing projects and activities. There are, however, a number of additional projects and activities which have been identified.

None of those additional items have been included in the draft Budget 2001/02. Other demands have mitigated against this. This should not be seen as diminishing the relevance of the Social Plan. The issues identified are real. The challenge facing Council is to be able to progressively move towards meeting these needs from limited resources in the longer term. In that regard the responsibilities of other agencies must not be overlooked. Council's primary function over the next 12 months should be:

- To continue with existing projects and activities using current resources;
- To actively pursue with those other agencies a more realistic allocation of resources to the Tweed, using the material contained in the Social Plan Update 2001.



3. ORIGIN: Strategic Town Planning Unit

**FILE REF: GT1/LEP/2000/16 Pt1** 

#### **REPORT TITLE:**

Draft Tweed Local Environmental Plan 2000 (Amendment No. 16) - Greenview Estate SUMMARY OF REPORT:

Council at its meeting of 6 December, 2000 resolved to prepare a draft Local Environmental Plan consistent with an approved residential subdivision for Greenview Estate, Piggabeen Road as shown in Figure 1. Part of the draft plan affects a proposed public reserve to be dedicated to Council. A resolution is therefore required from Council stating that Council will exhibit the draft Plan in accordance with the "Best Practice Guidelines - LEP and Council Land".

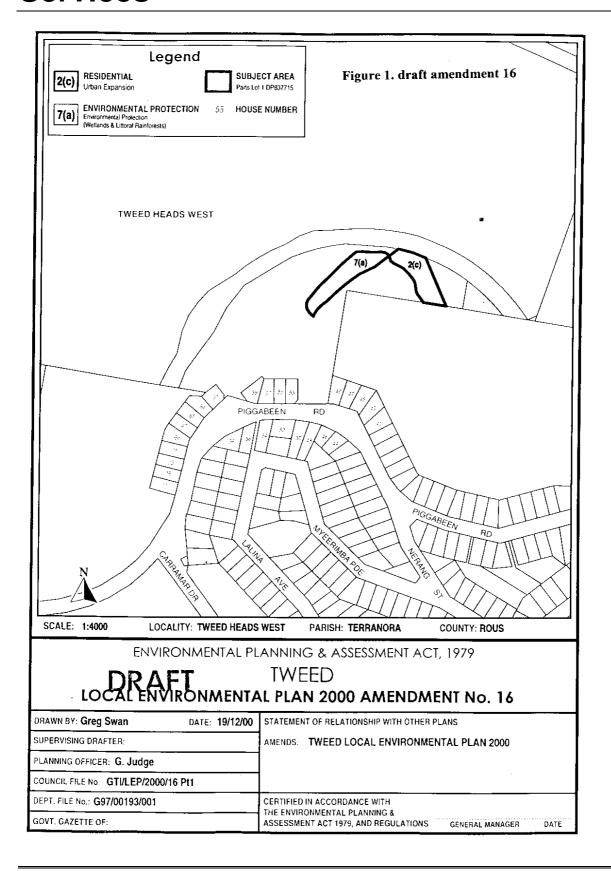
#### **RECOMMENDATION:**

That Council exhibits the draft Tweed Local Environmental Plan 2000 (Amendment No. 16) in accordance with the "Best Practice Guidelines - LEP and Council Land" published by the Department of Urban Affairs and Planning, January 1997.

#### **REPORT:**

Council resolved to prepare a draft Local Environmental Plan for land within Greenview Estate, Piggabeen Road (previously Lot 1 DP 837715). The Plan proposed rationalising the boundary between the 2(c) Urban Expansion zone and the 7(a) Wetland zone consistent with an approved residential subdivision (S94/149).

Part of the draft affects land proposed as a public reserve to be dedicated to Council. In circumstances where a draft Plan changes the planning controls over Council land, Council must resolve to exhibit the Plan in accordance with the "Best Practice Guideline – LEP and Council Land" published by the Department of Urban Affairs and Planning.





4. ORIGIN: Development Assessment Unit

**FILE REF:** DA1180/382 Pt10

#### **REPORT TITLE:**

Application to Modify Consent No. 0681/2000DA – Stage 6 Casuarina Beach - A 94 Lot Residential Subdivision at Lot 1, DP 811425, Lot 3, DP 865049, Coast Road, South Kingscliff

#### **SUMMARY OF REPORT:**

Council is in receipt of an application to modify the Stage 6 (Casuarina Beach) consent. The proposal incorporates two (2) key changes as follows:-

- 1. Modification of Condition No. 11 The applicant has requested that the condition refer to the provision of 70 parking spaces only as opposed to 72 spaces. The proposed modification will facilitate the provision of an east-west pedestrian link between the beach and adjacent residential areas.
- 2. Modification of Condition No. 47(x) The applicant has requested modification of the condition to delete the existing requirement to erect a roundabout at the intersection of Road No. 3 (existing Coast Road) and the Crown Road (see attached figure) and to replace the latter with a cul-de-sac.

Whilst the proposed modification to Condition No. 11 is considered to be generally satisfactory, a number of issues of concern exist in relation to the proposed amendment to Condition No. 47(x), indeed, the proposed amendment to condition No. 11 is considered unsatisfactory. These issues are discussed in greater detail later in this report.

#### **RECOMMENDATION:**

That Council:-

- 1. Grants consent to the modification of Condition No. 11 to read as follows:-
  - 11. A total of 70 public parking spaces are to be provided along the eastern side of proposed road 11, in accordance with the Stage 6 concept master plan. The subject parking spaces are to be designed and constructed in accordance with Council's Development Control Plan No. 2 Site Access & Parking Code.
- 2. Refuses the application to modify Condition No. 47(x) of Development Consent No. 0681/2000 for the following reasons:-
  - 1. The proposed amendment will further reduce traffic safety and permeability within the subject site, with particular reference to the use of public parking and beach access facilities in the vicinity of the Crown Road.
  - 2. The proposed modification will reduce the safety of motorists at the intersection of the realigned Coast Road and Catherine Street.

- 3. The erection of a cul-de-sac at the intersection of the Old Coast Road and the east-west Crown Road will significantly restrict the future connectivity and permeability of residents between Casuarina Beach and Seaside City, thereby forcing all residents to utilise Catherine Street.
- 4. The construction of a cul-de-sac at the intersection of the Old Coast Road and the east-west Crown Road is considered to be an unsatisfactory urban design alternative.

#### **REPORT:**

Council is currently in receipt of an application to modify development consent 2000/681, otherwise known as Stage 6 of the Casuarina Beach development. The proposal incorporates two (2) key amendments as follows:-

- 1. Modification of existing condition No. 47(x) to allow for the provision of a cul-de-sac, as opposed to a roundabout at the intersection of the Old Coast Road and the east-west crown road on the northern extremity of the development site.
- 2. Modification of existing condition No. 11 to permit the provision of 70 parking spaces as opposed to 72 spaces.

The applicant proposes to construct a cul-de-sac in place of the approved roundabout at the intersection of the Old Coast Road and the east-west Crown Road. In this regard, the proposed cul-de-sac will mirror culs-de-sac approved at two (2) points immediately to the east of the subject site. To facilitate the latter, condition No. 47(x), which is as follows, would need to be amended.

47 (x). A roundabout shall be constructed at the intersection of the existing Coast Road and the newly constructed Crown Road Reserve in accordance with Austroads Pt-6 – Roundabouts. The outside circulating diameter shall be 28.0m.

The applicant has argued that the provision of a roundabout at the subject site is not warranted, given that the primary connection point between Casuarina Beach, Seaside City and ultimately the 'Club of the Clubs' site has now been provided by way of the construction of Catherine Street to the west. In this regard, the applicant has argued that the roundabout required pursuant to condition No 47(x) is no longer necessary. The applicants submission is annexed to this report (Annexure 1).

In accordance with discussions held between Consolidated Properties and Council's Director Development Services, the applicant has also requested that condition No. 11 be amended so as to allow the provision of 70 car parking spaces only. The latter amendment incorporates a reduction of two (2) spaces from that previously approved (72 spaces) in order to enhance pedestrian access between the beach and adjacent residential areas.

#### **Comment:**

The proposed modifications were referred to both Council's Manager Planing & Design and Coordinator Development Engineering for comment. In this regard, no substantive objections were raised in relation to the deletion of two (2) parking spaces referred to in condition No. 11. It is however evident that a number of concerns are held in relation to the proposed deletion of the roundabout referred to in condition 47(x).

The comments of both the Manager Planning & Design and Co-ordinator Development Engineering have been summarised as follows:-

"Condition No. 47(x) requires the construction of a roundabout at the intersection of road No. 3 (existing Coast Road) and the Crown Road.

The applicant has argued that the approved roundabout be replaced by a cul-de-sac at the subject site, thereby forcing all traffic on to the realigned Coast Road and Catherine Street. In this regard it is pertinent to note that the crown road accommodates a significant number of public parking spaces directly associated with a primary beach access point. In relation to the latter, it is likely that the Crown Road will be extensively used by local residents and visitors alike. It is therefore imperative that adequate connectivity, controlled access points and permeability be provided to this area.

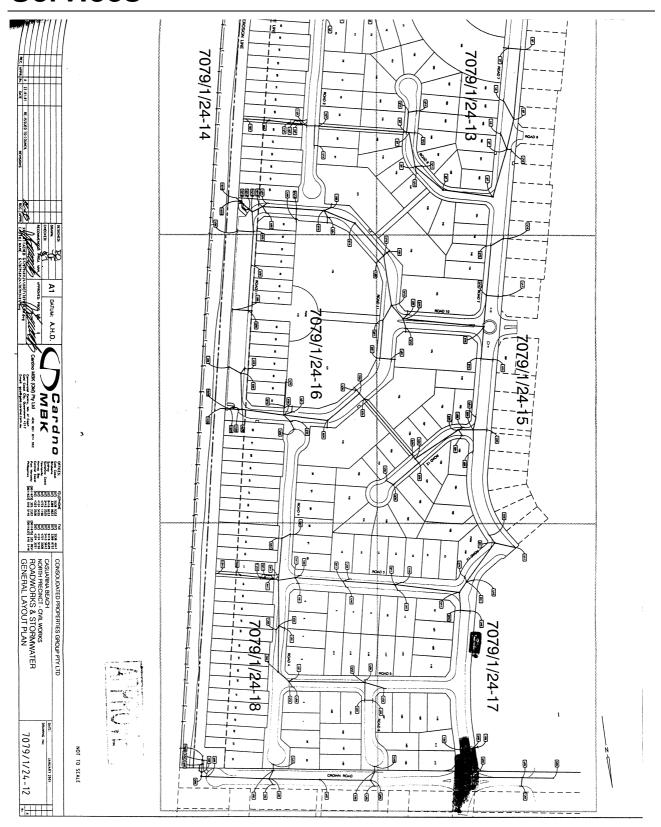
Having regard to the applicants submission, the proposed amendment to condition No. 47(x) is considered unacceptable for the following reasons:-

- 1. The replacement of the approved roundabout with a cul-de-sac will significantly reduce vehicular access to the Crown Road and associated public access and parking areas. Potentially, this will divert traffic to other beach access points, thereby resulting in the under utilisation of the crown parking and access area. In this regard, it is pertinent to note that Roads No. 6 & 4 to the east of the subject site already provide for culs-de-sac, thereby further reducing access to public facilities and amplifying the unsatisfactory nature of the proposal.
- 2. The proposed modification will force all motorists to use the realigned Coast Road and Catherine Street, which will provide for a high traffic volume already. As a consequence the safety of motorists and pedestrians alike will be jeopardised.
- 3. At present there is no conditional requirement to upgrade or treat the intersection of the Crown Road and Catherine Street. Therefore, if the proposed modification were to be supported and no roundabout were to be constructed at the intersection of the Crown Road and Catherine Street, the safety of motorists at this point would be greatly reduced.
- 4. The provision of an additional cul-de-sac at the intersection of the Old Coast Road and the east-west Crown Road is considered to be a poor urban design alternative. Not only will the proposal jeopardise the safety of motorists and pedestrians within the area, it also decreases the pedestrian and vehicular accessibility and permeability that are considered hallmarks of good subdivisional and traffic design. It is considered that Council should support the principles of access connectivity and pedestrian or foot based transport. In this regard, it is pertinent to note that future development of the adjacent Seaside City site is likely to create demand for cross over utilisation of resources / services provided for in each residential development. In this regard, it is considered unsatisfactory to force all future residents to utilise the one (1) access point, being Catherine Street."

The proposed modification to condition No. 11 is considered to be satisfactory and unlikely to create any adverse impacts within the locality. Although two (2) parking spaces are to deleted, this will in turn enhance the accessibility of pedestrians, thereby reducing demand for vehicular usage.

#### CONCLUSION

Whilst the applicants proposal to modify condition No. 11 is considered satisfactory and deserving of Council support, the proposal to construct a cul-de-sac at the intersection of the Old Coast Road and the east-west Crown Road is considered unsatisfactory from both a traffic safety and urban design perspective. Not only are the present traffic arrangements (culs-de-sac at two points to the east of the subject site) considered less than ideal, the proposal will further amplify the lack of traffic and pedestrian permeability through the site to the public facilities located within the east-west Crown Road. Having regard to the applicants submission and the matters under S.79C of the Environmental Planning & Assessment Act, 1979, the proposed modification to condition No. 47(x) is recommended for refusal.



5. ORIGIN: Strategic Town Planning Unit

FILE REF: GT1/LEP/2000/2 Pt1

#### **REPORT TITLE:**

Tweed Local Environmental Plan 2000, Amendment No 2 - Cobaki Lakes

#### **SUMMARY OF REPORT:**

Council has resolved to prepare a Draft LEP to rezone various parts of this property from 2(c) to Environmental Protection and 6(b) Recreation. The proponents wish to retain a small part of this land as 2(c) as indicated by Figure 1. The land is the subject of a condition of development consent to retain an area of Scribbly Gum which the proponents argue is infected with termites and should be removed. As the proponents will have to seek Council approval to remove this condition if it wishes to develop the land there are no objections to the removal of land from the draft LEP and thereby retain it as 2(c).

#### **RECOMMENDATION:**

That the Regional Director of the Department of Urban Affairs and Planning be informed in accordance with Section 54 of the Environmental Protection Act that Council has amended its previous resolution dated 15 March, 2000 excluding from the area to be rezoned from 2(c) Urban Expansion to Environmental Protection and 6(b) Recreation the land indicated by Figure 1.

#### **REPORT:**

In March, 2000 Council agreed to prepare a draft LEP for various zone boundary adjustments to reflect the constraints and opportunities of the property: 54ha from 2(c) Urban Expansion to Environmental Protection and 6(b) Recreation; 15ha from 6(b) to 2(c).

Subsequent to that decision the proponents requested that one of the areas proposed to be rezoned from 2(c) to Environmental Protection be retained as 2(c) (see Figure 1). The reason for this was the Scribbly Gums on this land are termite infested and not worthy of retention. The amendment was supported by an arborist's report.

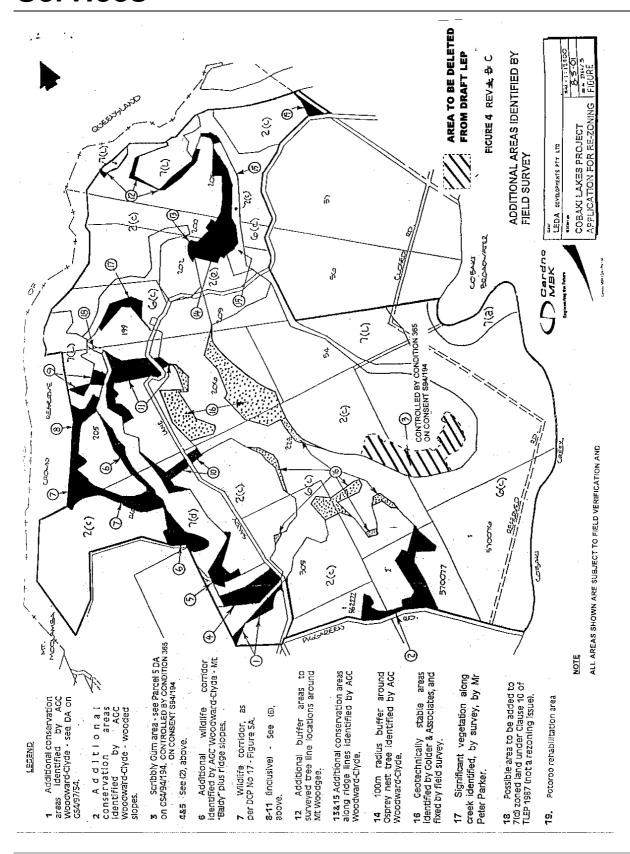
However, part of this area is the subject of a condition of development approval that the trees be retained as follows:

"The Scribbly gum habitat area marked on the amended plans for Parcel 5 is to be embellished, enhanced, and developed primarily as a Scribbly Gum habitat enhancement area with appropriate fencing and regimes for mowing and weed reduction, with plantings of saplings of Scribbly Gums, Wallum banksia and Swamp mahogany, to the satisfaction of the Manager, Recreation Services, with a bond of \$10,000 to be returned after 12 months following successful establishment of the habitat enhancement planting area. Area of such habitat regeneration to be in accordance with Drawing No CG231-502P5 dated 7 April 1995. Such habitat enhancement are to be established prior to release of any linen plan for lots in Parcel 5, to the satisfaction of Council's Manager, Recreation Services."

Given this condition of consent the options open to Council and the proponents are as follows:

- 1. Defer the LEP amendment until the proponents have resolved with Council the future of the condition to retain the trees.
- 2. Proceed with the LEP amendment as resolved by Council in March 2000. The proponents will then have the opportunity to object to the rezoning of the land to Environmental Protection. This would also provide the proponents with the opportunity of resolving the future of the condition.
- 3. Amend Council's resolution and remove the area of Scribbly Gum from the draft LEP, ie retain the land as 2(c) rather than rezone to 6(b). The justification for this is that although the land is the subject of a condition of consent to retain the trees, it is already zoned for development. The proponents are fully aware of this requirement and, notwithstanding how the land is zoned, have to pursue the removal of the condition if they wish to develop the land. There is therefore nothing lost if the land is removed from the draft LEP.

Option 3 is preferred by the proponent. In view of the requirements imposed by the condition of consent there are no objections to this proposal





6. ORIGIN: Strategic Town Planning Unit

**FILE REF: PF1851/5** 

#### **REPORT TITLE:**

Department of Education Land, Elizabeth Street, Pottsville

#### **SUMMARY OF REPORT:**

This report responds to a request by the State Member of Tweed, Neville Newell MP, to preserve the former school site for community use. It recommends that Council support the request by taking the matter up with DLAWC and investigating means of enabling the community to secure the land.

#### **RECOMMENDATION:**

That Council responds to the letters from Neville Newell and Pottsville Community Association by confirming its resolution of 16 August 2000, in which it informed the Department of Land and Water Conservation that the former Pottsville School Site should be retained as public land to meet future community needs of Pottsville in accordance with the Pottsville Village Strategy, indicating that it will oppose proposals for the development of the Crown Land for uses not consistent with its primary zoned purpose.

# Reports from Director Development Services

#### **REPORT:**

#### BACKGROUND

On 23 March 2001 the State Member wrote to the General Manager to:

"....urge Council to consider the necessity to preserve this land for community use. It will be extremely regrettable in the future to have a situation in Pottsville where infrastructure and community facilities have not been developed in line with residential growth."

He requested Council consider either purchasing the land for community use or alternatively assisting the Pottsville Community Association with funding assistance for purchase. The latter Association had written to the Council on 13 March 2001 in similar terms.

The land in question is a vacant 0.4ha lot which was part of the former Pottsville Beach School. It adjoins the Pottsville Neighbourhood Centre created from the former school buildings. The Council is purchasing half of the School site on terms for the Centre, but was not able to afford the remaining land at an extra cost of approximately \$100,000.

On 16 August 2000 Council considered a report from the Manager Strategic Planning on a Draft Land Assessment for the land prepared by DLAWC. The Land Assessment recommended that the preferred use for the land be 'urban development', and that to maximise the benefits to the people of NSW the land be referred to the Development and Sales Section of Land NSW for disposal. The Council resolved that:

"Council informs the Department of Land and Water Conservation that the former Pottsville School Site should be retained as public land to meet future community needs of Pottsville in accordance with the Pottsville Village Strategy."

#### PLANNING FOR POTTSVILLE

The land is zoned 5(a) Special Uses Zone in the Tweed Local Environmental Plan 2000, which is the same as in the previous Tweed LEP 1987, and designates the land as primarily suitable for community uses, services and utilities, but where uses compatible with adjacent uses and zones may be permitted. The existing adjacent uses are residential.

The Pottsville Village Strategy indicates the Preferred Local Area Plan is to concentrate the main retail, commercial and community facilities together in central Pottsville by expanding the existing village centre south towards the 'old school' site (P25). Of this site it says (P41):

"The Old School site has been reserved for community/public purposes since 1881. The historical connection of the use of the land for community purposes should be maintained. The site is an important community asset, ideally positioned in a central location adjacent to a public transport route. Accordingly, the site should be redeveloped in the public interest for the maximum benefit of the whole community. A number of potential uses for the site have already been identified by the local community. Potential uses include, but are not restricted to, a health centre, library, youth centre, welfare centre, art and craft facilities and a swimming pool."

# Reports from Director Development Services

The Community Association mentions that Pottsville has no police or ambulance station, and could eventually justify permanent offices for Council and Government agencies.

The planning grounds for retaining community use of the land lie in the rapid growth in population of Pottsville in recent years, which suggests further community facilities and utilities will soon be required; and the fact that the land is the only remaining unoccupied Crown land in a central location in the town.

#### **OPTIONS AND FINANCIAL IMPLICATIONS**

#### 1 Maintain Previous Resolve

The Council has already informed the Department of its view that the land should be retained as public land to meet future community needs, in accordance with the Village Strategy.

If the land is sold privately, Council is likely to receive applications for residential or commercial development, and to maintain its stated intentions for the land will have to defend their refusal. Council would be able to mount a substantial case for retaining the land for public use, based on the Village Strategy, with good prospects of success.

#### 2 Statement of Suitable Uses

In its letter Pottsville Community Association requests Council to advise whether there is any legal reason why Council cannot clearly state that rezoning would not be approved and that development applications, other than for community or civic purposes, would not be approved. However, the issue is that rezoning is not required to permit residential development of the site. In its previous resolution, Council has already supported continued public use of the site.

#### 3 Assist Purchase by Others

Interested organisations such as the Neighbourhood Centre or the Pottsville Community Association could negotiate with DLAWC to lease or purchase the land on terms, with assistance from the Council.

The constrained financial circumstances which caused the Council to abandon purchase of part of the School site still exist, however, and S94 income from the approved Seabreeze Estate in the near future cannot be assumed. The additional cost of the land would have to be added to the existing S94 Plan as an amendment.

#### 4 Council Purchase

Apart from S94 contributions, Council included provision for the original purchase of the School site in its annual loan programme, and could consider further expanding the programme to include the remainder of the land. Loan funds would still be predicted on future S94 income or on rates, however, unless a new source of funding or grant could be found.

Although the original purchase created investment in facilities at negligible cost to ratepayers, a further purchase would be likely to require Council expenditure.

# Reports from Director Development Services

#### **CONCLUSIONS**

Council has already supported the concept of providing this central site in Pottsville for community, service and utility purposes.

The Crown land is already zoned primarily for these purposes, and Council should not have to consider purchasing the land to further protect it from inappropriate development.

A statement that development for purposes other than community, service or utility uses would not be approved would not provide additional protection.

Purchase of the land along the lines of the previous arrangement would be difficult to afford, unless with external contributions, or a Council loan commitment. On balance, purchase of the site is considered not to be justified.

7. ORIGIN: Director

**FILE REF:** Tourist Gateway

**REPORT TITLE:** 

**Draft Strategic Plan for Rainforest Way Project** 

#### **SUMMARY OF REPORT:**

National Tourism Task Force was formed and with the support of Southern Cross University completed the first component of the Rainforest Way Project – The Draft Strategic Plan. The Task Force is seeking a financial contribution for participating Council of \$2,000.00. TACTIC and TEDC have contributed as a participant in the consultative process together with Council's Manager Recreation Services. Indications are that TEDC and TACTIC are not in a position to make any financial contributions to the project.

#### **RECOMMENDATION:**

That this report be received and Council determines its level of financial support of this project.

#### **REPORT:**

The following letter was received from Rod Caldicott, Tourism Promotions Officer, Richmond Valley Council:

"Please find enclosed a copy of the Draft Strategic Plan for Rainforest Way project. The project is an initiative of the Nature Tourism Task Force, in conjunction with several neighbouring Northern Rivers and South East Queensland Councils.

The Plan to date has been prepared by Southern Cross University on behalf of a Reference Panel. This is explained further on pages two and five of the document.

As qualified on pages seven and 19, this document represents only the beginning of a process to establish a world class touring route encompassing cross border regions of South East Queensland and Northern New South Wales. Several factors, encompassing both the genesis of the concept and also the limitations of the current financial stakeholders, have unreservedly bought about an un-natural skew to the material presented. However, it has always been and remains our goal to ensure the final project has a very balanced approach to presenting the most appropriate aspects and features of SEQ and NNSW for this touring route to be successful.

I am therefore pleased to present the current Draft as a framework for further enhancement of the project. While positive discussions have already been held with Tourism NSW, and the concept has been introduced to Tourism QLD, we believe the grass roots commitment from a local government level is essential before driving any harder at a State level.

While Tweed Shire Council, Tactic, and Tweed EDU have participated at the consultative level, we are yet to receive any formal and financial commitment from the Tweed in relation to the project. I believe the ball has been in Tactic's court but they have been slow to respond. Throughout the consultation stage, all participants have expressed overwhelming 'in principle' support. Unfortunately, a project cannot proceed without strait up and down financial support. As such, I invite you, or your nominated representative, to join our reference panel as a financial stakeholder.

To date participating Councils have committed \$2000 each to the project. We believe this to be a very small investment in the future of our regions. Naturally the project will eventually need a more substantial injection, hopefully from the major State agencies, to bring it to fruition. The participant contributions have, and will continue to be used to build a sufficiently substantive submission to interest such agencies. I don't believe we will gain their interest if we do not have the unified support from a local government level. It is unlikely that the project will proceed, in its present form, if such support is not forthcoming.

I commend the proposal to you and look forward to further participating from Tweed Shire."

The Tweed Economic Development Corporation (TEDC) and the Tweed & Coolangatta Tourism Inc. (TACTIC) were contacted seeking their support and level of financial commitment. On 9 April 2001 TEDC responded to Council's letter:

".... that similarly to TACTIC we are not in a position to contribute financially to the project.

Attached for your information is a copy of an email received by TEDC from Rod Caldicott of Richmond Valley in regard to the above project. It would seem from this email, that Richmond Valley, Kyogle and Lismore Councils have made a contribution.

TEDC's recommendation is that Tweed Shire Council to consider doing the same, as that would seem a more appropriate level of support in light of the comments in Mr Caldicott's email."

#### FINANCIAL IMPLICATIONS

The current allocations for the financial year 2000/2001 to TEDC (\$150,000), TACTIC (\$209,000), JTC (\$9,000) and Festivals (\$31,000) are fully committed. However should Council consider the financial support to this project is appropriate an adjustment in the ½ year budget income/expenditure is possible.

A copy of the Rainforest Way Draft Strategic Plan has been placed in the Councillors library and copies are available from Director Corporate Services.



#### 8. ORIGIN: Director

FILE REF: Office Equip - Telephones

#### REPORT TITLE:

#### **Mobile Telephone Network Coverage**

#### **SUMMARY OF REPORT:**

A significant portion of the Tweed Shire is poorly serviced by mobile communication providers. Discussions with Telstra had enlisted their support in an application through the Federal Network the Nation funds for the development of an appropriate solution.

Telstra are processing an application for consideration after 1 August 2001 through the Regional Telecommunications Infrastructure Fund.

#### **RECOMMENDATION:**

That the application for solution funding for mobile telecommunications through the Federal Networking the Nation Program be endorsed.

#### **REPORT:**

Following many reports from the communities of the Tweed, the problem of poor mobile communications was brought to the attention of Telstra late last year.

A commitment has been given by Telstra to evaluate solutions to this problem and to support Council in a funding application to the Regional Communications Infrastructure Fund.

The application has been initiated by a formal letter of request, copy attached.

Council's endorsement of this action is recommended.

#### 9. ORIGIN: Director

FILE REF: Filming in Shire

#### REPORT TITLE:

#### Filming in the Tweed Shire - Amendment to Fees and Charges

#### **SUMMARY OF REPORT:**

The Council meeting on the 7 March 2001 adopted the following fees and charges. The proposal fees were advertised for 28 days from the 20 March 2001 to 17 April 2001. No submissions were received.

#### **RECOMMENDATION:**

#### That:-

1. Council adopts the following Fees and Charges for filming locations on Council Controlled Land as outlined in the Department of Local Government's Filming Protocols as amended by the Director General from time to time:

#### **Lodgement fees:**

**\$100** for 1-2 days filming

\$200 for greater than 2 days filming

#### Location Approval fees – (Per day, 50% for half day)

Occasional activities with minimum impact	
Occasional/infrequent low impact filming activities	\$200
Occasional/infrequent medium impact or regular low impact activities	\$600
Occasional high impact or regular medium impact filming activities	\$1000
Filming activities that would have considerable impact for extended periods and require extensive notification and consultation	\$1400

#### **Additional Fees:**

Premium for late or urgent applications:

100% of lodgement fees, plus 30% on approval fee.

2. The Film and Television Office (NSW) be notified that Council has adopted Fees and Charges in accordance with the State Filming Protocol.

#### **REPORT:**

#### BACKGROUND

The NSW Department of Local Government issued a Filming Protocol in September 2000 encouraging Local Governments to review their Fees and Charges and Processing of Filming locations on Council controlled land. On the 7 March 2001 a report was presented to Council suggesting that it changes its fees and charges for filming locations due to:

- 1. The current Fees and Charges for filming locations adopted by Council last year were incorrectly adopted due to a typing error.
- 2. Council has an obligation under their legislation to treat parties fairly and to balance the interests of stakeholders in exercising their functions.

Council on the 7 March 2001 adopted the above fees and charges. The proposed fees were advertised for 28 days from the 20 March 2001 to 17 April 2001. No submissions were received.



10. ORIGIN: Director

FILE REF: Shires Association of NSW - Conference

**REPORT TITLE:** 

**Shires Association of NSW - Operational Review** 

**SUMMARY OF REPORT:** 

The Shires Association of NSW recently completed a study reviewing its operations. A copy of the study has been forwarded to Council for information.

#### **RECOMMENDATION:**

That this report be received and noted.

#### **REPORT:**

Morton Consulting Services recently completed a study on the operations of the Shires Association titled "Shires Association of NSW – Review of Operation".

The review was required to consider:

- 1. Current operational arrangements including constitutional arrangements (representation, voting and subscriptions), policy development and advocacy methods, services provided and meeting arrangements (structures, roles, frequency, attendance, primary successes);
- 2. Effectiveness of current arrangements including any perceived shortcomings (representation, relationships and dispute resolution procedures) and any impediments to effectiveness;
- 3. Options to enhance representation including:-
  - Status quo (including any changes to enhance representation and overcome any shortcomings identified);
  - Creation of a single Association (including structure, operation, representational and related issues);
  - Abolition of current joint arrangements (including associated structure, operation, staffing, services and accommodation issues);
  - Other options identified in the evaluation.

The Association has advised that "The Executive resolved to advise you that it believes that the option to demerge is not in our best interests and that this option should not be pursued. The Executive also believes the Shires Association should work towards strengthening the relationship with the Local Government Association."

The report is attached and provides no recommendations other than an overview of change options.

11. ORIGIN: General Manager

FILE NO: Quarterly Report

**REPORT TITLE:** 

**Quarterly Corporate Report** 

**SUMMARY OF REPORT:** 

The Quarterly Corporate Report covering the period to 31 March 2001 is presented for Council's information.

#### **RECOMMENDATION:**

That this report be received and noted.

#### **REPORT:**

In accordance with Section 407 of the Local Government Act the General Manager must report to Council each quarter as to the extent to which the performance targets set by the Council's current Management Plan have been achieved during that quarter.

The Quarterly Corporate Report is still being progressively redeveloped to provide progress feedback on designated priorities within the principle activity categories as specified in the Management Plan 2000-2003. These Quarterly Reports will be combined at the conclusion of the financial year and included in the annual report to the Department of Local Government, Council and the community.

### Activity: 1. Corporate Support

#### 1. OBJECTIVE:

To provide sound management of the resources of Council, representative and responsive government, meet statutory requirements and provide services to the organisation in the most cost effective and timely manner.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources
Assets	\$ 1,300,000
Estimated Expenditure 2000/2001	\$ 6,404,000
Staff (Equivalent Full Time Staff)	64 Persons

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments	
<ul> <li>Identify and select software application to replace existing unsupported corporate software.</li> </ul>	Tender selection approval given by Council – awaiting finalisation	
• Implementation of Occupational Health and Safety workplace management systems.	Implementation continuing. Outdoor activities almost completed. Delays occurring with office based implementation.	
Review management structure.	Complete.	
Review performance management programs.	Results of review being considered.	
<ul> <li>Develop financial management strategy to maximise grants and financial resource performance.</li> </ul>		
<ul> <li>Ensure that income and expenditure comply with the new Goods and Services Tax (GST).</li> </ul>	BAS submitted each month – review and update of GST payment procedures.	

Dpt Local Government Performance Indicators	Actual 98/99	Est. 99/00	Est. 00/01	Year to Date
<ul> <li>Council permanent full time equivalent staff.</li> <li>Average rate per residential Assessment.</li> <li>The unrestricted current ratio (measure of liquidity).</li> <li>Debt service ratio (measure of extent of debt servicing on operating revenue).</li> <li>Average interest rate paid.</li> <li>Council dependence on rates.</li> </ul>	457 \$508 1.50 13% 7.4% 47%	460 \$526 1.54 13.8% 7.5% 43%	465 \$540 1.54 12.5% 7.0% 43%	465 \$540 est 1.54 12.59% 7% 7% 437%
Tweed Shire Council Performance Indicators				
<ul> <li>Occupational Health and Safety program results in reduced lost time accidents.</li> </ul>	64	57	54	47
<ul> <li>Workers compensation premium costs per employee.</li> <li>Rating review completed by Council.</li> <li>Statutory financial statements – completed by due dates: AAS27 &amp; Budget reviews.</li> <li>Levy &amp; issue of rates - \$30M+</li> </ul>	\$2,230 100% Mar '99 Nov 99 July 98	\$2,220 100% Mar '00 Nov 00 July 99	\$2,210 100% Mar '01 est. Nov 01 July 00	\$2,830 being prepared Work ongoing Completed by due date

### Activity: 2. Economic Development

#### 1. OBJECTIVE:

To encourage economic growth that enhances the standard of living of residents through the operation of key economic business activities and the promotion of a wide range of development opportunities through the Council sponsored economic development agencies and festivals.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources
Assets	\$ Nil
Estimated Expenditure 2000/2001	\$ 730,000
Staff (Equivalent Full Time Staff)	10 Persons

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments	
Pursue integration of Tweed economic	Partially completed.	
development agencies.		
<ul> <li>Develop Tweed economic indicator model.</li> </ul>	Economic development strategy to be commenced in	
	April	
<ul> <li>Assist in the investigation of lands suitable for</li> </ul>	Industrial Land Commercial Assessment completed	
enterprise activities.	October 2000.	

Dpt Local Government Performance Indicators	Actual 98/99	Est. 99/00	Est. 00/01	Year to Date
Tweed Shire Council Performance Indicators				
<ul> <li>TEDC reports quarterly on achieving performance targets.</li> </ul>	4	4	4	Underway
Tweed Economic Activity Indicators	-	-	4	

### Activity: 3. Business Undertakings

#### 1. OBJECTIVE:

To manage, develop and promote Council's interests in a sound commercial manner, yet continue to provide cost effective community services.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources
Net Assets	\$ 14,000,000
Estimated Expenditure 2000/2001	\$ 2,600,000
Staff (Equivalent Full Time Staff)	4 Persons

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments
<ul> <li>Formulate strategies (achieving highest and</li> </ul>	Meeting with EMT February/March to develop plan.
best use action plans) for development of	
Council property and Crown land of which	
Council is Trust manager, and land investment	
funds.	

Dpt Local Government Performance Indicators	Actual 98/99	Est. 99/00	Est. 00/01	Year to Date
	30/ 33	33/ 00	00/ 01	Date
Tweed Shire Council Performance Indicators				
Rate of return from Caravan Parks income for Crown Reserve maintenance.	17.5% 1%	17.5%	20%	17.5%
<ul> <li>Airfield rent receipts by not less than CPI.</li> <li>Net operating cashflow as a percentage of total income</li> <li>Total parks occupancy rate</li> </ul>		2%	2% 33% 55%	

# Activity: 4. Development/Building Control

#### 1. OBJECTIVE:

To facilitate the development and use of land within the legislative framework and achieve quality of development and environment commensurate with community expectations and which is environmentally sustainable.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources
Assets	\$ Nil
Estimated Expenditure 2000/2001	\$ 2,515,910
Staff (Equivalent Full Time Staff)	27 Persons

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments
• Implement the new Tweed Shire Local Environmental Plan 2000.	Achieved/ongoing.
<ul> <li>Develop a protocol for all stakeholders for assessment processes and decision making.</li> </ul>	Consultative Group appointed – meeting to be organised.
<ul> <li>Progressively improve quality of physical, social and economic outcomes resulting from Development Assessment decisions.</li> </ul>	Ongoing.
<ul> <li>Optimise the quality of public infrastructure through development assessment to maximise public safety and minimise operating costs.</li> </ul>	Ongoing.
<ul> <li>Continuous review of the effectiveness of assessment processing.</li> </ul>	Ongoing.
<ul> <li>Establish service level agreements / protocols with building agencies.</li> </ul>	Commenced but not completed.
Promote Council services within the competitive environment.	Ongoing.

Dpt Local Government Performance Indicators	Actual 98/99	Est. 99/00	Est. 00/01	Year to Date
<ul> <li>Mean turnaround time (days) for development applications.</li> </ul>	42	40	40	39
<ul> <li>Median turnaround time (days) per development application.</li> </ul>	33	30	30	29
<ul> <li>Median turnaround time (days) for development applications (building).</li> </ul>	18	18	18	22
<ul> <li>Mean turnaround time (days) for development applications (building).</li> </ul>	28	28.5	28	27

Tweed Shire Council Performance Indicators				
<ul> <li>Development Control - cost per capita per annum.</li> </ul>	\$38	\$38	\$38	\$35
<ul> <li>Quality of public infrastructure created through development minimises defects and operating costs.</li> </ul>	100%	100%	100%	100%
<ul> <li>Legal costs as a percentage of Development Services budget.</li> </ul>	8% 1.50/	8%	8%	1.4%
<ul> <li>Legal costs for appeals as percentage of building control</li> </ul>	1.5%	1.5%	1.5%	0.6%
budget.	_			9 est
<ul> <li>Mean turn around time for Construction Certificates.</li> </ul>				J CSt

### Activity: 5. Strategic Planning

#### 1. OBJECTIVE:

To formulate sustainable policies and strategies for the Tweed which ensure quality outcomes for the balance between development environmental conservation, and sound social, economic and community development.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources	
Assets	\$ Nil	
Estimated Expenditure 2000/2001	\$ 710,000	
Staff (Equivalent Full Time Staff)	9 Persons	

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments
Complete comprehensive review of Tweed Shire 2000+ Strategic Plan.	Not yet commenced.
Complete second stage review of Tweed Local Environmental Plan.	Draft Rural Settlement Policy component prepared, subject to consideration by LEP Advisory Committee.
<ul> <li>Monitor and complete comprehensive review of all Development Control Plans and Developer Contribution Plans.</li> </ul>	Underway.
Complete an integrated planning framework embodying the Tweed 2000+ Strategic Plan, Shire Local Environment Plan and other Locality Plans for strategic areas of the Shire; Kings Forest, Kings Beach, West Pottsville, West Kingscliff, Fingal, Murwillumbah and Terranora.	First stage LEP review completed, locality plans for Kingscliff, Pottsville, Tweed Heads complete. Elements of LEP Review commenced – Rural Settlement and Agriculture classification.

Dpt Local Government Performance Indicators	Actual	Est.	Est.	Year to Date
	98/99	99/00	00/01	
Tweed Shire Council Performance Indicators				
<ul> <li>Complete review of Tweed Shire 2000+ Strategic Plan</li> <li>Submit Draft Shire LEP Stage 2 to DUAP.</li> </ul>	-	-	Dec 2000 Jun 2001	Not complete Not complete
<ul> <li>Complete Kings Forest LEP amendments, DCP and Section 94 Developer Contribution Plans.</li> <li>Implement action on industrial land planning program</li> </ul>	-	-	Sep 2000 June 2001	Underway Complete

### Activity: 6. Environment

#### 1. OBJECTIVE:

To ensure that development within the Tweed Valley is sensibly balanced with the protection of the natural environment.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources
Assets	\$ 13,000,000
Estimated Expenditure 2000/2001	\$ 2,378,000
Staff (Equivalent Full Time Staff)	2 Persons

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments
Support the principles of Ecologically	Ongoing.
Sustainable Development throughout Council activities.	
<ul> <li>Council contribution of environmental improvement through the Sustaining the Tweed (Agenda 21) Program.</li> </ul>	Ongoing.
• Implement activities identified in the Estuary Management Plan.	Ongoing, subject to grant allocations. No grants to date for 2000/2001
• Ensure implementation of the new Water Management Legislation as it is appropriate to the needs of the Tweed.	Participation in Water Management Committee and review of legislation
<ul> <li>Implement Tweed River Management Plan.</li> </ul>	Ongoing. No grants to date for 2000/2001
Accelerate the completion of the Coastal Hazards Study.	Draft report due May 2001
• Finalise Council's agreement to the Coastal Management Plan.	Allocation required in budget to seek matching funds from DLWC
<ul> <li>Development and implement "On-site Sewerage Management Systems" and strategies.</li> </ul>	Draft Strategy completed. Report to Council 2001.

Dpt Local Government Performance Indicators	Actual	Est.	Est.	Year to
	98/99	99/00	00/01	Date
<ul> <li>Expenditure on environmental management per capita.</li> </ul>	\$35	\$33	\$33	\$20
Tweed Shire Council Performance Indicators				
• First phase of "Sustaining the Tweed - Agenda 21" implemented.	1	100%	100%	100%

# Activity: 7. Health and Community Protection

#### 1. OBJECTIVE:

To provide a safe and healthy environment with access to a high standard of facilities and preventative programs which ensures the health and well-being of residents and visitors to the Shire.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources
Assets	\$ 1,300,000
Estimated Expenditure 2000/2001	\$ 7,334,000
Staff (Equivalent Full Time Staff)	27 Persons

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments
• Implement environmental management plans for waste depots.	Ongoing
• Progress compliance with the DDA requirements.	Ongoing
<ul> <li>Continue surveillance of food premises.</li> </ul>	Ongoing
<ul> <li>Continue public toilet upgrade.</li> </ul>	Ongoing
Continue coordination of Tweed Local Disaster Plan	Ongoing

Dpt Local Government Performance Indicators	Actual 98/99	Est. 99/00	Est. 00/01	Year to Date
<ul> <li>Recycling collection per capita.</li> <li>Domestic waste collection per capita.</li> <li>Cost for domestic waste collection per service.</li> <li>Average residential garbage charge per service.</li> </ul>	46kg 230kg \$90 \$131	45kg 242kg \$95 \$138	45Kg 242Kg \$100 \$144	48kg 253 \$85 \$142
Tweed Shire Council Performance Indicators				
The percentage of infants (under 21 months) who have been immunised (benchmark 87%).	78%	80%	80%	-
<ul> <li>Garbage landfill intake meets State Government waste minimisation target of 36,400 tonnes by Year 2000.</li> <li>Community Companion Animal Management Committee established.</li> </ul>	40,000 100%	40,000 100%	40,000 100%	100%

### Activity: 8. Recreation

#### 1. OBJECTIVE:

To provide high quality open space and range of recreation facilities which meet the widest practical range of activities and passive recreational needs and expectations of the community in a cost effective and efficient manner.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources
Assets	\$ 58,000,000
Estimated Expenditure 2000/2001	\$ 4,190,000
Staff (Equivalent Full Time Staff)	70 Persons

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments
• Establishment of Tweed Regional Botanic Gardens.	Economic feasibility study being progressed.
<ul> <li>Develop Arkinstall Park and South Tweed Sports Fields to a regional sporting facility.</li> </ul>	Lights installed at Ron Wilkinson Fields. Irrigation installed at Dave Burns Fields.
Rehabilitate and develop Sutherland Point.	Awaiting construction of toilet facilities.
<ul> <li>Develop land at Cabarita - Round Mt sports facility including skate park.</li> </ul>	Negotiations underway with DLWC & NPWS for additional land for sportsfields. Skatepark Steering Committee formed.
• Establish system of central control of all Council's irrigation areas.	Enquiries as to most appropriate system being made.
<ul> <li>Develop extensive passive open space facilities in Council reserve on Amaroo Park and Darlington Dve. Banora Point.</li> </ul>	Pending Open Space negotiations with Bradshaws at Banora Point (Lake Kimberly).
• Expand and Develop park area at Norries Headland.	Headland boardwalk completed.
Develop Murwillumbah Public Pool to regional standard.	Asset Status report commissioned for Murwillumbah pool.

Dpt Local Government Performance Indicators	Actual	Est.	Est.	Year to
	98/99	99/00	00/01	Date
<ul> <li>Net expenditure on recreation per capita/per annum.</li> </ul>	\$42	\$43	\$43	\$50
Tweed Shire Council Performance Indicators				
Compliance with safety checks under Council's SDI schedule	100%	100%	100%	100%
<ul> <li>All parks and facilities managed in accordance with Strategic Asset Management Program.</li> </ul>	100%	100%	100%	100%

# Activity: 9. Emergency Services Support

#### 1. OBJECTIVE:

To assist in the protection of the individual and minimise damage to property under threat from natural forces and/or external hazard.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources
Assets	\$ 1,900,000
Estimated Expenditure 2000/2001	\$ 938,000
Staff (Equivalent Full Time Staff)	2 Persons

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments
<ul> <li>Implement Fire Management Plan.</li> </ul>	Currently on exhibition.

Dpt Local Government Performance Indicators	Actual 98/99	Est. 99/00	Est. 00/01	Year to Date
Tweed Shire Council Performance Indicators				
The percentage of emergency response times to rural fires greater than ten minutes.	10%	10%	10%	Review to be
<ul> <li>Review Tweed Shire Disaster Plan</li> </ul>	-	-	Jun 2001	undertaken.

# Activity: 10. Community and Cultural Support

#### 1. OBJECTIVE:

To foster the development of a range of community facilities and services to meet the social, educational and cultural needs of the residents and visitors.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources
Assets	\$ 18,300,000
Estimated Expenditure 2000/2001	\$ 4,833,000
Staff (Equivalent Full Time Staff)	6 Persons

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments
<ul> <li>Assist in implementing the Tweed Social Plan.</li> </ul>	Draft Social Plan 2001 prepared to be exhibited with
	Management Plan and Budget
<ul> <li>Development of the Tweed River Regional Art</li> </ul>	Ongoing
Gallery.	
• Development of community facilities at	Pottsville completed, Banora Point – consultant engaged
Pottsville, Bogangar and Banora Point.	<ul> <li>committee appointed</li> </ul>
Upgrade of Murwillumbah Auditorium.	Stage I Completed.
<ul> <li>Asses submissions of grant applications to</li> </ul>	Ongoing
increase community and cultural funding for	
the Tweed.	
<ul> <li>Submit application for City of Arts funding for</li> </ul>	Submitted
the next three years.	

Dpt Local Government Performance Indicators	Actual 98/99	Est. 99/00	Est. 00/01	Year to Date
<ul> <li>Library book borrowing per capita.</li> <li>Library operating expenditure per capita.</li> <li>Community service expenditure per capita.</li> </ul>	5 \$10.75 \$5.33	6 \$12 \$5.50	\$12	5 13.00 6.00
Tweed Shire Council Performance Indicators				
<ul> <li>Action plan for Disability Discrimination Act approved and commenced implementation.</li> </ul>	-	100%	100%	10%

### Activity: 11. Infrastructure Planning

#### 1. OBJECTIVE:

To plan the provision of quality infrastructure which is customer focussed, well planned, cost effective and caters for the sustained growth of the Shire.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources	
Assets	\$	Nil
Estimated Expenditure 2000/2001	\$ 1,274,000	
Staff (Equivalent Full Time Staff)	21 Persons	

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments
• Implementation of Tweed Infrastructure	Proceeding
Development Program.	
• Implementation of DCP 39 - Stormwater	Completed
Drainange.	
Review of the Tweed Roads Development	Deferred pending Lakes Drive bridge resolution.
Strategy with respect to the Coast Road and	
northern network modifications	

Dpt Local Government Performance Indicators	Actual	Est.	Est.	Year to
	98/99	99/00	00/01	Date
Tweed Shire Council Performance Indicators				
<ul> <li>Develop S94 plans for infrastructure financing of drainage and bikeways by June 2001.</li> </ul>	-	100%	-	100%
<ul> <li>Develop a cross divisional management policies for water quality control devices for development.</li> </ul>	-	100%	-	100%
• Complete 2001/2002 works and survey program.	-	-	-	70%

### Activity: 12. Transport and Drainage

#### 1. OBJECTIVE:

To provide a transport infrastructure system that allows safe, convenience and comfortable pedestrian and vehicular traffic movement to, from and within the Tweed Shire.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources
Assets	\$ 323,000,000
Estimated Expenditure 2000/2001	\$ 19,476,000
Staff (Equivalent Full Time Staff)	148 Persons

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments
Upgrade Tweed Heads Works Depot.	Redesign being completed.
Implementation of adopted 2000-2003 drainage	See 1. below
construction program.	
• Implement adopted bridge replacement	See 2. below
program for 2000-2003.	
(Smiths Ck Bridge, Boatharbour Bridge, Russell Bridge,	
Quinns Bridge, Crystal Ck Bridge).	
• Implement adopted urban / rural road	See 3. below
construction program for 2000-2003.	
(Brisbane St, Proudfoots Lane, Crescent St, Peninsula Dve,	
Pottsville Rd, Piggabeen Rd, Leddy's Ck Road,	
Duranbah Rd, Tumbulgum Rd, Cudgen Rd.)	
<b>Note:</b> These works listed above only represent the key	
highlights of Council's three year rolling capital	
works program.	

#### **Comments**

	Project	Allocation	Current	%
			Expenditure	Complete
1.	Drainage Construction			
	Crescent Street	80,000	115,000	100
	Palm Avenue	30,000	21,200	100
	Elfran Avenue	50,000	65,500	100
2.	Bridge Construction			
	Smiths Creek Bridge	500,000	602,000	100
	Cobaki Culverts	50,000	51,000	80

	Project	Allocation	Current	%
	-		Expenditure	Complete
3.	Road Construction			
	Glenys/Marie Street	110,000	158,000	100
	Broadwater Esplanade	195,000	149,000	100
	Myrtle/Kurrajong Street	120,000	119,000	100
	Pumpenbil Road	120,000	115,000	100
	Carool Road	100,000	148,000	100
	Piggabeen Road	90,000	74,000	100
	Duranbah Road	120,000	87,000	100
	Cane Road	150,000	114,000	100
	Racecourse Road	75,000	54,000	100
	Dulguigan Road	105,000	97,500	100
	Tyalgum Road	150,000	166,000	100
	Chinderah Road	150,000	74,000	100
	Kyogle Road	200,000	216,000	100
	Queensland Road	200,000	246,000	100
	Murraba Cres	112,000	55,000	50
	Murwillumbah St	141,000	12,500	10
	Moss St	180,000	52,000	40
	Anne St	110,000	6,500	5
	Machinery Drive	120,000	55,000	60
	Chittick St	86,800	20,000	40
	Coast Rd Service Rd	72,000	29,000	30
	Concrete Footpaths	150,000	76,000	50

Dpt Local Government Performance Indicators	Actual	Est.	Est.	Year to
	98/99	99/00	00/01	Date
<ul> <li>Road maintenance cost per km urban sealed roads.</li> </ul>	*	*	*	
<ul> <li>Road maintenance cost per km rural sealed roads.</li> </ul>	*	*	*	
Road maintenance cost per km rural unsealed roads.	*	*	*	
Tweed Shire Council Performance Indicators				
<ul> <li>Complete annual bridge replacement program within time and budget.</li> </ul>	100% 20	100% 20	100% 20	
<ul> <li>Reseal 20km rural roads within time and budget.</li> </ul>	46000	46000	46000	
<ul> <li>Asphalt re-sheet 46,000<sup>m2</sup> urban roads within time and budget.</li> </ul>	1.5km	1.5km	1.5km	
<ul> <li>Construct footpaths within time and budget.</li> </ul>				

<sup>•</sup> Note: These indicators have been suspended by the Dept. of Local Government.

### Activity: 13. Water

#### 1. OBJECTIVE:

To provide a high quality and reliable water supply that exceeds NHMRC Guidelines.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources
Assets	\$ 165,000,000
Estimated Expenditure 2000/2001	\$ 16,243,000
Staff (Equivalent Full Time Staff)	31 Persons

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments
Spillway upgrade strategy for Clarrie Hall Dam	Preliminary concept adopted by Council. Detailed
to meet new rainfall run-off criteria.	concept design – 2001
Trunk main replacement Murwillumbah to	Scheduled 2001
Tumbulgum and Bogangar to Pottsville.	
<ul> <li>Design and construction of new reservoirs and</li> </ul>	Reservoir sites currently under negotiations
pumping stations to meet growth demands.	
<ul> <li>Introduction of positive demand management</li> </ul>	To be developed
program to achieve sustainable water	
management.	
<ul> <li>Review water pricing policy.</li> </ul>	Component of 2001/2002 Management Plan
Develop and adopt augmentation strategy for	Current
both treatment and conveyancing systems.	

Dpt Local Government Performance Indicators	Actual	Est.	Est.	Year to
	98/99	99/00	00/01	Date
<ul> <li>Average water account (\$/Assessment).</li> </ul>	\$271	\$262	\$265	\$265
<ul> <li>Total water operating costs (\$/Assessment).</li> </ul>	\$154	\$150	152	152
Tweed Shire Council Performance Indicators				
Compliance with 1996 NHRMC guidelines	99.6%	99.5%	99.5%	99.5%

### Activity: 14. Sewer

#### 1. OBJECTIVE:

To provide a high quality and reliable sewerage service adhering to environmental standards at an acceptable cost to customers.

#### 2. ACTIVITY RESOURCES SUMMARY:

	Resources
Assets	\$ 179,000,000
Estimated Expenditure 2000/2001	\$ 27,543,000
Staff (Equivalent Full Time Staff)	37 Persons

#### 3. PRIORITIES:

2000 / 2003 Priorities	Comments
Complete construction of new sewerage treatment plant at Murwillumbah and design upgrades of Kingscliff, Hastings Point and  Report Point sewerage treatment plants.	Interim augmentation Kingscliff at draft final stage
<ul> <li>Banora Point sewerage treatment plants.</li> <li>Complete and commission augmented plant at Murwillumbah.</li> </ul>	Completed
<ul> <li>Augment capacity of Kingscliff Plant.</li> </ul>	Detailed concept design at draft final stage
• Finalise strategy for Kingscliff / South Kingscliff catchment.	Draft contract submitted to Gales Holdings
Complete design, documentation and approval for augmentation of Hastings Point Plant.	Detailed concept design completed. Proposal sought for final design.
<ul> <li>Develop asset replacement program for Murwillumbah and Tweed Heads sewerage systems.</li> </ul>	Current
Complete development and introduction of telemetry control of sewerage treatment systems	New system operational but subject to refinement.

Dpt Local Government Performance Indicators	Actual 98/99	Est. 99/00	Est. 00/01	Year to Date
<ul> <li>Average sewerage account (\$/Assessment).</li> </ul>	\$420	\$422	\$425	425
<ul> <li>Total sewerage operating costs (\$/Assessment).</li> </ul>	\$197	\$208	\$212	212
Tweed Shire Council Performance Indicators				
<ul> <li>Sewerage operations comply with EPA licences.</li> </ul>	99%	99%	99%	99%



12. ORIGIN: Financial Services Unit

FILE REF: Budget

#### **REPORT TITLE:**

**Statutory Quarterly Budget Review - 31 March 2001** 

#### **SUMMARY OF REPORT:**

This report is the third quarterly budget review for this financial year and summarises the major expenditure and income changes to the 2000/2001 Budget since 31 December 2000. Based on current projections to 30 June 2001, Council will have a balanced budget in the General, Water and Sewerage Funds.

#### **RECOMMENDATION:**

#### That:-

- 1. The Quarterly Budget Review Statement as at 31 March 2001 be adopted.
- 2. The expenditure and income as detailed below be voted and adjusted in accordance with the revised total expenditure and income for the year:

	Item & Description	Negative (contribute to deficit)	Positive (contribute to surplus)
A.	General Fund	•	
1	Councillors travel & support costs	15,000	
2	Pensioner Rate Subsidy		10,000
3	Cemetery fees	30,000	
4	Tweed Link – net operational costs reduced		40,000
5	Safe Work Practices review	12,000	
6	Loan repayment		69,000
7	Investment income	35,200	
8	Bilambil Sportsfields - "donation" of lease rental & rates	5,400	
9	Garbage removal costs		35,000
10	Tweed Heads Sth pool	70,000	
11	Reduced RTA & external income	50,000	
12	Information technology contribution from		36,900
	Water fund \$18,500		
	Sewerage fund \$18,400		

	Item & Description	Negative (contribute to deficit) \$	Positive (contribute to surplus)
13	Beach Vehicle licence reserve	30,000	
14	Workers' Compensation costs	90,000	
	Road works		60,000
15	Building income		70,000
16	Valuer General fee		4,000
17	Contribution to workers compensation		4,000
18	Civic Hall rental	4,000	
19	Strategic Planning		12,700
20	Civic Centre building security	30,000	
	Asset Management Civic Centre Reserve		30,000
		3791,600	3791,600
В.	Water Fund		
1	Trunk Main Replacement	100,000	
	Capital replacement reserve		50,000
	Asset replacement reserve		50,000
2	Investment income		50,000
3	Information Technology costs		18,500
4	Reserve	68,500	
C.	Sewerage Fund	1	
1	Investment income	20,000	
2	Rate income		80,000
3	Information Technology costs		18,400
4	Reserve	78,400	

### **REPORT:**

### BUDGET REVIEW - 31 MARCH 2001 (QUARTERLY BUDGET REVIEW)

The following summary Financial Statement is submitted in accordance with the Local Government Act 1993 – Financial Management Regulations and shows details of Council's financial position for the period ending 31 March 2001 and estimated end of year financial position as at 30 June 2001.

This statutory Budget Review is prepared at the close of each quarter and shows the financial result between and budgeted income and expenditure adopted by Council and the revised total expenditure and estimated total income on present trends for the year.

Council has the opportunity at this "quarterly review" to vary program Budget allocations.

The following are the major expenditure and income variations since 31 December 2000:

	Item & Description	Negative (contribute to deficit) \$	Positive (contribute to surplus)
A.	General Fund		
1	Councillors travel & support – increased costs	15,000	
2	Pensioner Rate Subsidy – Dept of Local Govt increased grant		10,000
3	Cemetery fees – reduced income	30,000	
4	Tweed Link – net operational costs reduced from \$152,000 to \$112,000		40,000
5	Safe Work Practices review	12,000	
6	Loan repayment – interest on new loans reduced		69,000
7	Investment income – interest rate reduction	35,200	
8	Bilambil Sportsfields – "donation" of lease rental & rates Council resolution 4 April 2001	5,400	
9	Garbage removal costs	,	35,000
10	Tweed Heads Sth pool – reduced income	70,000	,
11	Reduced RTA & external income	50,000	
12	Information technology contribution from Water fund \$18,500 Sewerage fund \$18,400		36,900
13	Beach Vehicle licence reserve	30,000	
14	Workers' Compensation costs \$100,000 less water & sewerage of \$10,000 Road works	90,000	60,000
15	Building income – increased fees received		70,000
16	Valuer General fee for rating system		4,000
17	Contribution to workers compensation by HR		4,000
18	Civic Hall rental – reduced income \$32,400 to \$28,400	4,000	1,000
19	Strategic Planning – Reallocation of Costs	1,000	12,700
20	Civic Centre building security system	30,000	12,700
	Asset Management Civic Centre Cash Reserve	20,000	30,000
	0	371,600	371,600
В.	Water Fund		- ,
1	Trunk Main Replacement	100,000	
	Capital replacement reserve		50,000
	Asset replacement reserve		50,000
2	Investment income		50,000
3	Information Technology costs		18,500
4	Reserve	68,500	

	Item & Description	Negative (contribute to deficit) \$	Positive (contribute to surplus)	
C.	Sewerage Fund			
1	Investment income	20,000		
2	Rate income		80,000	
3	Information Technology costs		18,400	
4	Reserve	78,400		

### STATUTORY STATEMENT - LOCAL GOVERNMENT FINANCIAL REGULATIONS (SECTIONS 6 & 7) BY "RESPONSIBLE ACCOUNTING OFFICER"

The responsible accounting officer of a council must:-

- (b) If any instance arises where the actual income or expenditure of the council is materially different from its estimated income or expenditure, report the instance to the next meeting of the council.
- **9.**(1) Not later than 2 months after the end of each quarter, the responsible accounting officer of a council must prepare and submit to the council a budget review statement that shows, by reference to the estimate of income and expenditure (including the sub-estimates) set out in the management plan that the council has adopted for the relevant year, a revised estimate of the income and expenditure for that year.
- (2) (a) a report as to whether or not the responsible accounting officer believes that the statement indicates that the financial position of the council is satisfactory, having regard to the original estimate of income and expenditure; and
  - (b) if that position is unsatisfactory, recommendations for remedial action.

### STATUTORY STATEMENT

I consider that the financial position of Council is satisfactory "having regard to the original estimate of income and expenditure".



"Responsible Accounting Officer"
Manager Financial Services
Tweed Shire Council

Dated 18 April 2001

### **LOCAL GOVERNMENT (FINANCIAL MANAGEMENT) REGULATION 1993 SCHEDULE 1 - FORMS**

#### FORM 1

Summary of Estimates of Income and Expenditure for the Year ended 30 June 2001 Revised as at 31 March 2001

	Original		Revised		Net Cost	
Function	Expenditure	Income	Expenditure	Income	Original	Revised
Administration	10741	314	10793.5	277	10,427	10517
Public Order & Safety	1387	683	1454.8	683	704	772
Health	709	65	717.4	65	644	652
Community Services & Education	393	1286	419	1286	(893)	(867)
Housing & Community Amenities	9720	9095	9763.3	9068	625	695
Water Supplies	5964	13693	6137.5	13643	(7,729)	(7506)
Sewerage Services	9037	19778	9006	19778	(10,741)	(10772)
Recreation & Culture	5341	1993	5353	1930	3,348	3423
Mining, Manufacturing & Construction	1301	1367	1306	1437	(66)	(131)
Transport & Communication	14001	4770	13911	4770	9,231	9141
Economic Affairs	3230	4164	3235	4164	(934)	(929)
General Purpose Revenues		25891	0	26288	(25,891)	(26288)
	61824	83099	62097	83389	(21275)	(21292)

Add Expenses not involving flow of funds Depreciation Increase in employees leave entitlements

Sub-total

Original Revised Original Revised (16,685)(16685)(16.685)(16,685)(37,960)(37,977)

Add non-operating funds employed Carrying amount of assets sold Cost of real estate assets sold Loan funds used Other debt finance Repayments by deferred debtors

Sub-total

(1,532)(1,532)(7,572)(7,572)(9,104) (47,064)(47,081)(9,104)

Subtract funds deployed for non-operating purposes Acquisition of assets Development of real estate Advances to deferred debtors Repayment of loans Repayment of other debts **Estimated Budget Result - Surplus** 

41,273	42,854		
	0		
	0		
4,701	4,701		
45,974	47,555	(1,090)	474

Reconciliation with Program Budget:		
Add Transfers to Reserves	7,753	7,894
Add Transfers from Reserves	(9,601)	(11,338)
Subtract Interest on restricted funds not used in budget	2,938	2,938
Add/(Deduct) net increase/(decrease) in externally restricted assets (contributions)		
Program Budget Deficit/(Surplus)	-	(32)
Comprising: General Fund Water Fund Sewerage Fund	- - - -	- (32) (32)

13. ORIGIN: Financial Services Unit

FILE REF: Budget

### **REPORT TITLE:**

Draft Management Plan 2001/2004 and Budget 2001/2002

### **SUMMARY OF REPORT:**

The Draft Management Plan 2001/2004 is part of the process of providing clear purpose and direction in the management planning of Council's proposed activities, functions and services over the next three years. The Plan includes the Revenue Policy, Fees and Charges and Draft Budget for 2001/2002 of \$102 million.

The New South Wales Government has set a limit of 2.8% for increase in general purpose rate income for Councils next year.

Council intends to seek approval to increase the annual general increase by 0.25% beyond the approved variation of 2.8% for a special rate for "Casuarina Beach" for purpose of providing a higher level of maintenance.

An increase in business rate by 10% plus the approved increase of 2.8% and an increase in residential rate of only 1.3% also forms part of the Management Plan proposals. All other general rates are to be increased by 2.8% whilst water and sewerage rates have also been budgeted to increase by 2.8%.

The General Fund budget this year has an extensive capital works program of \$16.5 million that will support growth, development and community needs in the Shire. Included is a major increase in loan borrowing of \$5.8 million. This compares to \$2.4 million loan program in 2000/2001.

The revenue funding on roads is proposed to be 12.8% of total budget compared to 8.5% ten (10) years ago. In addition to this revenue funded road program there is a major increase on Commonwealth Government Grant funded road works.

### **RECOMMENDATION:**

### That:-

- 1. The Draft 2001/2004 Management Plan/Budget be adopted and placed on public exhibition for 28 days from 3 May 2001 and submissions be invited.
- 2. The proposed community consultation and feedback process be applied to provide scope for all ratepayers to participate.
- 3. Submissions received be considered by Council at its meeting of 6 June 2001 with the view to adopting the Management Plan/Budget at that meeting.

4. Application be made to the Minister for Local Government for a "Special Variation to General Income" for an increase of 0.25% to fund a higher level of maintenance at Casuarina Beach.

### **REPORT:**

### DRAFT MANAGEMENT PLAN 2001/2004 AND BUDGET 2001/2002

### BACKGROUND

Meeting community needs is a major challenge facing Council. This year's Management Plan focuses on delivering essential services whilst maintaining our assets at an improved standard. In relative terms, the Tweed Shire has continued to grow at a steady rate. This growth brings with it many challenges, placing increased demands on the resources of Council.

The Management Plan is the core corporate and strategic document that Council applies in determining its resourcing priorities and therefore is an important document in the systematic evaluation of service levels, objectives and performance achievement.

The three major urban areas and 17 villages together with rural and farmland properties represent a diverse array of needs and expectations. The management planning process provides the opportunity for all people to participate in the establishment of this 3 year planning document. To this end, Council provides leadership in developing a forward service plan based on research material, personal contact with ratepayers and their assessment of community needs in the context of statutory requirements and constraints.

The Council is supported by a professional team of officers whose performance to date has demonstrated the Council's high level of efficiency and service performance. Based on the Department of Local Government performance comparison indices, the Tweed Shire is ranked as one of the highest performing authorities in the state. This has been achieved through responsible financial planning, effective resource allocation and the use of technology. In addition, Council is committed to ensuring that its infrastructure is maintained in a responsible manner and is striving to balance the need for timely construction of asset management projects, to meet the growth in population, by a program of sensible borrowing to fund these works.

### CHANGED RATE STRUCTURE - INCREASED BUSINESS RATE

The NSW State Government has set a limit of 2.8% on increases in general purpose rate income for Councils for next year.

The Draft Budget provides for a 2.8% increase in general purpose income with Business Rate increasing by 2.8% plus 10% and Residential Rate only by 1.3%. An overall increase in notional income of 2.8% plus Casuarina Beach Special Rate of 0.25%.

## STATEMENT OF INTENTION – APPLICATION FOR SPECIAL VARIATIONS TO GENERAL INCOME – "CASUARINA BEACH SPECIAL RATE"

Council intends to seek approval to increase the annual general increase by 0.25% (\$53,290) in 2001/02 plus 4.98% for the following years beyond the approved variation of 2.8%.

The 0.25% proposed increase will generate \$53,290 additional rate increase next year and will provide the following range of services for 82 lots that will become rateable in 2001/2001.

"Casuarina Beach" Special Rate to be used for the purpose of supplying aesthetic appearance by providing a higher level of maintenance to roads, pathways, parkland, gutters, drains, verges/streetscaping, swales, playgrounds, fencing on Council controlled land.

A meeting has been arranged with the Director General, Department of Local Government, Garry Payne, to discuss how Council can implement this type of special rate increase. The special variation to general income is subject to ministerial approval.

It is estimated that 1700 lots at \$649.90 (today's dollars) will eventually generate \$1,104,830 rate income (today's dollars). These properties to be developed and rated over a period of years.

### DRAFT BUDGET FOR 2001/2002

General Fund \$56 million

Water Fund \$20 million

Sewerage Fund \$26 million

### Total \$102 million

The General Fund budget this year provides for a extensive capital works program of \$16.5 million that will support growth, development and community needs in the Shire. Included is a major increase in loan borrowing program of \$5.8 million. This compares to \$2.4 million borrowed in 2000/2001.

The revenue funding on roads is proposed to be 12.8% of total budget compared to 8.5% ten (10) years ago. In addition to this revenue funded road program there is a major increase in Commonwealth Government grant funded road works.

### MANAGEMENT PLAN

The Management Plan provides a 3 year program aimed at effectively meeting the expected needs of the community. The Plan clearly states Council's vision and mission, the core values and prioritised principal activities provide a clear indication of Council's intention for the coming 12 months and the following 2 years.

### **COMMUNITY CONSULTATION**

The next stage of the Management Plan process involves seeking feedback from the communities of the Tweed as to their expectation of the Plan. To facilitate this style the organisations will:-

- 1. Place copies of the Draft Management Plan and supplementary documents on public display at both the Tweed Heads and Murwillumbah Civic Centres.
- 2. Encourage ratepayers to write to Council expressing their views on the Management Plan and its priorities.
- 3. Make available Management to clarify issues associated with programs and priorities.

The Management Plan is structured to describe what Council will be undertaking this year, its performance targets and how it would measure its level of performance. Statutory performance indicators requirements are supported by an additional range of management performance measures. These will form the basis of the General Manager's quarterly reports and the annual report to the community.

The 3 year Management Plan is a complete document and therefore needs to be read in its totality to appreciate the strategic direction and priorities considered most appropriate in these difficult economic times.

### COMMENTS - MANAGER FINANCIAL SERVICES

### **LEGAL REQUIREMENTS**

Section 402 of the Local Government Act 1993, provides that, during each year a Council must prepare a draft Management Plan with respect to:-

- a) Council's activities for at least the next three years.
- b) The Council's revenue policy for the next year.

The act provides that the draft Management Plan must contain the following statements with respect to the Council's activities for the period to which it relates:-

- A statement of the principal activities that the Council proposes to conduct.
- A statement of the objectives and performance targets for each of its principal activities.
- A statement of the means by which the Council proposes to achieve these targets.
- A statement of the manner in which the Council proposes to assess its performance in respect of each of its principal activities.
- Statements with respect to such other matters as may be described by the regulations.

The act requires the statement of principal activities to include the following particulars:-

- Capital works projects to be carried out by the Council.
- Services to be provided by the Council.
- Asset replacement programs to be implemented by the Council.
- Sales of assets to be conducted by the Council.
- Activities of a business or commercial nature to be undertaken by the Council.
- Human Resources activities (such as training programs) to be undertaken by the Council.
- Activities to properly manage, develop, protect, restore, enhance and conserve the
  environment in a manner that is consistent with and promotes the principles of ecologically
  sustainable development.
- Activities in response to, and to address priorities identified in, the Council's current comprehensive report as to the state of the environment and any other relevant reports.
- Programs to be undertaken by the Council to implement its equal employment opportunity management plan.

The General Manager must report to the Council within 6 weeks after the end of each quarter as to the extent to which the performance targets set by the Council's current Management Plan have been achieved during that quarter.

The Management Plan for 2001/2004 must be adopted by Council prior to 30 June 2001.

### **OVERVIEW**

The intention of the Local Government Act is that financial planning is an integral part of the Management Plan and Council must show how it proposes to fund the activities it plans to undertake.

The draft Management Plan includes details of sources amounts and bases of calculation of the revenue proposed to be raised in the next year (S.404). These details are supported by a detailed estimate of Council's income and expenditure (S.404(1)). A general estimate of income and expenditure for the second and subsequent years covered by the management plan has also been prepared (S.404(4)).

### WHY HAVE A REVENUE POLICY

Council has both the political and managerial autonomy to determine the appropriate fee or charge to be levied for any good or service provided in accordance with its agreed activities and functions. Council needs to be aware of each and every fee and charge proposed in 2001/2002.

A Revenue Policy is an issue that is of major interest to Tweed Shire Council with the Local Government Act insisting upon greater reliance on user charges and less reliance on rates. The need to balance these considerations with the community service obligations of Council means that the issue of pricing may not be a particularly easy one.

A Revenue Policy for a charge or fee should identify:-

- Cost relating to a particular service or function of local government;
- Any revenue which may be earmarked for that service or function;
- Options for recovering the cost of a service or function.

Council exists to provide services for the benefit of the local community, therefore it should operate in an efficient manner. Tweed Shire Council is not a profit making concern, however, the development and undertaking of non-statutory activities should not be precluded – such an approach to provision of services must take account of a number of major characteristics of local government including:-

- A large part of its revenue comes from ratepayers who understandably expect a certain level and quality of service for payments of rates;
- Local Government policies, budget and pricing are developed and set by representatives elected by the ratepayers;
- Local Government receives large grants from other spheres of government which often prescribed policies and pricing practices;

- Commonwealth and State Legislation are prescriptive in certain areas in relation to the powers of local government; and
- A responsibility of allocating revenues in the most efficient and effective manner.

What services can be charged for?

The following questions need to be addressed when considering the level of fees and charges covered in the Revenue Policy:-

- Which groups (persons or entities) will benefit from the service?
- Can this target group be charged for the service?
- Should this target group be charged for the service?
- How will the target group be charged?
- Will the target group pay, or will other groups be forced to subsidise the provision of the service?

### **COMMUNITY SERVICE OBLIGATION**

It is the degree to which Council is obliged to provide a service (or part of a service) to the community which it may not otherwise do if motivated purely by economic or financial considerations.

### COUNCIL'S FINANCIAL POSITION (2001/2002) - BUDGET

The Budget as presented in the General Fund is balanced. If any surplus funds become available from operations during the year, these should be applied to increase the level of accumulated funds so that Council has a sound financial platform on which it can build.

### BUDGET FORMAT

Program Budgeting provides both a financial and management analysis of the individual programs and services offered by Council and in conjunction with the various program objectives and performance measures allows an ongoing review of services related back to the individual program objective. Extensive use of activity based costing is used to support this process.

### **OBJECTIVES OF THE BUDGET**

During the review of the Budget by the Management, the objectives of the Budget were:-

- To recognise, and as far as possible meet, the stated policies and priorities of Council;
- To restrain expenditure, wherever possible;
- To maximise income from all sources subject to the stated policies of Council;
- To achieve economy of operation;
- To achieve "self funding" where appropriate.

### READER'S GUIDE TO THE BUDGET

The 2001/2002 Annual Operating Budget for Tweed Shire Council is intended to serve four purposes:-

### 1. The Budget as a Policy Document

As a policy document the Budget indicates what services the Shire will provide during the twelve-month period beginning July 2001 and why. The Budget also provides detailed information such as revenue sources and trends, expenditure categories, and descriptions of all operating funds.

### 2. The Budget as an Operation Guide

As an operation guide, the Budget indicates how services will be delivered to the community.

### 3. The Budget as a Financial Plan

As a financial plan, the Budget outlines how much the Council's services will cost and how they will be funded. The Budget document includes appropriations from operation funds for capital improvement purposes. The operating and maintenance cost impact of completed capital projects is reflected in the adopted operating budget described in this document.

### 4. The Budget as a Communications Device

The Budget is designed to be user friendly with a summary information in text, tables and graphs. Also included at the end of this document is a glossary of budget terms.

### **SUMMARY**

In preparing the Budget, every effort has been made to address the objectives and strategies of the Draft Management Plan and is only presented to this meeting after many months of discussions and deliberations. Every endeavour has been made to target priorities and to recommend changes in a fair manner.

14. ORIGIN: Director

FILE REF: Water Management – Policy - Pricing

**REPORT TITLE:** 

**IPART Submission on Proposed DLWC Bulk Water Pricing** 

### **SUMMARY OF REPORT:**

The Department of Land and Water Conservation (DLWC) have a submission before the Independent Pricing and Regulatory Tribunal (IPART) requesting significant increases in bulk water charges for the period to 2004. Council's current annual charge of some \$8,000 for bulk water would increase to \$23,000 on the 1 July 2001 and to \$34,000 by 2004 if the increases sought are approved.

Given that water supply infrastructure in the Tweed Valley is owned, operated and maintained by Council, the complete absence of any DLWC water supply assets and the historically low level of involvement by DLWC in water supply operations in the Tweed Valley, the charges would appear excessive.

The report recommends that Council oppose any increase until an appropriate substantiation of such is provided by DLWC.

### **RECOMMENDATION:**

That Council advises the Independent Pricing and Regulatory Tribunal (IPART) that it does not support the application by the Department of Land and Water Conservation (DLWC) currently before them for significant price increases in bulk water charges for 2001/2002 to 2003/2004 until such time as DLWC are able to provide financial information specifically relating to water resource management in the Tweed Valley, given that the significant differences evident across North Coast catchments may in fact increase cross subsidies and move against Council of Australian Government (COAG) principles.

### **REPORT:**

Council draws water from the Tweed River under licence to the Department of Land and Water Conservation (DLWC). DLWC currently have before the Independent Pricing and Regulatory Tribunal (IPART) a submission for significant price increases in bulk water charges for 2001/2002 to 2003/2004. Over recent years DLWC has consistently made submissions to IPART for significant increases in bulk water charges.

The Tweed District Water Supply's annual extraction is currently around 9,000ML's. Current charges are 91¢ per ML having increased from 60¢ per ML in 1999/2000. For 2001/2002 DLWC have proposed a two part tariff consisting of an entitlement charge of \$1.50 per ML and a usage charge of \$1.09 per ML. If approved by IPART this would increase Council's annual charge from some \$8,000 to \$23,000 based on current consumption. This represents a 300% increase.

In their submission DLWC have sought approval for subsequent increases for 2003/2004 in an entitlement charge of \$2.16 per ML and usage charge of \$1.57 per ML, resulting in an annual charge levied on council of some \$34,000.

### **DLWC's Pricing Rationale**

A maximum price increase of 20 per cent per year for the three years from 1 July 2001 to 30 June 2004 is proposed. The case for this proposal rests on three principles:-

- 1. Prices should yield full cost recovery. DLWC argue that under the Council of Australian Governments (COAG) framework, to which NSW is a party, pricing regimes should be based on full cost recovery and, ideally, the removal of cross subsidies that are not consistent with efficient and effective service use and provision.
- 2. The costs of service provision should be borne by those benefiting from the services. This is based on an equity principle that says those who receive the benefits of consumption should pay for them. The corollary of this is that those causing additional costs to be borne by others should pay for these consequences.
- 3. Charges should be spread over time to minimise dislocation.

### **Current Prices**

DLWC have submitted that the current charges recover a portion of the following cost:-

- DLWC's total operating cost
- A renewals annuity representing consumption of assets and
- DLWC bulk water service resource management cost

DLWC's submission covers the entire state. They have established pricing regimes in regulated rivers, in unregulated rivers and ground water. The Tweed Valley is an unregulated river in the North Coast "River Valley".

The table below outlines the proposed charges in the unregulated river systems:-

**Unregulated Two-part Tariff in Valleys with Metering and Monitoring (\$2001/02)** 

UNREGULATED RIVER TWO PART TARIFF ENTITLEMENT PRICE PER MEGALITRE PLUS A USAGE PRICE PER MEGALITRE (A)							
RIVER VALLEY	ENTITLEMENT CHARGE (\$/ML) 2001/02	USAGE CHARGE (\$/ML) 2001/02	ENTITLEMENT CHARGE (\$/ML) 2002/03	USAGE CHARGE (\$/ML) 2002/03	ENTITLEMENT CHARGE (\$/ML) 2003/04	USAGE CHARGE (\$/ML) 2003/04	
Border	1.23	1.00	1.47	1.20	1.77	1.43	
Gwydir	1.17	1.00	1.41	1.20	1.56	1.43	
Namoi/Peel	1.23	1.00	1.47	1.20	1.77	1.43	
Lachlan	0.70	1.09	.84	1.31	1.01	1.57	
Macquarie	1.51	1.09	1.82	1.31	2.18	1.57	
Far West	0.22	1.09	.27	1.31	.32	1.57	
Murray	1.23	.56	1.48	.68	1.78	.81	
Murrumbidgee	2.05	1.09	2.46	1.31	2.96	1.57	
North Coast	1.50	1.09	1.80	1.31	2.16	1.57	
Hunter	0.75	.95	.90	1.14	1.08	1.37	
South Coast	.87	1.09	1.04	1.31	1.25	1.57	

<sup>(</sup>a) Prices based on maintaining the current \$50 minimum bill.

DLWC's submission argues that a portion of the following key costs should also be recovered in order to progress to recovering all categories of costs incurred in bulk water provision:-

- A return on new capital investment; (Incorporating into full cost recovery a positive real return on new investments is a National Competition third tranche requirement. In this submission, an industry average rate of return of seven per cent real is applied to the written down value of replacement and refurbishment capital expenditure to 2004).
- An annuity for environmental and safety compliance costs;
- Water use compliance costs;
- A share of water management planning and annual implementation programs and reporting;
- Metering and monitoring costs for unregulated rivers; and
- Capital costs associated with unregulated and groundwater services.

### **Benefiting Parties**

DLWC argues in its submission that benefits accrue to both the general community and consumers and accordingly have proposed cost sharing ratios between government on behalf of the general community and consumers.

Cost sharing is proposed for the following cost:-

- Safety and environmental compliance cost. A 50/50% split is proposed.
- Water Management Planning and Implementation Program cost. A 50/70% user share of these costs is proposed.
- Unregulated river metering and monitoring cost. A 90% user share is proposed.

### **Comment**

The underlying philosophy behind the DLWC submission relates to the Council of Australian Government (COAG) agreement and National Competition Council requirements regarding bulk water pricing. DLWC submits that under the COAG framework pricing regimes should be based on the principles of consumption based pricing for cost recovery and the removal of cross subsidies.

While there may be general consensus and support for these principles the implementation of such as proposed by DLWC does not stand scrutiny.

Tweed Shire Council is a stand alone local government authority singly operating a water supply scheme within the Tweed Valley. Historically, DLWC have had minimal, if any, involvement in the management, operation and regulation of the bulk water supply component of the Tweed District Water Supply.

The Tweed Valley has been included in a "North Coast River Valley" group.

While other valleys on the North Coast may well have substantial DLWC assets no such infrastructure exists in the Tweed Valley. Major infrastructure in the Tweed includes Bray Park Weir and Clarrie Hall Dam, an off river storage on Doon Doon Creek. Both of these significant facilities are owned, maintained and operated by Tweed Shire Council. There are no DLWC assets involved in the provision of bulk water supply to the Tweed community, yet quite clearly from DLWC's submission, asset management and replacement cost of infrastructure in other North Coast catchments has been incorporated in the proposed tariff charges, of which this Council will be levied.

Similarly, Council undertakes all metering and monitoring associated with the operation of its water supply network. Bulk water meters at Bray Park Filtration Plant are owned, maintained and operated by Council. In addition to such metering Council expends annually some \$70,000 on water monitoring and testing within the Tweed River, the Clarrie Hall Dam catchment and the Lower Tweed Estuary. This non-regulatory testing is undertaken by Council to assist in the

ongoing management of water resource delivery in the Tweed Valley. Council's results are readily made available to government agencies on request to assist those agencies in the delivery of their mandate, including DLWC. If DLWC is serious in regard to the adoption of its pricing principles, then the community benefit provided by Council's investment in monitoring and testing should be funded by DLWC, or at the least credited against Council's bulk water account.

Previous submissions to IPART by this Council have supported previous IPART recommendations that charges should be set on a Valley by Valley basis. DLWC have now advised that separate financial reporting for State Water (the commercial arm of DLWC) is now available, enabling the provision of costing information on a Valley basis.

Notwithstanding, the information supplied reveals that to DLWC the Tweed is a part of the North Coast River Valleys, which encompasses an area of 50,000 square kilometres and takes in all eastward flowing rivers from Port Macquarie to Tweed Heads. This is hardly the promised costing on a valley by valley basis.

A review of the costs provided by DLWC indicate that within a total expenditure on unregulated rivers of \$3,285,956 the major expenditure items comprise:-

		\$	\$
(a)	River Quality/Flow Reforms	1,335,533	41
(b)	Surface Water Database	647,024	19
(c)	River Health Database and Water GIS system	418,238	13
(d)	Surface Water Allocation Strategies	315,902	10

The River Quality/Flow Reforms it is agreed will benefit the broader community and not only the users of council's reticulated supply. We have no knowledge of any surface water database and again it is difficult to see the benefits of such flowing to Tweed District Water Supply (TDWS) consumers.

Much of the work on River Health data collection has been undertaken by Council in this valley and therefore should potentially provide a credit to consumers rather than a cost. River health is also a community benefit and again not a particular consumer benefit.

Surface Water Allocation Strategies may not be of benefit to the TDWS consumers, relate to the health of a waterway and again appear to be more of a community benefit.

Community benefits, it is fel, are appropriately funded from the broader tax base rather than the much smaller TDWS consumer base.

Tweed Shire Council is active in catchment management and annually makes a significant investment in water resource management within the Valley including provision of significant

resources and involvement in initiatives such as the development of water quality and flow objectives for our sub catchments. Council receives no direct financial return for such investment while at the same time its major partner, DLWC, is seeking to extract significant financial return from local communities through its bulk water pricing strategy.

This report recommends that IPART be advised that Tweed Shire Council does not support any increase in bulk water charges until such time as DLWC are able to provide financial information specifically relating to water resource management in the Tweed Valley, given that the significant differences evident across North Coast catchments may in fact increase cross subsidies and move against COAG principles.

## NORTH COAST BULK WATER SERVICES FINANCIAL REPORT For year ended 30 June 2000

	rut yea	i enaca so s	une zooo			
<u>OPERA</u>	TING	Regulated	Unregulated	Groundwater	Other Services	Total
OPERA	TING EXPENDITURE					
PA1	Surface Water Database	\$33,591	\$647,024	\$ -	\$12,928	\$693,543
PA2	Groundwater Database	-	-	78,628	6,049	84,677
PA3	River Health Database & Water GIS system	27,280	418,238	-	- 6	445,512
PA4	Water Information Products	9,968	193,263	29,769	23,186	256,186
PB1	Surface Water Allocation Strategies	29,792	315,902	-	64,027	409,721
PB2	Surface Water Licences	-	171,552	-	772,562	944,114
PB3	Groundwater Allocation Strategies		-	3,340	-	3,340
PB4	Groundwater Licences	-	-	7,655	132,192	139,847
PC1	Rural Water Supply Strategies	16,165	10,152	-	-	26,316
PC2	Rural Water Operations	28,044	59,735	18,516	-	106,295
PC3	Flood Operations	31	-	-	-	31
PC4	Rural Water Infrastructure	314,595	6,927	-	401,578	723,100
PD1	River Quality/Flow reforms	10,022	1,335,533	-	84,539	1,430,095
PD2	Blue-Green Algae Strategies	632	28,738	-	2,378	31,748
PD3	River Salinity Strategics	_		-	_	-
PD4	Bacterial, chemical & other strategies	16	99	-	1,275	1,389
PD5	Groundwater Management Strategies	_	-	339,025	2,213	341,237
PD6	Wetland Strategies	6,629	68,901	-	4,199	79,728
PD7	Water Industry Strategies	3,464	20,291	2,475	5	26,235
PE1	Provision for doubtful debts	1,635	9,602	1,168	402	12,807
Other	Asset levy repayments	, <u>-</u>	´ -	-	-	· -
TOTAL		481,865	3,285,956	480,575	1,507,525	5,755,920
INCOM						
Business		2,298	-	-	100,442	102,740
Cost Rec		5,000	15,712	-	(11,872)	-
	wer Income	6,240	-	-	-	6,240
Licensing		103	- 791	- 273	113,827	113,827
Other Inc Water Cl		102 29,084	230,977	78,075	10,603	11,769 338,136
TOTAL	INCOME	42,724	247,480	78,348	213,000	581,552
NET CO	OST OF SERVICES	439,141	3,038,476	402,227	1,294,525	5,174,368
Governm	ent Operating Contribution	125,283	2,539,838	160,393	1,294,525	4,120,039
OPERA	TING SURPLUS/(DEFICIT)	(313,858)	(498,638)	(241,834)	-	(1,054,330)
CAPITA	aL					
	pital Expenditure	32,774	-	-	-	32,774
Governm	ent Contribution	5,383	-	-	-	5,383
CAPITA	AL SURPLUS / (DEFICIT)	(27,391)	-	-	-	(27,391)
<u>TOTAL</u>						
	g Surplus / (Deficit)	(313,858)	(498,638)	(241,834)	-	(1,054,330)
Capital S	surplus / (Deficit)	(27,391)	-	-	-	(27,391)
TOTAL	SURPLUS / (DEFICIT)	(341,248)	(498,638)	(241,834)	-	(1,081,720)



15. ORIGIN: Planning & Design Unit

FILE REF: GS4/96/135 Pt18

### **REPORT TITLE:**

Classification of Lands as Operational - "Casuarina Beach" Kingscliff

### **SUMMARY OF REPORT:**

Consolidated Properties Pty Ltd, the developers of "Casuarina Beach", propose to transfer three land parcels to Council as sites for sewerage pump stations.

The proposed Lots 83, 84 and 85 should be classified as Operational under the provisions of the Local Government Act, 1993.

### **RECOMMENDATION:**

That the lands proposed to be transferred to Council for sewerage reticulation purposes and being described as proposed Lots 83, 84 and 85 in a subdivision of Lots 2, 3 and 4 DP 1014470, Lot 19 DP 1022418 and Lot 21 DP 1025660 be classified as Operational under Section 31 of the Local Government Act, 1993.

### **REPORT:**

Consolidated Properties Pty Ltd, the developers of "Casuarina Beach", propose to transfer three land parcels to Council as sites for sewerage pump stations.

The Proposed Lots 83, 84 and 85 should be classified as Operational under the provisions of the Local Government Act, 1993.

16. ORIGIN: Planning & Design Unit

FILE REF: R1640 Pt2

### **REPORT TITLE:**

Realignment of Doon Doon Road - Acquisition of Lots 1 - 4 DP1024097 - John Fogarty Bridge SUMMARY OF REPORT:

The owners of lands affected by the construction of the John Fogarty Bridge and associated roadworks in Doon Doon Road at Doon Doon have agreed to acquisitions and terms of compensation as provided in the Land Acquisition (Just Terms Compensation) Act, 1991 for the purposes of the Roads Act, 1993.

### **RECOMMENDATION:**

### That:-

- 1. Council approves the acquisition of Lots 1 and 2 DP 1024097 as public road and Lots 3 and 4 DP 1024097 for compensation purposes under the provisions of the Land Acquisition (Just Terms Compensation) Act, 1991 for the purposes of the Roads Act, 1993 and
- 2. All necessary documentation be executed under the Common Seal of Council.

### **REPORT:**

A survey plan has been prepared and registered under the Roads Act 1993 for the purpose of acquiring land under the provisions of the Land Acquisition (Just Terms Compensation) Act, 1991.

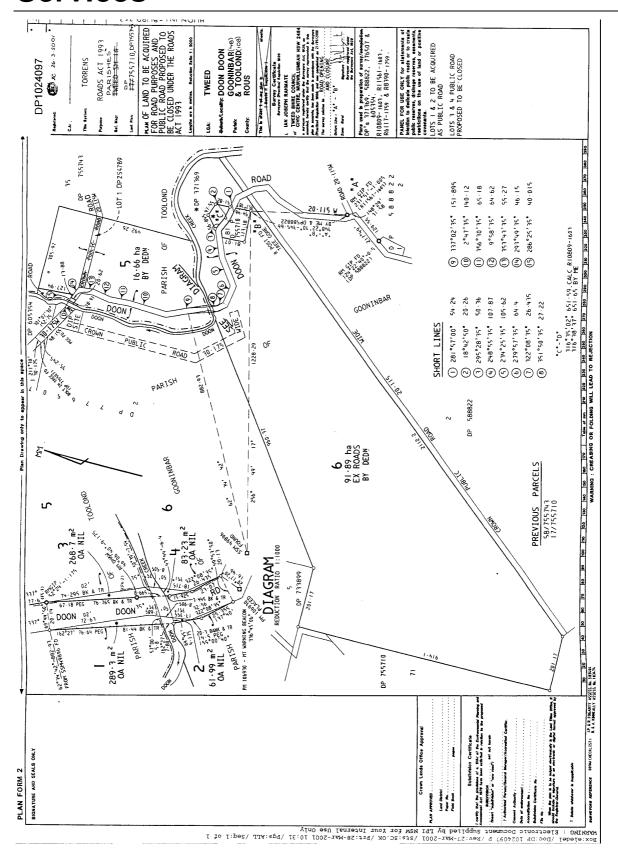
It is intended to lodge an application with the Department of Local Government seeking the Minister's approval to the gazettal of the acquisition of Lots 1 - 4 DP 1024097 under Section 30 of the Act.

The acquisitions will provide the dedication of land as public road and granting of closed roads as compensation following the construction of a new bridge and road approaches in Doon Doon Road at Doon Doon.

The owners affected by the realignment have consented to the acquisitions and agreed to certain terms of compensation as follows:-

Estate L A Fogarty – Lot 58 DP 755743 – acquisition of Lot 1 and grant of Lot 3.

B F and A C Kinneally – Lot 17 DP 755710 – acquisition of Lot 2 and grant of lot 4.





17. ORIGIN: Water Unit

FILE REF: GR1/6 Pt8

### **REPORT TITLE:**

Tweed Sand Bypassing Jetty - Letitia Spit - Public Access

### **SUMMARY OF REPORT:**

In response to representations from Council the Minister for Land & Water, the Hon. Richard Amery, MP has advised that he is prepared to accept as Council's contribution towards the provision of public access on to the Pumping Jetty its offer to construct, seal and maintain the unsealed section of Letitia Spit Road. The Minister has further advised that while Council's offer falls somewhat short of the 50% contribution normally required under the Coastal Management Program, he is prepared to accept Council's offer because of the unusual nature of the project.

### **RECOMMENDATION:**

### That:-

- 1. Council seeks comment on the proposal to permit public access to the Sand Bypass Pumping Jetty on Letitia Spit via publicity in the Tweed Link and the issue of an appropriate information release to all local media outlets.
- 2. A report be brought to Council on the outcomes to permit Council to advise the Minister of the demonstrated need or otherwise for public access.

### **REPORT:**

In response to representations from Council the Minister for Land & Water, the Hon. Richard Amery, MP has advised that he is prepared to accept as Council's contribution towards the provision of public access on to the Pumping Jetty its offer to construct, seal and maintain the unsealed section of Letitia Spit Road. The Minister has further advised that while Council's offer falls somewhat short of the 50% contribution normally required under the Coastal Management Program, he is prepared to accept Council's offer because of the unusual nature of the project.

The Minister has qualified his offer by stating:-

"However, my agreement is subject to the outcome of public consultation, a consideration of environmental factors and negotiations with the Tweed Byron Local Aboriginal Land Council regarding lease and concession agreement conditions.

I understand that the council will be directly involved in the public consultation phase and I await advice on the outcomes of this consultation.

Provided there is a satisfactory resolution to these issues, I am prepared to make \$110,000 available from the Coastal Management Program for infrastructure works such as parking, amenities and access control to allow for controlled public access to the jetty, subject to the council formally agreeing to commit to the construction, sealing and maintenance of Fingal Road."

In discussions with officers from the Department of Land & Water Conservation (DLWC) they have indicated that they intend to primarily consult with the residents of Fingal Village, who have already indicated opposition to public access to the jetty. Public access to the jetty appears to have appealed to a broader sector of the community than just Fingal Village and it is therefore felt that the proposal should be advertised for comment in the Tweed Link and an appropriate release issued to all local media outlets in an endeavour to ascertain community wishes.

18. ORIGIN: Planning & Design Unit

FILE REF: R5495 Pt5

### **REPORT TITLE:**

Murwillumbah Gateway Statement on Chinderah - Yelgun Motorway

### **SUMMARY OF REPORT:**

The Department of Urban Affairs and Planning has directed that the RTA should provide a "gateway statement" to mitigate the economic impact of the Chinderah - Yelgun Motorway on Murwillumbah. The options available are highly constrained and there is only a little time remaining to decide on a suitable facility.

### **RECOMMENDATION:**

### That:-

- 1. Council writes to the Roads and Traffic Authority summarising the concerns expressed in this report and requesting its early attention to compliance with DUAP consent condition 18(i), preferably in terms of an integrated Tourism NSW Visitors' facility at Chinderah.
- 2. Future signposting include both tourist and direction signage, in accordance with Roads and Traffic Authority policy and be pursued with the RTA as a separate issue.
- 3. A copy of this report be provided to the Murwillumbah District Business Chamber Ltd.

### **REPORT:**

### **BACKGROUND**

Two years ago, the Roads and Traffic Authority (RTA) obtained development consent from the Department of Urban Affairs and Planning (DUAP) to construct the Chinderah- Yelgun Motorway. The contract has been let to the ABI Group and work is well underway, with completion expected in the later half of 2002.

Conditions 18 and 19 of the development consent issued to the RTA by DUAP for the Motorway state:

### "ECONOMIC IMPACT ON MURWILLUMBAH

- 18. Prior to the commencement of construction, the proponent shall undertake consultation with Tweed Shire Council and the Community Liaison Group to develop appropriate mitigation measures relating to business and tourism including, but not limited to, the following:
  - (i) development of landscape strategies for a 'gateway' to Murwillumbah at the Oaks Avenue interchange;
  - (ii) implementation of appropriate signage for Pacific Highway traffic.
- 19. The proponent shall immediately upon opening, then at 12 months and 5 years after opening, monitor the economic impacts of the proposal on Murwillumbah. The parameters to be monitored shall be developed in consultation with Tweed Shire Council. The results of the monitoring shall be provided to Tweed Shire Council, the Community Liaison Group and be made publicly available."

Council would be aware that although construction has commenced, no formal consultation has yet been initiated by the RTA as required by Condition 18 of the DUAP consent. (There have however been some informal contacts and one fax on 3<sup>rd</sup> August 2000 from the ABI Group nominating a signage regime as required by condition 18(ii). This was judged inadequate.)

As the time remaining for compliance with the DUAP condition before the Motorway opens is now relatively short, Council and the business community urgently needs to determine its consensus position on the kind of economic stimulus it thinks is appropriate. The RTA should then be requested to deal with the issue.

### **ANALYSIS OF CONSENT CONDITION 18**

It is clear from the text that the DUAP intended that not only should provisions be made to inform travellers that a choice of routes was available that could include Murwillumbah 18(ii), but also that 'appropriate mitigation measures' be invoked to assist the businesses of Murwillumbah to continue trading profitably. The consent explicitly states that such works be "not limited to ..... landscape strategies." However the scope of such works was left for negotiation between the

applicant and the business and town communities it was intended to assist. What is certain is that mere signage is not sufficient

### **BUSINESS COMMUNITY ACTION**

Council staff convened a meeting with representatives of the Murwillumbah Business Chamber on 30<sup>th</sup> August 2000 to workshop possible options. The preliminary conclusions reached in that workshop are attached to this report. Other meetings and informal discussions with business representatives and the Chairman of the TEDC have occurred since. The two keys issues have resolved into "how" and "where".

<u>How</u>? The consensus has generally been that the only way to usefully communicate a range of attractive goods and services that might be available in Murwillumbah is by presenting that information to drivers and passengers well prior to the point of divergence of southbound traffic at Oaks Avenue. <u>Clearly even the minimum volume of such information could not practically be conveyed by signage targeted at moving traffic.</u> Either the traffic must have the opportunity to stop and read details, or they must obtain the information through their in-vehicle communications systems. In either instance there is a critical stage where a driver decision to diverge must be made. He/she will need sufficient time first to analyse the information communicated and then to choose to diverge either to an information station exit, or to the Murwillumbah off-ramp.

<u>Where</u>? Whether a static display or dedicated FM station is contemplated, the information facility will need to capture the maximum visitor exposure i.e. preferably be in a segment of the Pacific Highway where there are no alternative N-S corridors. There is only a small window of opportunity for this situation. It lies between the Minjungbal Dr. I/Change and the Chinderah Rd I/Change. (Tourism NSW has drawn the same conclusion). The Pacific Highway approach sectors to the Oaks Ave interchange then are as follows:-

Segment	~ Distance	Travel Time
	km	(110kph)
Minjungbal Dr. I/Change to Fingal Rd I/Change	1.5	50 secs
Fingal Rd I/Change to Chinderah Rd I/Change	2	65 secs
Chinderah Rd I/Change to Oaks Ave I/Change	2	65 secs
Totals:	5.5	180 secs

This 3 minute window of opportunity sets up the options fairly simply:-

Option 1

Roadside information display. Advance signage 1 minute prior. Earliest location just south of Fingal Rd I/Change (about Waugh St). Latest location 1km south of Chinderah Rd I/Change, or between these two extremes.

THIS IS PAGE NO

Latest advance signage - Chinderah Rd. I/Change.

Option 2 FM Radio Broadcast. Latest point to have received all information

Chinderah Road I/Change. Latest point to start receiving signal Fingal Rd I/Change. Latest point to warn to tune to local frequency: Barneys Point.

Range of signal transmission: Barneys Point to Oaks Avenue

Option 3 Combinations of the above.

### IDENTIFYING A SITE FOR A STATIC DISPLAY

Due to environmental & geometric design constraints, there are few real opportunities within the stretch from Waugh Street to South Chinderah to provide an acceptable safe exit and on-ramp to provide through-traffic access to a static display. It may be expected that the RTA will vigorously resist additional ramps, as is generally their policy. However the RTA must still accept some arrangement to give practical effect to the DUAP Condition of Consent.

Simultaneous discussions with local officers from the Department of State and Regional Development (DSRD) have revealed that the DSRD in conjunction with Tourism NSW have a substantial allocated budget and a well advanced plan for their own "Gateway to NSW" facility. This is currently planned as a service desk with touch sensitive display consoles situated within the food and fuel retail area of the proposed BP Highway Service Station sited between Ozone Street and the Chinderah Bypass. It is presently conceived as a 'doughnut and halo' format (circular counter & matching overhead display).

It is clear that any separate facility maintained by Tweed Council in the immediate vicinity would only be competing with, rather than complementing the Tourism NSW kiosk, and the two proposals should logically be amalgamated. On the other hand the Tourism NSW charter is to support regional tourism as its priority, and it obviously would decline to emphasize Murwillumbah as a prime destination at the expense of its other obligations. Furthermore, discussions with DSRD and Tourism NSW have revealed a natural reluctance to compromise their current budget and delivery deadlines with involvement in a nebulous scheme with Tweed Shire Council and an even more equivocal RTA. This is understandable.

Given the above, the DSRD has been advised that it should not feel obligated to defer proceeding with its well-advanced gateway facility until the nature and location of the "Murwillumbah Gateway" is resolved. It has however been indicated that Council would still work toward an integrated facility if possible in the time frame; as it believes this would be the most acceptable outcome for all players and stakeholders involved.

### AN INTEGRATED FACILITY

If the Tourism NSW facility proceeds as planned, anything but an integrated facility would probably be futile – as travellers could hardly be expected to stop twice for information in the same area.

The option canvassed with Tourism NSW was an enlarged facility that took advantage of the approved ramps accessing the BP Chinderah site, possibly using it to gain access to a separate

parcel of land to the north. This would contain a freestanding building of the style and size exemplified by the Tourist information Centre adjacent to the McDonalds Restaurant in South Grafton, with its own car parking, and rest area, picnic tables etc. There could then be ample space to allow Murwillumbah its own static display, perhaps in conjunction with some corporate sponsors (say major tourism resorts or land developers in the Shire) who could assist with project finance. This site also offers the prospect of being a small tourist introduction to the typical Tweed rainforest experience if walking trails and boardwalks could be provided on the north east perimeter. Talks with representatives of the owners have so far indicated a positive interest in "a deal" if the remnant usable land was rezoned.

### A STAND-ALONE FACILITY

The analysis earlier in the report indicated that north Chinderah was really the earliest point for a site for which sufficient warning could be given to tourists wishing to pull over to gain information on how to explore the district.

A separate stand-alone facility would mean that visitors would need to stop twice to gain all the available tourist information. This is clearly an ineffective proposal but is the one which most closely conforms with the DUAP consent.

Investigations into such separate sites have been less than promising. Most of the Chinderah Bypass perimeter is either in major cutting or embankment, or is environmentally sensitive. There is some RTA land immediately south of the BP Chinderah site. Whilst it has good exposure, good access to it is compromised by the existing on-ramp. Alternative access from Chinderah Road would be quite circuitous and probably deter travellers from using it. Other sites on private property are possibly available south of the Chinderah interchange. These could be simple lay-by stations beside the motorway, but would require substantial approach and departure ramps of inordinate cost (by RTA evaluation) as they in the 110kph zone.

This kind of arrangement is considered inefficient given the alternative, but should be pursued with the RTA if other approaches are not able to be realised.

### **DEDICATED FM RADIO**

No research has been undertaken to establish the design parameters for such a facility, but it is considered that it is more of a useful complement to a static display or manned information counter, rather than an adequate substitute.

### **Appendix:**

## DISCUSSIONS WITH MEMBERS OF MUWILLUMBAH BUSINESS CHAMBER AND TEDC ON 30 AUGUST 2000.

Present: Don McAllister (Manager Planning & Design), Tom Senti (TEDC), Paul Poludis, Paul O'Connor.

The meeting was called by Tom Senti to initiate planning for the "business and tourism .... mitigation measures" required by Conditions 18 and 19 of the development consent issued to the ABIGroup. It was also in response to the fax on this topic received from AbiGroup on 3 August 2000. (The signage proposals contained therein were not judged adequate.)

The meeting "workshopped" the issues as below:-

- 1. **PURPOSE** of "gateway" to offset economic impact of Chinderah-Yelgun Motorway construction on Murwillumbah. Economic impact will be primarily loss of trade due to loss of passing traffic (opportunistic & impulsive purchasers), and loss due to increased accessibility of competitors (planned purchases). The latter group comprises already well-informed residents and is unlikely to respond to gateway information signage. Hence, this proposal will concentrate on the former as the target group. As such, it is essentially about tourism.
- 2. **INDUSTRY SECTORS** likely to be affected by loss of passing trade:

### 2.1. Transport

- 2.1.1. motor service stations, fuel and repair services
- 2.1.2. interstate coach terminals and ticketing

### 2.2. Retail

- 2.2.1. Take-away & dine-in food & restaurants
- 2.2.2. Licensed premises hotels and clubs
- 2.2.3. Specialty retail consumer durables tourist goods, locally manufactured etc
- 2.2.4. Local produce stalls

### 2.3. Tourism

- 2.3.1. Tourist services information, tours, tour & accommodation bookings
- 2.3.2. Tourist accommodation motels hotels and other short term lodging
- 2.3.3. "Theme park" attractions such as TF World, TreeTops etc
- 2.3.4. Cultural facilities art galleries, potteries, museums and interpretive centres.

Not all of these categories of potential decline will necessarily benefit from a gateway invitation statement.

- 3. **MOTIVATION.** Why would the targeted "opportunistic & impulsive" travellers choose to deviate through Murwillumbah? What rewards would make suffering the travel time loss & inconvenience worthwhile? Suggestions:
  - 3.1. **Unique Experiences** (worth stopping for).
    - 3.1.1. Natural Environment Tweed river drive, WH rainforest centre & NP access, rural B&B, eco-resorts, other tours & drives, CH Hall Dam, landscape vistas, walks, train rides & river walks & cruises
    - 3.1.2. Built environment
      - Villages architecture & local style
      - Civic & cultural buildings
      - Galleries, potteries, & craft displays
      - Sugar mill
      - Tropical Fruit World, Pioneer Park, TreeTops etc
      - Agriculture, (sugar, tea, coffee, roadside fruit stalls etc)
      - Aquaculture, viticulture (?)
    - 3.1.3 Cultural Environment
      - Festivals, parades, performances
      - Regional Art Gallery
      - European & indigenous heritage (architecture, history, artefacts & interpretation)
      - Hare Krishna World(?)
      - Sporting venues & facilities (incl. river)
      - Educational and interpretive information re the natural & cultural heritage

### 3.2. Respite

- 3.2.1. Hospitality fresh local food, drink, customer service, attractive comfortable venues (MP&D thinks important <u>not</u> to replicate international generic franchise businesses as found all along the Highway.)
- 3.2.2.Picnic & rest areas public spaces with seats shade BBQ's toilets & drinking fountains. Views to water or Mt Warning.

- 3.2.3. Peace & quiet. Slower pace.
- 3.2.4. Swimming Centre & waterslide
- 3.2.5. Ready access and parking

# **3.3.** Value

- 3.3.1. Murwillumbah should be seen not as a cheap place but as a place of quality and value. You can get "cheap" stuff anywhere on the Highway..
- 3.3.2. Unique goods such as RM Williams country gear & alternative clothing, new age books & trinkets, country arts & crafts, home made preserves & sweets, JH Williams produce, the traditional café in the main street etc all add interest and value to the visitor experience. Such businesses should be protected from displacement by international generic brand names & franchises.

NOTE: poor correlation between the affected industry sectors in (2) and the identified sustainable attractors in (3) -- i.e., travellers will <u>never</u> logically make a 1/2hr detour from the motorway to obtain fuel or "fast" food. Such retail businesses on the old Highway will be more affected than others generally, and may be unfixable. This suggests any overall income remediation must inevitably be accompanied by some degree of economic restructuring within Murwillumbah.

The threat = opportunity maxim must apply here.

4. **GATEWAY PRINCIPLES.** The design goal is to get the target group (opportunistic & impulsive itinerant travellers) to decide to deviate to Murwillumbah in time to safely exit from the Motorway to the old Pacific Highway.

We believe it is not possible to place the amount of persuasive information needed for that decision on a roadside or overhead sign on the Motorway. As they will be covering nearly a kilometre every thirty seconds, there is insufficient time for moving travellers to discuss such a decision with each other, unless the comprehensive information is read perhaps more than 2 kilometres from the divergence commitment point. This may precede the prior exit ramp.

This suggests a 2-stage decision process is more appropriate i.e:-

- 1. Decision to stop & check out the information on the alternative route
- 2. Decision to take the alternative route.

The decision to stop for information needs to be triggered by advanced signage. This would be very concise focussing on the key attractions e.g. – "info in rest area (big "I") 500m. on left – alternative route via Murwillumbah and scenic river drive – access to World Heritage Rainforest centre, Mt. Warning and Caldera National Parks".

Note that for economic effectiveness, it is critical that a stopping point is available for informed decision-making. Mere signage read at Motorway speeds will be futile, as the message length will be too short.

This information stop could comprise some or all of:-

- 1. Billboard mapping
- 2. Glazed interpretive display boards
- 3. Tear-off maps & data sheets
- 4. A manned kiosk
- 5. Computer enquiry terminals or continuous VDU's
- 6. A water feature
- 7. A geological monolith
- 8. A mini-rainforest stand
- 9. Tropical Fruit stall

It's attractiveness could be effectively reinforced by offering other services or desirable opportunities on the site – such as a rest area with composting toilets, drinking water and garbage bins, a service station or fast food outlet, or a photo-opportunity – either natural or artificial.

A dedicated low power tourist info FM radio station could contribute to the information acquisition process for moving travellers.

Additionally, travellers on the old highway east of Murwillumbah will need secondary signage & gateway invitations to encourage them to cross the river into the town's CBD. At other rural villages signs similar to those announcing the coastal villages are recommended.

There may be opportunities for commercial involvement in advertising & other facilities associated with gateway statements.

# 6. GATEWAY LOCATION

- 6.1. Northern Advance Warning Signage Barneys Point Nth Chinderah
- 6.2. Northern Gateway: In vicinity of Chinderah Road I/Change 1 to 2km north of Oaks Avenue exit to Murwillumbah.
- 6.3. Southern Gateway: Desirable, but in Byron Shire. Needs more discussion?

# 7. CONCLUSION

The principles and proposals discussed above need some preliminary endorsement by all players prior to moving to any form of detail design. In particular the RTA needs to advise whether it acknowledges a "gateway" is more than signage and will support a motorway (or off-interchange) stopping point for the gateway statement. A suitable site for the gateway as

THIS IS PAGE NO

identified in (5) then needs to be confirmed promptly, as property acquisition may be involved.

# **End of Appendix**

# Signposting of major tourist attractions

# The role of tourist signposting

literature, information bays and lay-bys, signposts provide an important means of informing In conjunction with other forms of information including brochures and other visitors of the range of attractions and services available within a destination.

Tourists use signposts on the assumption that the information provided by them is reliable.

Signposted facilities must therefore meet appropriate standards in terms of the range and quality of the experience provided.

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Signposting of attractions in New South Wales

The Roads and Traffic Authority (RTA) and Tourism New South Wales cater for the needs of road travellers by planning and implementing signposting systems on State Roads. Eligible attractions

The RTA allows the erection of signs for a range of attractions of tourist interest (man-made and natural, commercial and non-commercial) including:

- · Galleries
- Craft production
- Museums, historic properties and sites
  - Primary and secondary industries

    - Outdoor based attractions

Architectural/engineering structures.

In general, purely retail outlets are not considered to be tourist attractions.

Signs are provided for attractions where

- · They are well established in their present form
- There are adequate parking facilities. No pre-booking is necessary

Specific criteria apply for different types of tourist attractions, details of which can be obtained in the course of applying for signposting.

Sign types and location

Sign types include finger boards directly opposite the entrance to the attraction and may include advance signs on either approach, if warranted. Signs may show the commercial name of the attraction.

Logos of certain tourist industry groups, viz wineries, galleries and historic villages are also shown.



Tourism New South Wales





With the support of Regional Fourism Charism

All tourist attraction signs are white on brown.

Attractions can be signposted on and/or from the nearest State road, regional road or marked

Generally, an attraction should be within approximately 10 kilometres of any signpost but this can be varied depending on the size of the attraction, its relevance to the local community and remoteness from large population centres.

# Process for obtaining a sign

Well established procedures are in place for determining the eligibility of attractions for the provision of signs.

Operators seeking signposting should contact the Secretariat for the Tourist Attraction Signposting Assessment Committee (TASAC) directly. Contact details are provided below.

Secretariat will provide advice as to the likely eligibility of the attraction and the types of signs that might be applicable.

The RTA can also provide advice in terms of sign design, size and location.

The Secretariat will send an application form to the operator. It is essential that these forms are

Tourist Attraction Signposting Assessment Committee (TASAC).

TASAC is responsible for the assessment of applications for tourist signposting on the State Road network

TASAC comprises representatives from

- NSW Council of Tourist Associations/Regional Tourism Organisations
  - Tourism New South Wales

TASAC meets once a month to consider applications

Following consideration one of the following cases will apply:

- Approval will be granted and the applicant will be informed of the relevant contact in the RTA
- Additional information will be sought
- . The application will be refused on the basis that the attraction does not meet the relevant requirements of the criteria for signposting as a major tourist attraction

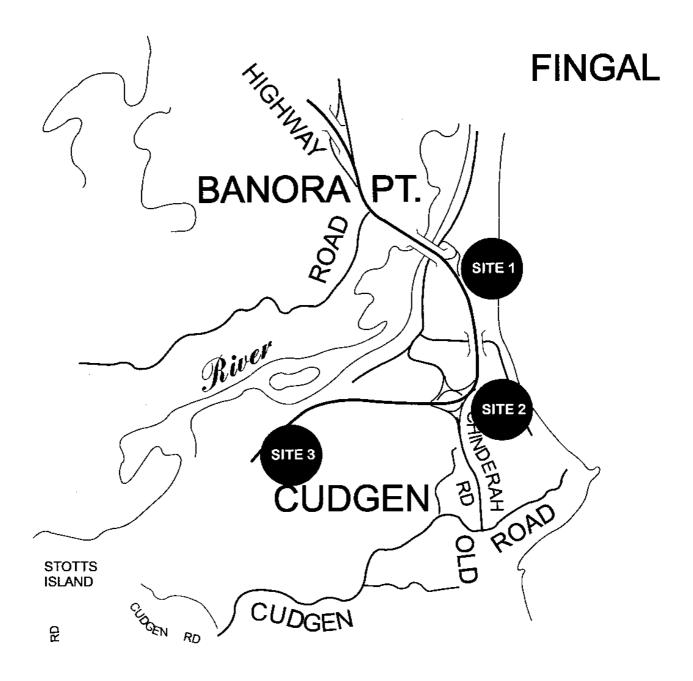
Operators will be informed of the result of their application within one month of submission

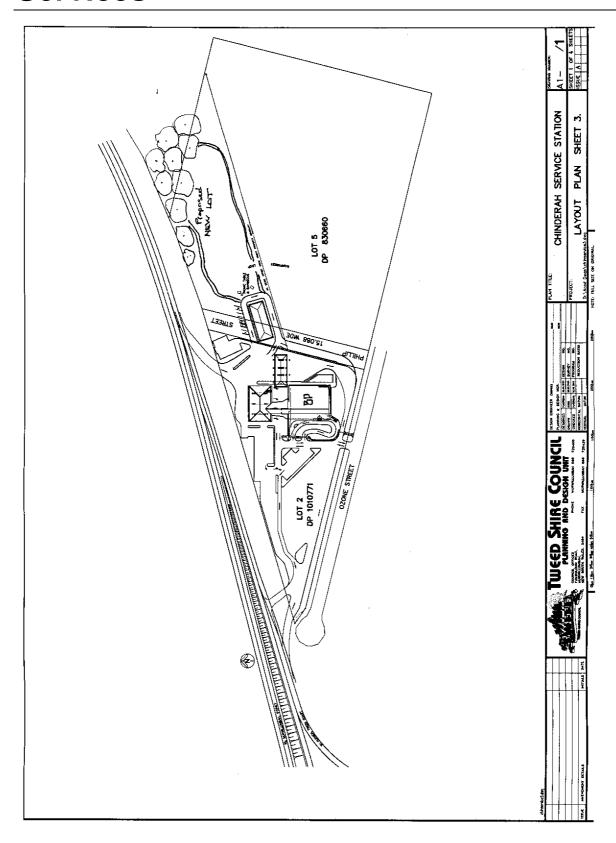
Typically, signs for commercial tourist attractions are paid for by the operator. The RTA contact

# Contacts for further advice

TASAC Secretariat – Nick Angelini or Adam Mills (Angelini Planning Services) Tel: 02 9252 6002 E-mail: inilegna@ozemail.com.au

02 9218 6738 RTA – Steve Anyon-Smith Tel: 02 9218 3908 Fax: 02 9218 67. E-mail: Steve\_Anyon\_Smith@rta.nsw.gov.au





19. ORIGIN: Water Unit

**FILE REF:** Wharf - River Terrace

# **REPORT TITLE:**

Proposed Lease - Public Jetty, Southern Boatharbour

# **SUMMARY OF REPORT:**

The Department of Land and Water Conservation has requested that Council lodge a concept plan and lease application over the area proposed for redevelopment of an extended public and commercial vessel operator's wharf.

The site of the current public jetty facility off River Terrace, Tweed Heads has been identified as the potential site for an expanded commercial vessel operator's wharf. This concept was adopted in the Southern Boatharbour Management Plan, 1998.

Accompanying this report is a concept plan for an extended wharf and an aerial photograph indicating the location and size of the proposed lease area. The lease area is 35 metres wide by 45 metres long. This lease area would provide berthing capacity for 12 vessels. It is anticipated that one finger of the wharf would be left for public access and short-term use for the loading and unloading of passengers with the remainder being funded and used by commercial vessel operators.

# **RECOMMENDATION:**

# That Council:-

- 1. Submits the concept plan for the overall redevelopment proposal of the Public Wharf at River Terrace, Tweed Heads to the Department of Land and Water Conservation and
- 2. Applies for a lease over the area encompassing the proposed redeveloped facility.

# **REPORT:**

The Department of Land and Water Conservation has requested that Council lodge a concept plan and lease application over the area proposed for redevelopment of an extended public and commercial vessel operator's wharf.

The site of the current public jetty facility off River Terrace, Tweed Heads has been identified as the potential site for an expanded commercial boat operator's wharf. This concept was adopted in the Southern Boatharbour Management Plan, 1998.

Prior to the Department of Land and Water Conservation (DLWC) granting owners consent to any development applications in the vicinity of the existing public jetty in the Southern Boatharbour, the Department requires the following:-

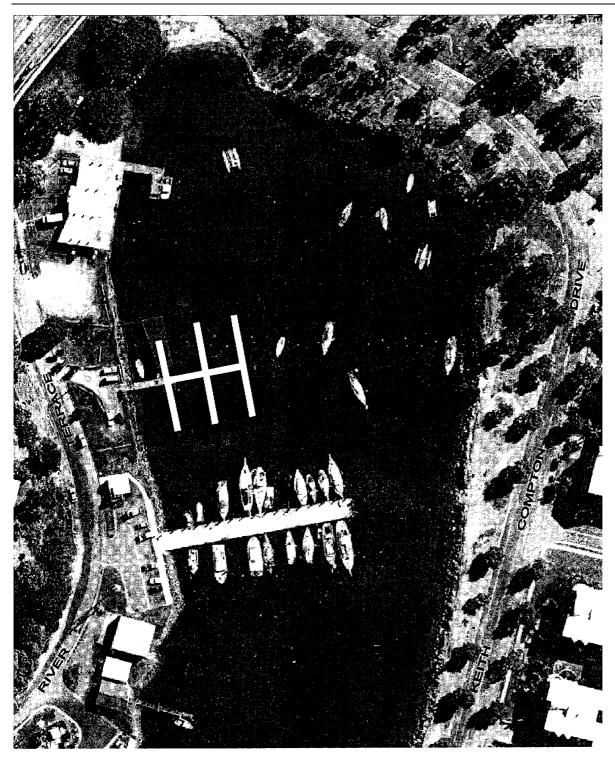
- A concept plan to be completed for the overall re-development proposal for the wharf facility.
- Tweed Shire Council to lodge a lease application with the Department of Land and /Water Conservation over the area proposed to be included in the redeveloped facility.

This action has been requested by DLWC to ensure that the facility is not redeveloped in a fragmented and piecemeal fashion.

Accompanying this report is a concept plan for an extended wharf and an aerial photograph indicating the location and size of the proposed lease area. The lease area is 35 metres wide by 45 metres long. This lease area would provide berthing capacity for 12 vessels. It is anticipated that one finger of the wharf would be left for public access and short-term use for the loading and unloading of passengers with the remainder being funded and used by commercial vessel operators.

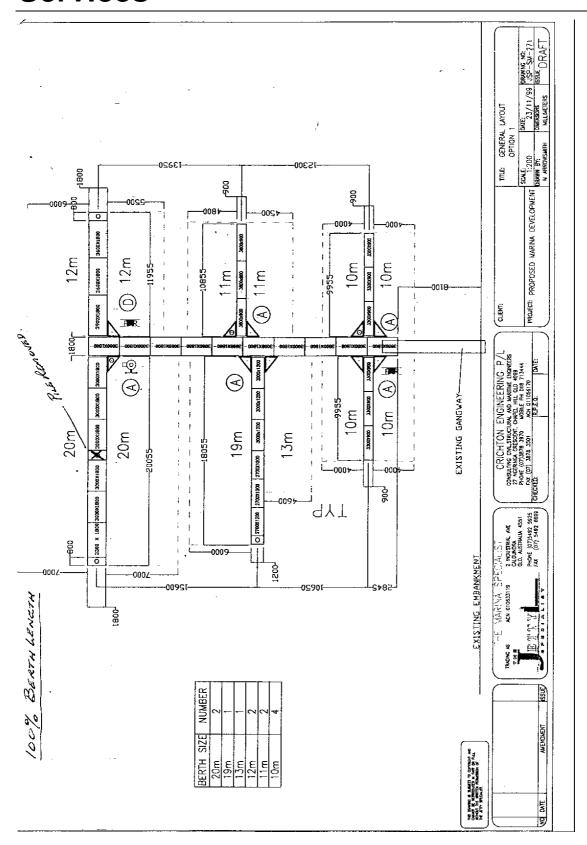
Accordingly, the public component of the wharf would be one finger of wharf and a proportion of the main central spine (percentage to be determined). The public component of the wharf redevelopment could be eligible for a 50% subsidy through the Department of Land and Water Conservation or the Waterways Authority. The remainder of the development would need to be funded through other means, such as private contribution by commercial vessel operators and any other users.

An application by Council for a lease and granting of Development Approval over the proposed extended wharf redevelopment site will afford Council control and guidance over all development within the lease area. Ideally this development would be undertaken at one time but a single lease area/Development Approval would enable staged development on the separate wharf sections if required.



SOUTHERN BOATHARBOUR (Tweed Heads, N S W)

Reduction Ratio 1:750



**ORIGIN:** Environment & Health Services Unit

FILE REF: **Parks – Hastings Point Headland** 

# **REPORT TITLE:**

**Horse Riding Restrictions - Cabarita** 

# **SUMMARY OF REPORT:**

The Cabarita Beach Residents Association has raised concerns regarding pedestrian safety at Norries Headland. In particular the Association is concerned with the track which traverses down the hill from the Headland to the northern beach and Hotel.

Both pedestrians and horse riders currently use the track. Restrictions over horses are required to protect pedestrian safety.

# **RECOMMENDATION:**

WEDNESDAY 2 MAY 2001

That Council approves the erection of signs under Section 632 of the Local Government Act 1993 which restricts horses from being ridden or walked on the walking track to the north of Norries Headland, and on any other walking tracks on the Headland as deemed necessary by the Director Environment and Community Services.

# **REPORT:**

The Cabarita Beach Bogangar Residents Association has raised concerns regarding pedestrian safety at Norries Headland. In particular the Association is concerned with the track, which traverses down from the Headland to the northern beach and Hotel.

# The Association states:

"We are bemused that any rider would use the track which is paved, has timber risers and, consequently, is slippery and dangerous for horse and rider."

Both pedestrians and horse riders currently use the walking track. The track is only 1.8m wide and has vegetation adjacent. The vegetation is in a SEPP 26 area, which makes widening of the track difficult.

The concern for pedestrian safety expressed by the Association is supported by officers. Restrictions over horses being ridden or walked on the track are required to protect pedestrian safety.

Signs have previously been erected prohibiting horses on other trails on the Headland.

The consequence is that horses may have to be taken along the roadway or 'back streets' of Cabarita, which will inconvenience horse owners. However it is not felt safe that the horses be lead along or ridden on the relevant walking track.

21. ORIGIN: Environment & Health Services Unit

FILE REF: Dog - Pound

# **REPORT TITLE:**

# **Proposed Alterations to Council Pound**

# **SUMMARY OF REPORT:**

At the Council meeting of 20 December 2000 it was resolved 'that the General Manager be requested to bring forward a report outlining options for the expansion/re-building of the Cattery area of the Council Pound facility as a matter of urgency. The report to detail potential funding from the accumulated funds from the new registration scheme associated with the Companion Animals Act 1998'.

A total amount of \$56,191 has been received by Council to date from the lifetime companion animal registration scheme, with additional amounts anticipated.

A draft upgrading plan for the cattery has been prepared by officers. One preliminary quote for \$30,000 has been received for the proposed work. However allocation of income from lifetime registration to capital works does not have budget implications.

# **RECOMMENDATION:**

That Council constructs the cattery out of income from the lifetime registration of companion animals.

# **REPORT:**

At the Council meeting of 20 December it was resolved 'that the General Manager be requested to bring forward a report outlining options for the expansion/re-building of the Cattery area of the Council Pound facility as a matter of urgency. The report to detail potential funding from the accumulated funds from the new registration scheme associated with the Companion Animals Act 1998'.

Firstly, officers acknowledge that expansion of, or improvements to the Cattery are warranted. Further, whilst minor expansion of the Dog Pound has occurred in the past three years, additional dog pens are also currently warranted due to:

- More intense focus on dog control under the Companion Animals Act, 1998
- Activities of the Friends of the Pound group
- Increasing community expectation that improved animal control services will be achieved.

However, the proposal outlined in this report relates to the cattery only.

A review of dog and cat impounding statistics indicates that more cats and dogs are being impounded since the introduction of the new Act.

Obviously the cost of any refurbishment of the Cattery is relevant to the extent of works required. Officers are of the view that if the Cattery is to be upgraded, then it should not only accommodate current needs but also potentially cater for expanded activities over the next few years.

A draft upgrading plan for the cattery has been prepared by officers, and includes modest works. This plan included concrete slab, concrete blockwork, 4 new pens, roofing, concrete walkways and associated drainage lines. One preliminary quote for \$30,000 has been received for the proposed work. More quotes would be sought should works proceed, to ensure that a competetive price is secured.

However allocation of income from lifetime registration to capital works does have budget implications.

# ANIMAL CONTROL BUDGETS

Council currently expends about \$260,000 annually on animal control functions. This expenditure is offset by about \$26,00 income annually (income from the 'old' registration scheme, pound fees and penalty notices). This \$26,000 amount will decrease as the number of dogs registered on the 'old' scheme decreases – refer figures below.

It can be seen that animal control functions are substantially subsidised by general fund income. This may be viewed in light of community expectation that such services will be available from Council.

It may also be noted that with the introduction of the new Act in 1998 the Department of Local Government permitted a minor % rate increase, which resulted in a specific amount of \$52,000 being available for animal control. The approval of this % rate increase acknowledged increasing costs to Council in providing animal control services.

# REGISTRATION INCOME PROJECTIONS

Total income received by Council from registration of companion animals will be difficult to predict over the next 3 - 5 years due to changes to cat and dog registration requirements under the Companion Animals Act, 1998. The 'old' annual registration scheme under the Dog Act will be gradually changed over to lifetime registration under the new Act.

Registration fee income on the 'old' annual registration scheme in recent years has decreased as follows:

1998/1999 -\$28,133

1999/2000 -\$18,305

2000/2001 -\$13,215

The reduction in income reflects that animals are now being registered on the lifetime scheme.

However, lump sum amounts of registration fee income are likely to be received during this year and the 2002 - 2003 financial year due to critical registration change over dates.

These lifetime registration fees are initially forwarded by Council to the Department of Local Government, with a percentage subsequently being paid back to Council. The percentage was initially reported as being 85% of total registration income.

However, the Department has recently advised that approximately 68 % will be returned to Councils for local implementation costs, and a further 8% to cover data entry costs for the central animal register.

Council has now forwarded to the Department a total amount of \$89,635 for 'lifetime' registrations collected since 1 July 1999. From this total amount forwarded Council has received back to date an amount of \$56,191.

# CONCLUSION

Income is being received by Council from the lifetime companion animal registration scheme. The total amount received by Council to date is \$56,191.

The cost estimate for Cattery upgrading has been received for \$30,000. Final costs would only be known following final receipt of quotations.

Income from lifetime registrations could be expended on Pound upgrades. However this should be seen in light of decreasing income from the 'old' annual registration scheme. The Manager Financial Services Unit has expressed concern over this issue and resultant budget implications.



# 22. ORIGIN: Environment & Health Services Unit

FILE REF: Drugs Related Matters, Toilets - Public

# **REPORT TITLE:**

Needle Disposal Bins and Blue Lights - Progress Report

# **SUMMARY OF REPORT:**

On 15 November 2000, needle disposal bins were installed in 18 identified "hot spots" within the Shire, in accordance with the resolution of Council. In addition, the installation of "blue lights" in one third of the "hot spot" public toilets was trialled. This report provides information regarding the progress of these public health and safety initiatives.

# **RECOMMENDATION:**

# That:-

- 1. All blue lights are removed from the public toilets and the normal fluorescent lighting is reinstated.
- 2. Additional needle disposal units to be installed in the public toilets in Jack Bayliss Park, North Kingscliff.

# **REPORT:**

# BACKGROUND

At the Council meeting of 21 June 2000, it was resolved that Council:

- "1. Installs needle disposal bins in all the identified "hot-spot" toilets.
- 2. Allocates the necessary funding at its budget review in September.
- 3. Installs one(1) standing park needle disposal bin within the public park area of Ebenezer Park carpark.
- 4. Trials the installation of "blue lights" in one third of the "hot-spot" toilets."

Commencing in August 2000, the number of needles found in and nearby all public toilets by Council staff was recorded. On 15 November 2000, the needle disposal bins were installed in the nominated "hot-spot" toilets by Australian Medical Waste Collection & Disposal. This contractor was selected by the process of calling for Expressions of Interest. The contractor provides and installs the units and also provides a weekly maintenance service and a monthly usage report. During November 2000, blue lights were also installed in 1/3 of the "hot-spot" toilets.

# RESULTS

The results of the ongoing needle disposal survey are summarised in Tables 1 and 2 shown below:

TABLE 1 – AUGUST – OCTOBER 2000 (Prior to Installation of Needle Disposal Bins)

	PUBLIC TOILET	INSIDE	OUTSIDE	TOTAL
1	KNOX PARK*	29		29
2	MCILLRATH PARK Commercial Rd	41	13	54
3	BUCKLEY PARK Prospero St*	4		4
4	BUDD PARK Alma St	3		3
5	TOWN CLOCK Queen St*	1		1
6	LIONS LOOKOUT Karramul St			0
7	CHRIS CUNNINGHAM PARK Bay St	21	7	28
8	RECREATION OVAL Recreation St	4		4
9	RAZORBACK LOOKOUT Razorback Rd			0
10	PIONEER PARK Kennedy Dr	2		2
11	FAUX PARK Minjungbul Dr*	4		4
12	TERRANORA SLIPWAY PARK Dry Dock Rd			0
13	RAY PASCOE PARK Kennedy Dr*	6	8	14
14	EBENEZER PARK Keith Compton Dr (carpark)			

15	OLD BOATHARBOUR Fingal*	4		4
16	NEW BOATHARBOUR Fingal		1	1
17	FAULKS PARK Kingscliff	1		1
18	ROTARY PARK Kingscliff	1		1
	SUBTOTAL ("Hot Spots" only)	121	29	150

OTHER LOCATIONS	INSIDE	OUTSIDE	TOTAL
Chinderah	2		2
Bullamakanka Rest Stop Pacific Hwy Mbah		12	12
Jack Bayliss Park Kingscliff	2		2
Nicholl Park Tumbulgum St Murwillumbah	1		1
North Wall Duranbah Beach		1	1
Cudgen Park Kingscliff (opp Rotary Park)	5		5
Cnr Coral & Boundary St Tweed Heads		1	1
TOTAL	131	43	174

<sup>\*</sup>Blue lights installed in these locations:

Knox Park, M'bah

Buckley Park, Prospero St, M'bah

Town Clock, Queen St, M'bah

Faux Park, Minjungbul Dr, Sth T/Hds

Ray Pascoe Park, Kennedy Dr, T/Hds

Old Boatharbour, Fingal

**TABLE 2 - NOVEMBER 2000 – JANUARY 2001 (After installation of Needle Disposal Bins)** 

	PUBLIC TOILET	NEEDLES	NEEDLES	TOTAL	TOTAL FOUND
		FOUND	FOUND	FOUND	IN NEEDLE DISPOSAL BINS
		INSIDE TOILET BLOCK	OUTSIDE	DISPOSED	(installed 15/11/00)
			TOILET	UNSAFELY (not in needle disposal	
			BLOCK	bins)	
				(nov00 - jan01)	
1	KNOX PARK*	15	0	15	15
2	MCILLRATH PARK Commercial Rd	42	11	53	90

3	BUCKLEY PARK Prospero St*	12	0	12	20
4	BUDD PARK Alma St	4	0	4	15
5	TOWN CLOCK Queen St*	14	0	14	60
6	LIONS LOOKOUT Karramul St	0	0	0	35
7	CHRIS CUNNINGHAM PARK Bay St	5	8	13	35
8	RECREATION OVAL Recreation St	9	0	9	25
9	RAZORBACK LOOKOUT Razorback Rd	0	0	0	20
10	PIONEER PARK Kennedy Dr	0	3	3	35
11	FAUX PARK Minjungbul Dr*	0	0	0	5
12	TERRANORA SLIPWAY PARK Dry Dock Rd	15	0	15	30
13	RAY PASCOE PARK Kennedy Dr*	4	0	4	30
14	EBENEZER PARK Keith Compton Dr (carpark)				20
15	OLD BOATHARBOUR Fingal*	0	0	0	15
16	NEW BOATHARBOUR Fingal	0	0	0	10
17	FAULKS PARK Kingscliff	3	0	3	40
18	ROTARY PARK Kingscliff	0	0	0	25
	SUBTOTAL ("Hot Spots" only)	123	22	145	525
	OTHER LOCATIONS (not serviced by needle bins)				
	Chinderah	4	0	4	
	Bullamakanka Rest Stop Pacific Hwy Mbah			1	
	Jack Bayliss Park Kingscliff	3	0	3	
	Nicholl Park Tumbulgum St Murwillumbah				
	North Wall Duranbah Beach				
	Cudgen Park Kingscliff (opp Rotary Park)				
	Cnr Coral & Boundary St Tweed Heads				
		I	ı	1	1

Eric Whittle Park (airfield Murwillumbah) -

no toilets

North Kingscliff		1	
Tweed Civic Centre	1	1	
Murwillumbah Civic Centre	15(1event)	15	
TOTAL	16	172	525

<sup>\*</sup> Blue lights installed in these locations

# **DISCUSSION**

The installation of the blue lights has presented difficulties in regard to adequate and safe lighting within the toilets. Council's cleaning staff have reported lighting to be inadequate for the purposes of cleaning, and have expressed concern for public safety because of the poor lighting.

It is difficult to assess the impact of the blue lights on needle disposal at this early stage of the survey. To date, the results of the needle disposal survey have not revealed a decreased number of needles disposed in those toilets with blue lights. It is considered that blue lights may have a greater impact in service stations and shopping centres, as needle users desire the privacy of a toilet cubicle. However, in public parks there are numerous alternative areas that offer privacy and are out of public vision.

In all cases, overall numbers of needles disposed have increased after the installation of the needle disposal bins. The important fact to note is the decrease in the number of needles found that were disposed of incorrectly in relation to total number of needles found in the toilets. Feedback from Council staff involved in cleaning or maintaining the public toilets has been strong in its support of the needle disposal bins. The staff have reported that the number of used needles found in concealed places within the public toilets has decreased. These hiding places include window sills, ledges, crevices and behind plumbing fixtures. The disposal of used needles in concealed places present a risk to the public, particularly children and cleaning staff.

The results of the survey at this stage also indicate a decrease in the actual number of needles found outside the needle bins, however the decrease is not significant in terms of overall numbers. Council staff involved in the maintenance of public toilets have commented that the number found within public toilets is estimated to be a very minor proportion of the total number discarded within our public places.

The survey has also revealed that discarded needles are regularly found in Jack Bayliss Park public toilets. Council staff have also requested that this area should be included as a "hotspot" and needle bins installed within the building.

The results of the survey, as contained in Table 1 and Table 2 within this report, were forwarded to the coordinator of the Needle & Syringe Program. This program is part of the Murwillumbah and Tweed Heads Community Health Services. Formal comment was obtained and an extract is provided below:

THIS IS PAGE NO

"The findings of this report reflect the values of the partnership between Council and Health in working collaboratively to implement Harm Minimisation Strategies to promote the health, safety and well being of all our community members.

We have summarised the findings as follows:

Table 1

	Number	Percentage
Needles disposed of unsafely	172	24.7
Needles disposed of safely	525	75.3
Total needles disposed of	697	100

A positive outcome of this report highlights that following the installation of disposal units in Tweed Shire only 24.7% found in the listed facilities were disposed of unsafely in comparison to the figures provided in Table 1 of your report, prior to installation of disposal units were 100% of needles found in the listed facilities were disposed of unsafely.

These findings demonstrate that 75.3% of needles in the listed facilities are disposed of safely, thereby providing a measurement of the success of the collaborative Harm Minimisation strategy promoted and implemented by Council and Health."

The needle bins within the public toilets located in McIlwraith Park, Knox Park (Queen Street), Queen Street and Budd Park have been vandalised on several occasions. The contracting company is responsible for weekly monitoring and maintenance of the needle bins, Damaged units have been repaired or replaced, with fixing methods upgraded to discourage further acts of vandalism.

Where the increased number of needles disposed of at public toilets since the installation of the bins were previously disposed of can only be speculated. However we would expect the majority to have been disposed of inappropriately in public places.

# **CONCLUSION**

It is clear that there is a need for needle bins within public toilets. Each single needle disposed of unsafely presents a risk to public health. The installation of needle bins is aimed at reducing the unsafe disposal of needles by providing an anonymous facility that remains effective through regular maintenance and monitoring.

# FINANCIAL IMPACT

The additional two (2) needle bins in the public toilets in Jack Bayliss Park, North Kingscliff, will cost an extra \$100 per year per bin.

**Dr J Griffin**General Manager

1. Minutes of the Tweed Shire Council Access Advisory Committee Meeting held Thursday 16 November 2000

**Access Matters** 

# **VENUE:**

HACC Centre, South Tweed Heads.

# TIME:

3.30pm

# **PRESENT:**

Cr Max Boyd, Cr Wendy Marshall, Kristen Forster, Stewart Brawley, Ron Douglas, Stephen Pollitt, Una Cowdroy, Gail Martin, Ross Cameron, Brenda Chapman.

# **APOLOGIES:**

Anna Fisher, Stefan Zak, Ray Clark.

1. Chairpersons Annual Report/ Disability & Access Awareness Project Summary

The reports were read aloud. Copies attached.

Moved: Cr Wendy Marshall Seconded: Cr Max Boyd

# 2. Election of Office Bearers for 2001

Positions to be filled – Chairperson, vice-Chairperson, Publicity Officer, Secretary. Bill stood down as Chairperson. Cr Max Boyd conducted the election of office bearers.

Election of Chairperson. Cr Marshall nominated Bill McKennariey. He was elected unopposed

Election of vice-Chairperson. Cr Marshall nominated Ron Douglas. He was elected unopposed.

Election of Secretary. Bill McKennariey nominated Kristen Forster. She was elected unopposed.

Publicity Officer. Bill McKennariey nominated Una Cowdroy. She was elected unopposed.

A request was made for a list of Committee members and their contact details with the executive noted.

# MINUTES OF PREVIOUS MEETING:

**Moved:** Cr Wendy Marshall

**Seconded:** Ron Douglas

**RESOLVED** that the last meeting held 21 September be accepted as a true and accurate record of the proceedings of that meeting.

# **BUSINESS ARISING:**

# 1. Beach Access

Mick O'Brien still to get back to the Committee regarding a meeting time with Cudgen Headland Surf Club.

Action. Kristen to follow up

# 2. Tweed City Shopping Centre Paths

Management have quotes for the work but it has not gone ahead as yet

Action: Write letter to centre owners to enquire when path will be installed.

# 5. Street Lighting – Commercial Road, Murwillumbah

Paul Cambridge, Council Planning and Design Unit Engineer, has checked the site at night and reported that it met the AS 1158 minimum standards and Council policy.

Ron said that the concern about the area is for people walking at night and vandalism as it seems very dark near the Murwillumbah Bowls Club.

Action: Chairperson of Access Committee approaches the chair of Murwillumbah Bowls Club Board to discuss this issue.

Moved: Cr Boyd Seconded: Cr Marshall

# 2. Tweed City Shopping Centre Paths – (Access to Bus Stops)

Steve Paff, Maintenance Engineer has now costed the items regarding shortfalls in paths and access to bus stops on the disability surfside route. The work will cost \$8,750. An idea has been discussed with Ray Clark and Robb Spragg on the Public Transport Committee regarding going halves with money allocated for bus stops, therefore, it means \$4,375 out of Access Committee Budget.

**RESOLVED** that the Access Committee allocate \$4,375 out of annual budget toward bus stop access deficiencies identified and that it is recommended that the Public Transport Committee go halves on the costs of the work.

7.	Sunn	yside	<b>Entran</b>	ce
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A speed bump has been installed.

# 9. Footpath Access Around Murwillumbah CBD

Helen Tunks – Environmental Health Officer has drafted a policy and a report to Council, which will cover the whole of Tweed Shire. This has not yet gone to Council as there are problems with how the policy would be policed. At this stage solutions are being looked into. The report should go to Council soon recommending that the draft policy be put out for public comment.

# 9. Mobility Map/Tourist Guides

Keep on the agenda.

# 10. International Day of People With A Disability

**Concert.** 1 December, 2000 at the Tweed Civic Centre. There is a full line up of entertainment and free sausage sizzle provided by Tweed Heads Bowls Club to be cooked by Cool FM crew. Maggie Anne will MC. Highlight will be the Nerang Walzing Wheelies trained by the Australian Wheelchair Dance Academy. A Paralympian will be in attendance.

Special Christmas Shopping Day for People with a Disability. 4 December, 2000 at Tweed City Shopping Centre. Training for Volunteers by the DOCS disability team will be

Monday 27 November. Still looking for volunteers to assist people with a disability on the day.

# 11. Safe Crossing Kennedy Drive (Old Markwells Site)

Cr Marshall reported that the RTA will assess the situation. Fencing at the building site will be moved to make it safer in the short term. Ray Clark reported that designs are underway for a new crossing point closer to the intersection with Terranora Terrace (Wharf Street)

# 12. Disability Parking – Policing and Parking

AQA have produced some serious/humorous cards to put under people's wipers if they are illegally parked in a disability space. Discussion ensued about the need to have the easily recognisable disability access symbol on the stickers/permits. It was discussed that this symbol is used in Qld and is easily identified from a distance. The NSW permits are just in small writing.

Moved: Cr Boyd Seconded: Cr Marshall

# **RECOMMENDATION:**

That Council takes up the issue with the RTA on behalf of disabled drivers suggesting that the RTA provides a clear means of identification for disabled drivers/passengers that includes the International symbol.

# 14. KFC Murwillumbah Footpath

Kristen requested more information regarding Ron's concerns about this footpath. It would seem the path going to the eating area at the back is blocked with carparking space but also goes through the entrance to the drive through. The safest path of travel is against the wall of Hutchinson. No further action.

# 13. Wommin Bay Hostel

Geoff Dobb from Wommin Bay Hostel provided the committee with a quote of \$19,910 for the work on an accessible viewing picnic platform. Committee are at present needing to do some work on central Kingscliff Wommin Bay Beach access spot. Kristen to keep an eye out for any grants that may be able to assist them.

# 1. The 2000 Prime Minister's Gold Medal Access Awards 29 November 2000-11-27

The Access Committee nominated Coolangatta & Tweed Ten Pin Bowl and they have been shortlisted for the award. People from the Access Awards have visited the centre to take publicity photos. Owners of the club will be attending the awards ceremony. The Access Committee have an invitation to attend.

Moved: Cr Boyd Seconded: Stephen Pollitt

**RESOLVED** that Cr Marshall and Committee Chairperson attend the ceremony on 29 November, 2000 and that Council pay for airfare and accommodation.

# 2. Disability Parking Space – Murwillumbah

Letter previously discussed from Judy Baily regarding the disability car parking space in front of the old RTA building – on a slope, cannot keep door open to get out of car. Three Council Officers went to reassess the situation. Ray Clark reported that this is the most appropriate site in the vicinity. Committee members still felt that the camber in the existing spot is too steep.

Suggested preferred spot: First option:- between Armstrongs & Fruit Exchange near the first parking spot near the Imperial Laneway. Second option:-on the other side of the road in front of the State Government/Agriculturel Department Building.

# GENERAL BUSINESS:

# 1. Murwillumbah Bowls Disability Parking

Ron Douglas reported that there is no disability parking spot outside the Bowls Club.

Action: Chairperson to bring this issue to the attention of the chair of the Bowls Club Board when discussing lighting. Cr Marshall to take the issue to the Traffic Committee.

# 2. New Government Building Murwillumbah

Are there any proposals for crossings across Wollumbin or Nullum Street. Ron Douglas made a formal request that this be considered.

This issue will also be taken to the Traffic Committee.

# **NEXT MEETING:**

3.30-5.30pm Thursday 18 January 2001

The meeting closed at 5.30pm

**Director's Comments**: Councillor Marshall was unable to attend the 2000 Prime Ministers Gold Medal Access Awards.

# **DIRECTOR'S RECOMMENDATIONS:**

12. Disability Parking – Policing and Parking

**Access Matters** 

# **Committee Recommendation:**

That Council takes up the issue with the RTA on behalf of disabled drivers suggesting that the RTA provides a clear means of identification for disabled drivers/passengers that includes the International symbol.

# Director's Recommendation:

As per committee recommendation.

# 2. Minutes of the Tweed Shire Council Access Advisory committee Meeting held Thursday 18 January 2001

**Access Matters** 

# VENUE:

Buchanan Meeting Room, Murwillumbah Depot

# TIME:

3.30pm

# **PRESENT:**

Cr Wendy Marshall, Kristen Forster, Bill McKennariey, Ron Douglas, Graham Williams, Stephen Pollitt, Ross Cameron, David Baker, Brenda Chapman

# **APOLOGIES:**

Una Cowdroy, Sue Gamble.

# MINUTES OF PREVIOUS MEETING:

**Moved:** Cr Wendy Marshall

**Seconded:** Ron Douglas

**RESOLVED** that the meeting held Thursday 16 November 2000 be accepted as a true and accurate record of the proceedings of that meeting.

# **BUSINESS ARISING:**

# 1. Beach Access

Letter sent to the Cudgen Headland Surf Club formally inviting them to have involvement in the Beach Access Project. The club is an ideal place to have beach access as there is a disability toilet facility, disability parking, beach is patrolled at peak times and the club itself is accessible.

The Cudgen Headland Surfclub responded favourably. The challenge is now how this can be successfully done.

Ideas from the surf club include continuing their already existing cement path (which meets gradient standards) with some sort of roll out therefore adaptable wooden path. The club would be happy to store a beach wheelchair but club and Access Committee member Mick O'Brien has also researched the possibility of it being stored and administered by the Council owned caravan park which is opened from 7am-7pm everyday. This option would greatly increase the availability of the equipment.

The club plans to have another luncheon for people with a disability at the end of its season April 2001 and suggests this would be the ideal time to organise the opening of a beach access site.

To move this further the club suggests for representatives of the club to meet with representatives from the Access Committee. This meeting would have to be held on a Sunday.

Discussion ensured at Access meeting re design of such a ramp and the shifting sand issues. Is the roll out wooden path there permanently or moveable. Suggestion from Graham Williams using reinforced rubber matting as it would be lighter and more easily moved. Discussion also ensured on whether the path should go out to the low water line. Does this cause an obstruction for others? Does having a beach wheelchair change the need for this?

Are the surf club going to the involved in any of the labour for the path? Need to look into insurance/legalities with Brian Donahy. Also check with John Henley to see if there are any issues relating to the beach reservation.

Moved: Cr Marshall Ron Douglas

# **RESOLVED** that:

- 1. That quotes be gathered from the works unit regarding proposed work.
- 2. That approaches be made to other Councils regarding experiences in installation of disability beach access and use of beach wheelchair.
- 3. That a formal request be made to the caravan park regarding the storage and leaving of beach wheelchair

Note: other places suggested regarding development of Beach Access – Gold Coast, Noosa and Gosford.

# 2. Tweed City Shopping Centre Paths

The continuous path of travel from the bus stop through the carpark to the front of Tweed City has been completed. Suggest to Tweed City Management to whiteout other pedestrian crossing (into garden bed) and to trim some trees at the edge of the path.

**Action:** Write letter of thanks to Tweed City Shopping Centre management and owners.

# 3. Access to Bus Stop

Rob Spragg, Social Planner/Public Transport Working Party attended the meeting. Rob reported that another grant has been provided for 13 new bus stops at specified locations. Three of these duplicate bus stops put forward by the Access Committee:

1. Kingscliff Caltex

- 2. North Bound Tweed City
- 3. Kingscliff Bowls Club (Northbound)

Could possibly add in Pearl Street South Caltex

There may be some spare funds from the grant to upgrade some of the others requested by the Access Committee. There was a suggestion that funds allocated by the Access Committee and approved by Council of \$4,375 be put toward the improvement of the bus stops listed but not included in the Public Transport Working Party list. The Committee selected three priorities from the list.

- 1. HACC Centre South Tweed Northbound
- 2. Wharf Street near Tweed Village Shops
- 3. Northbound Kingscliff sports field.

**RESOLVED** that the \$4,375 Access Committee funds allocated and approved at the November 2000 meeting be used to cover work to be done at:

- 1. HACC Centre South Tweed Northbound
- 2. Wharf Street near Tweed Village Shops
- 3. Northbound Kingscliff sports field.

That the Access Committee further prioritise those left on the list presented and work be done as funds permit.

# 4. International Day of People With a Disability

Two functions were held:

- 1. Celebration Concert
- 2. Special Christmas Shopping Day

The Concert was successful and Cr Marshall expressed their sincere thanks to the organisers. The Special Christmas Shopping Day was a little disappointing – the number of shoppers was low, though there was good response in terms of volunteers to assist. It was suggested that there could have been more signage at the Shopping Centre advertising the day. Possibility of that this sort of assistance may not be a need in the Tweed.

**ACTION:** Send a certificate of appreciation to Tweed City Shopping Centre and participating stores.

# 5. Safe Crossing Kennedy Drive

Ray Clark reported that work will start on this crossing this week. There will be better visibility for drivers in the new location.

# 6. Disability Parking – Policing & Signage

There has been new road rules in relation to extended roads. The scope of the rules have been extended to include roads that are part of the road reserve which means they have public access and signage approved by Council. This extension of the rules allows police to book people for parking infringements in these areas. Under these new rules Tweed Mall are now having police enforce parking restrictions at their Shopping Centre.

Shopping Centres could invite police into monitor parking infringements if they have the correct signage. The approval for the signage etc would need to go through the local Traffic Committee.

# 7. Premiers Gold Medal Access Awards

Coolangatta Tweed Ten Pin Bowling were one of the three finalists out of 60 entrants. Bill McKennariey attended the presentation in Canberra on behalf of the Tweed Shire Access Committee. Mr Gary Scarlett attended as Bill's attendant – Gary is also the president of one of the Centre's bowling leagues and wrote a letter of support for the nomination.

Gary and Bill convey their thanks to Council for providing the opportunity and the means to attend this ward presentation.

Two of the differences between Coolangatta Tweed Ten Pin and the winner of the category were **a**) ongoing training for staff and **b**) the employment of people with a disabilities. Kristen has adapted news release for local purposes.

**ACTION:** Organise a publicity photo with available Committee members and award winners.

# 8. Disability Park Space – Murwillumbah

Where to move this space has still not been decided. Ray will look up the November Committee recommendation regarding moving the space to near Armstrongs/Fruit Exchange.

The Committee expressed their surprise at the relocation of the Disability Parking Space near the post office to further away from the corner.

#### 9. Murwillumbah Bowls Club

**Access Matters** 

Bill McKennariey and Ron Douglas went to speak to Geoff Brown, the Manager on 15 January. The wheelchair access to the facility on the outside is primitive but inside access is good. The suggested place for a disability parking space is beside the loading bay as there is already a kerb ramp there and it is not far from the path to the entrance. It would need a modification done to the water channel gutter.

**ACTION:** That the Committee chair writes a letter to the club thanking them for meeting with Committee representatives and addressing parking issues. The letter to note that some other areas of concern have been raised regarding access to the building and Committee members would be happy to attend a meeting of the board to discuss these issues.

Lighting around the area of the Murwillumbah Bowls Club was again brought up. Even though tests have been carried by Council which identify that the lighting comes up to the minimum standards the Committee feel that this is still an issue.

Moved: Cr Marshall Seconded: Ron Douglas

#### **RECOMMENDATION:**

That Council includes in further lighting programs the improvement of lighting at Commercial Road, Murwillumbah.

### 10. Correspondence

Guide Dogs Association, Coffs Harbour – Copy of letter to Minister requesting a review of warrants for pedestrian crossings in rural areas.

**RESOLVED** that a letter be written to Neville Newell highlighting issues and asking if there is any movement on issues. Express that we know that he has concerns about this issue and ask him to take it up. The letter also should ask him to respond on receipt.

Far North Coast Carers Respite Centre. The Centre requests that the Committee nominate a representative to the Care Link Project Committee. The following questions were asked regarding the committee:

- 1. What would the committee's role be in relation to the project:
- 2. What is the meeting schedule time/frequency?

- 3. How many committee members are there?
- 4. Where would the committee meet?

Cr Marshall is interested in being involved and requests more information.

**ACTION:** Kristen to ring Chris Judd, Care Link Co-ordinator regarding the above questions.

Royal Blind Society – Information sheet on Ormosa in Braille

Harry Moore Nissan. New Mazda metro 121 – Flashe Accessible vehicle

#### **GENERAL BUSINESS:**

# 11. Murwillumbah Pool Parking

Request to have a disability parking spot near the Murwillumbah Pool. Ray Clark suggested that one wide space on the edge near the Doctor's parking could easily be changed to disability parking space.

Public Meeting

Suggestion to link the Access Committee Public Meeting (not AGM) to the Council Community Advisory Committee in July. The July meeting will be examining the Community Development Plan Issues Paper for disability for inclusion in the Social Plan. The paper being produced by Robin Spragg will be a collation of information gathered through the DDA Consultations and included in Council's draft DDA Action Plan, information produced by the Ageing and Disability Department and information on service gaps developed by the Tweed Disability Interagency Group and information gathered through the Access Committee.

The Committee had a concern that Access Committee identify may get lost in the larger picture.

**ACTION:** The Access Committee will have its own public meeting in September 2001 in Murwillumbah.

**13. Disability Access Awareness** 

A decision was made last year to send information on a training kit "You Can Make a Difference to Customer Relations for People with Disabilities" to hospitality, tourism and retail bodies. Kristen suggested that we include in the letter the opportunity for businesses to

consult with the Disability Access Awareness Team to find out how they can make their businesses more accessible. This would need to be backed up by information about the standards and the need to get any building alteration approved by Council. It was suggested that the letter include information about employing a person with a disability through On-Q.

**DECISION:** That the Disability Access Awareness Team expand their role to incorporate assisting people with information on how they can improve the accessibility of their business.

#### 14. Terms of Reference

The Committee did not have time to look at the TOR document. This will be the first item of business arising on the March meeting agenda.

## **NEXT MEETING:**

3.30pm 15 March, HACC Centre, South Tweed.

The meeting closed at 6pm.

# Director's Comments:

- 1. The expenditure recommended under Item 3 will be approved under delegated authority.
- 2. The recommendation under Item 9 be referred to the Director, Engineering Services for investigation.
- 3. The Council send the letter to the local member Neville Newell.
- 4. The matter of disability parking at Murwillumbah Bowls be referred to the Director, Engineering Services.

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#### **DIRECTOR'S RECOMMENDATIONS:**

#### 1. Beach Access

**Access Matters** 

#### **Committee Recommendation:**

That Council includes in further lighting programs the improvement of lighting at Commercial Road, Murwillumbah.

### Director's Recommendation:

That Council adopts the recommendation under Item 1

# 3. Minutes of the Community Advisory Committee Meeting held Thursday 22 March 2001

**GC7/6 Pt3** 

# **VENUE:**

Canvas & Kettle Restaurant, Murwillumbah Civic Centre

## TIME:

9.30am.

### PRESENT:

Councillors, Boyd, Marshall, , Paddy Mac(Mens Group), Larry Kalender (Family Centre), Jim Bradbury (DOCS), Lesley Burgess(Centrelink), Maria Vainio (Dpt Housing), Marilyn Lebeter(Com Health), Janice Butler(Com Health), Robin Spragg(TSC), Sharen Smith (TSC Minute taker)

#### **APOLOGIES:**

Don Buckley, Jenni Funari, Peter Brook, Kristen Forster, Louis Felui, Alan Wise, Jackie Parry.

### MINUTES OF PREVIOUS MEETING:

Moved: Wendy Marshall Seconded: Jim Bradbury

**RESOLVED** that with the amendment that Jason Sines was present at the last meeting the minutes of the Community Advisory Committee meeting held Thursday 25 January 2001 be confirmed as an accurate record of the proceedings of that meeting.

# **BUSINESS ARISING:**

#### 1. Multicap

Cr Boyd reported that the sub division of the donated land has been finalised. The Committee will come down and consult with the community regarding the design of the building, which will be located adjacent to Mountainview Retirement Village, Murwillumbah.

He also reported that the Aboriginal Respite Centre at Ducat Street was open to all people.

# 2. Young People Issues

Robin Spragg reported that there have been further meetings with stakeholders to gather more information. The current paper will be circulated at the next CAC Meeting.

Cr Boyd noted that the Counterpoint Concerts have started again.

# 3. Aboriginal Community Worker Working Group

Sharen reported that the above Working Group had had two meetings since the last CAC meeting. The minutes from the two meetings were tabled.

One of the first actions of the group was send an urgent letter to Council requesting that funding be set aside in the budget to fund an Aboriginal Community Worker Position to commence work in the 2001 / 2002 financial year. It was noted that the Working Group saw this as a possible funding option along with others. A letter has been sent back from Council stating that the item was listed as an unfunded budget item.

Clarification was sought on the role of the working group and reporting processes. Previous CAC minutes state that the Working Group would look at funding options and issues associated with the employment of such a worker.

The group identified the Local Government Aboriginal Career Development Program with the Department of Education and Training as another funding option. In the past it has partly funded positions over a period of time. It resolved that this needed to be thoroughly investigated.

Cr Marshall requested that the minutes of the Working Group be circulated to all members of the Community Advisory Committee to keep them informed of progress.

It was noted that Jason Sines, Aboriginal Community Liaison Officer with Ballina Shire Council had addressed a Council Access meeting on February 14. He gave an overview of his duties and the achievements he had made since starting, including greater participation by Aboriginal Community members with Council.

Sharen stated that this was the type of position that was being sought by the ATSI Community and others who had been surveyed and it would work with and benefit all members of the community.

It was resolved by those present that this was the type of position being sought and that this Committee supports the employment of such a position.

Moved: Larry Kalendar Seconded: Cr Wendy Marshall

# **RECOMMENDATION:**

That a Council Officer be nominated to investigate and prepare a funding submission based on information gathered from the Local Government Aboriginal Employment & Career Development Program & other programs, within a time-frame which will allow it to be considered by the 2001/2002 Budget Committee and that the officer provide a report on the outcomes back to the Working Group.

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#### **GENERAL BUSINESS:**

#### 4. Men's Issues

Robin Spragg facilitated the discussion on Men's Issues .

# • Draft Issues Paper/Survey Details/Recommendations

Robin tabled a document which was currently being used to develop the Men's Issues Paper for the Community Development Plan and the Tweed Shire Council Social Plan.

It was divided into three sections:

- 1. Section 1 An overview of the survey that was done with men.
- 2. Section 2 Statistical Information
- 3. Section 3 Recommendations.

Data gathered here reflects data gathered in other regions.

Robin noted that the only recommendations listed were ones that Council could deal with. He said there would be other recommendations made in the Issues Paper that other community groups could address.

Robin asked the group to focus on questions 10 and 11 which asked about men's use of community/welfare services/ groups and asked for feedback.

He noted that recommendation 1 was the main outcome of consultations. Clarification was sought, especially in relation to the idea of the Men's Shed and the exchange of skills. Paddy Mac, who was involved with the survey noted that the term Men included young men and boys' and the exchange would be a two way exchange of ideas, skills etc. It was noted the recommendations were draft and were developed by Robin Spragg. Robin took note of the changes requested.

Clarification was also sought on Recommendation 5. This will be discussed further by the core group.

#### Overview of Process of Consultations and Outcomes

After initial consultations in September 2000, which included a Fathers Day Celebration, a number of men formed a core group including, Peter Brooke, Paddy Mac and Ken Golding to look at developing further initiatives. They approached the Family Centre at Tweed to assist.

A number of models for encouraging men's well being were looked at, for example, The Men's Resource Centre in Lismore and Nambucca Men's Space. A booklet they published was also tabled. The group also looked at past local initiatives. Having a men's friendly space was the core target goal expressed through consultations.

Other initiatives that are being developed are a database and submissions for other projects.

Larry pointed out that the focus of initiatives/programs will be relationship based and focus on community cohesion and inclusiveness.

The group is aware of the need to establish groups in other areas as well. Larry noted that the Family Centre was receiving increasing calls from Murwillumbah.

There is a Men and Family Relationships Program currently operating in the Family Centre, Tweed Heads – Phone: (07) 5536 2471.

# • Information Paper

Cr Boyd suggested that an information paper be developed to be presented to Council to inform them of men's issues and initiatives.

Larry asked if Council could support the project in kind and in principle.

# Partnerships/feedback

Paddy requested that interested people contact him and the group. A number of representatives from Community Health, Centrelink and Dept of Housing said they would like to work with the group.

#### 5. CAC Protocols

A brief overview was given of the CAC Committee. It was developed after the first Community Profile to give a forum in which community services providers could share information and keep Council informed of community issues.

Because of low attendance numbers, it was reviewed in 2000. It was resolved to use it to gather information for the Community Development Plan document and Social Plan. Since then each meeting has focused on a single issue. Robin Spragg, the Social Planner, uses the information to update the CDP and Social Plan.

Minutes go to the Director of Environment and Community Service who makes recommendations to Councillors based on the minutes. When recommendations are made Councillors make resolutions at Council meetings. When no recommendations are made minutes a simply circulated with the Business Papers for Councillors information.

# 6. Co-location of Community Service Providers

Discussion arose regarding housing services such as a Men's Shed/Space. Because of rental costs co-location was seen as beneficial by some services.

It was asked if and how Council could contribute to discussions around issues associated with co-location of a number of community services in the one space.

Cr Boyd noted the Community Health Co-location project as a good example.

# 7. Centrelink - Pilot Gambling Research Project

A pilot program will be launched in 3 national locations, including Tweed, to investigate how and whether people with gambling addictions and their families access gambling addiction programs.

It was suggested that this issue and the program could be highlighted in the Tweed Link

### **NEXT MEETING:**

The next meeting of the Community Advisory Committee will be held May 24, 2001 at Tweed Civic Centre, Brett Street, Tweed Heads.

The meeting closed at 11.35

### Director's Comments:

There was an expectation from Council that the Working Party would identify the programs where funding for an Aboriginal Community Worker could be applied for. The actual application would then be completed by Council staff and working group members if approved by Council.

### **DIRECTOR'S RECOMMENDATIONS:**

# 3. Aboriginal Community Worker Working Group

GC7/6 Pt3

## **Committee Recommendation:**

That a Council Officer be nominated to investigate and prepare a funding submission based on information gathered from the Local Government Aboriginal Employment & Career Development Program & other programs, within a time-frame which will allow it to be considered by the 2001/2002 Budget Committee and that the officer provides a report on the outcomes back to the Working Group.

### Director's Recommendation:

That the ACWWG be asked to identify active programs and level of funding available for possible employment of an Aboriginal Community Worker.

# 4. Minutes of the Local Traffic Committee Meeting held Thursday 12 April 2001

**Traffic Committee** 

### **VENUE:**

Peter Border Meeting Room

## TIME:

Commencing at 9.00am.

### PRESENT:

**Committee Members:** Cr Wendy Marshall, Tweed Shire Council; Mike Baldwin, Roads and Traffic Authority; Constable Lewis Molnar, NSW Police. **Informal:** Chairman: Mr Paul Morgan, Mr Ray Clark and Judith Finch Tweed Shire Council.

#### **APOLOGIES:**

Mr Don Page MP, Member for Ballina, Cr George Davidson, Mr Neville Newell, MP, Member for Tweed.

#### MINUTES OF PREVIOUS MEETING:

**RESOLVED** that the Minutes of the Local Traffic Committee Meeting held Friday 16 March 2001 were tabled at the meeting and accepted by the Committee as a true and accurate record of the proceedings.

#### **BUSINESS ARISING:**

GT2/1 Pt3 451

## 4. Mt Warning Pre-School, Glenock Road, Uki

R2245 DW587989

Brought forward from the Local Traffic Committee meeting held on 16 March, 2001 (item 4) as follows:-

"Mr Newell left the meeting at 10:45am

Request received for a "No Parking" area to be painted directly outside the pre-school entry.

This is a rural residential subdivision. It was noted that "No Parking" signs would be difficult to enforce. The discussion of on site parking took place.

It was decided that the Road Safety Officer arrange an on-site meeting to discuss the issue and whether other methods can be utilised to minimise the problem with the Pre-School and report back to the Local Traffic Committee meeting.

For Council's information."

The Road Safety Officer advised that the matter has been resolved. Children are now being dropped off adjacent to the school.

For Council's information.

# 13. Soorley Street, Tweed Heads South

R5150

Brought forward from the Local Traffic Committee meeting held on 16 March, 2001 (item 13) as follows:-

"Request received for speed surveys on Soorley Street following the receipt of a complaint.

The Chairman advised that a speed survey will be undertaken and results brought to the next Committee meeting.

For Council's information."

Speed counts were handed to the Police Representative. The Road Safety Officer advised that the 85<sup>th</sup> percentile was 65kph westbound and 67kph eastbound. It was noted that the highest speed was 84kph and Soorley Street is a 50kph zone.

For Council's information.

# **GENERAL BUSINESS:**

### 1. Amaroo Drive, Banora Point

R0115 DW595459

Request received for a reduction in the speed limit on Amaroo Drive from 60kph to 50kph.

The Chairman advised that originally streets such as Amaroo were excluded from the 50kph zones as they were collector roads. The Committee unanimously agreed that Amaroo Drive should remain at 60kph.

#### **RECOMMENDATION:**

That the speed limit on Amaroo Drive remains at 60kph.

2. Proudfoots Lane, Murwillumbah

R4455 DW594359

Request received for assistance with the problem of parked vehicles either side and opposite to a driveway on Proudfoots Lane.

The Committee noted that parking was a problem in the area and that staff in the new colocation building are parking in the public parking area underneath the building.

It was decided that Development Services be requested to ensure that the conditions of consent be adhered to as far as parking for employees is concerned, to ensure that there is enough parking for visitors.

Cr Marshall requested that the situation be monitored to ensure compliance. The question of permit parking was discussed. The possibility of making the laneway one-way was discussed. It was decided that the installation of "No Stopping" signs around driveways will be reviewed after the one-way traffic flow issue is resolved.

The Road Safety Officer advised that advertisements would be placed in the Tweed Link advising drivers of practices for vehicle parking including distances from driveways and corners.

### **RECOMMENDATION:**

That:-

- 1. Council advertises the proposal to make traffic flow one-way from Brisbane Street to Nullum Street.
- 2. The Manager of Development Control be requested to investigate why the car park under the new co-location building on Wollumbin Street is being utilised by staff rather than being reserved for clients of the government offices.

# 3. Pacific Highway, Sexton Hill

R4031 Pt13

Residents have been complaining that:-

- 1. They cannot see the central islands on the curves and request that they be painted with white edge lines.
- 2. Street lighting is needed between Darlington Drive and Barney's Point Bridge.

The RTA Representative advised that this has been addressed before and the linemarking should have been handled. The RTA Representative undertook to request that painting be completed.

The issue of street lighting was discussed and the Chairman advised that Council is waiting on quotes from NorthPower for improved lighting that the RTA had previously concurred to. It was decided that the quotes would be followed up and forwarded to the RTA as a matter of urgency.

It was noted that the RTA had previously concurred with the request for lighting (see LTC minutes 20 October 2000 Item 7) as follows:-

"Discussed at Local Traffic Committee Meeting held 22 September, 2000:-

- "1. Application for Black Spot funding for Sextons Hill and associated criteria.
- 2. Speed Zonings on Sextons Hill.

#### **RECOMMENDATION:**

That both items be deferred to the next meeting as the RTA Representative needed to leave the meeting early."

"RTA representative addressed the issue of the poor lighting over the crest of the Sextons Hill and suggested that it should be consistent between Darlington Drive and Barneys Point Bridge. This upgraded lighting would assist the pedestrian issues in this location. It was suggested that an application be made through Black Spot Funding or other schemes to secure funds for the works required through the RTA. He also suggested that Council approach the Authority with the view to installing a speed camera at this location.

It was advised that Council officers should obtain a quote from NorthPower for the provision of street lighting to be incorporated in a Funding submission to the RTA.

The closure of the "right turn" lane into Short Street, Banora Point was discussed. The RTA representative was supportive. It was noted that the right turn movement from Short Street onto the Highway is already banned for safety reasons. If and when endorsed by Council this will require local advertising for a three-week period prior to the works being carried out. Left turns into and out of Short Street will remain open. The RSO will also produce an article for the Tweed Link discussing the issue to coincide with the advertising period.

#### **RECOMMENDATION:**

That an application be made to the Roads & Traffic Authority for:

- 1. The installation of additional street lighting between Darlington Drive interchange and Barney's Point Bridge; and
- 2. A speed camera for the Sextons Hill section of the motorway.
- 3. Council advertises its intention to support the banning of right turn movements from the Pacific Highway into Short Street and the closure of the central median and seeking public comment."

### **RECOMMENDATION:**

That the RTA be contacted in writing to ascertain when the pavement markers and linemarking over Sexton Hill will be upgraded and on receipt of the reply a copy be forwarded to the Banora Point Residents Association.

# 4. Darlington Drive, Banora Point

R1540 Pt2

Request received for a pedestrian refuge adjacent to the park that links the sports fields up to the primary school.

The Committee agreed that a pedestrian refuge was required adjacent to the park that links the sports fields to the primary school on Darlington Drive.

#### **RECOMMENDATION:**

That a pedestrian refuge be installed adjacent to the park on Darlington Drive subject to funding becoming available.

# 5. Keith Compton Drive, Tweed Heads

R2800

Report received that cars are parking very close to the driveway of the Tweed Hospital Community Health area and reducing visibility when exiting out of Community Health on to Keith Compton Drive.

The Committee decided to review the situation in 6 months when works at the hospital have been completed.

For Council's information.

#### 6. Main Street Murwillumbah

R3640 Pt3

Request from Manager Planning & Design to create a one car space length loading zone adjacent to the Optometrist (south west of the current bus zone).

It was noted that there is already a loading zone in Queen Street. The possibility of a 5 minute parking space was unanimously agreed to.

### **RECOMMENDATION:**

That a 5 minute parking space be installed adjacent to Patrick Egan, Optometrist on Main Street Murwillumbah.

# 7. Kennedy Drive, Tweed Heads (Boat Ramp Access)

R2830 Pt4

The Coastal Committee has requested that the extensive dangerous parking and associated turning manoeuvres caused by cars with trailers parking on Kennedy Drive especially on

weekends be investigated. It is suggested that parking be restricted to vehicles under 6m in length.

Cr Marshall advised that this has been discussed numerous times at the Tweed River Management meetings.

Limiting parking on Kennedy Drive and restrictions on the length of parked vehicles is also requested together with signage in the car park. Noted that vehicles are also parking on the residential roads.

#### **RECOMMENDATION:**

#### That:-

- 1. One hour parking be installed on the southern side of Kennedy Drive from the boat ramp along the frontage of Ray Pascoe Park back to the "No Stopping" zone.
- 2. A "No Right Turn" sign be installed on the exit from the local traffic road at McDonald Street.

# 8. Wardrop Street, South Murwillumbah

R5800

Under the Safer Routes to School program using funding from the RTA, parking arrangements have been implemented around St Joseph's School. Signage is requested to designate the parking areas.

- 1. "No Stopping" signs have been erected at the end of the cul-de-sac to allow parents to complete a turn.
- 2. 2 x 5 minute parking zones along the school frontage.
- 3. "Right Angle" parking in teacher parking area.

Plans of the parking facilities were viewed.

#### **RECOMMENDATION:**

### That:-

- 1. "No Stopping" signs have been erected at the end of the cul-de-sac to allow parents to complete a turn.
- 2. 2 x 5 minute parking zones along the school frontage.
- 3. "Right Angle" parking in teacher parking area.

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# Terranora Primary School, Terranora Road, Terranora

R5431 Pt4

Request received for a footpath and barriers between vehicles and pedestrians in the vicinity of the Terranora Primary School.

The RTA Representative advised the Committee that the installation of barriers needed to comply with the guidelines for installation. The Committee decided that further investigation was needed and that the request for a footpath be forwarded to the Engineering Services Division.

Cr Marshall suggested a meeting with the two Principals of the School to explain the situation in more detail. Decided that Cr Marshall, the Road Safety Officer and the Chairman would be available for the meeting. The RTA Representative also advised he may be able to attend the meeting with notice.

To be brought forward to the next meeting if appropriate.

For Council's information.		

# **Kennedy Drive, Tweed Heads**

R2830 Pt4 DW598597

Late item. Request received for problems encountered when entering Crystal Waters Drive from Kennedy Drive in both directions.

It is suggested that the road needs widening to give room for large trucks and buses to pass on the left of the vehicle waiting to turn right into Crystal Waters Drive as it is reported that rear end collisions are occurring.

Also it is reported that turning left into Crystal Waters Drive from Tweed Heads is a problem.

#### **RECOMMENDATION:**

That:-

- 1. The median on Crystal Waters Drive be reduced in width and length to enable smoother turning into Crystal Waters Drive for eastbound traffic.
- 2. The possibility of road widening on the northern side of Kennedy Drive for eastbound traffic be referred to the Manager of Works for inclusion in future Works Programs to enable smoother right turns into Crystal Waters Drive.

# 11. Technical Instruction for Pedestrian Crossings

#### **Technical Instructions - RTA**

The RTA Representative informed the Committee about the draft guidelines for approach and departure at pedestrian crossings. Comments have been requested on the draft document and it was handed it to the Chairman. The document is entitled "Technical Instructions Stopping and Parking Restrictions at Intersections and Crossings - Draft".

The Chairman undertook to give comments to the RTA on behalf of Council.

For	Council	´s intori	nation.			

# Part B

# 1. Proposed Portable Fuel Facility, Pacific Highway, Murwillumbah

DA4030/4383 Pt1

Request received for Local Traffic Committee review and comments on a development application for a portable fuel facility to be located in the car park of the old Norco Factory on the Pacific Highway. A Traffic Impact Assessment has been provided and it should be noted that the proposal is for truck usage only.

The Chairman advised that the development application is for a portable refuelling station and plans of the area were viewed.

### Issues are:-

- 1. Site appears too small.
- 2. Driveways would need substantial upgrading including the relocation or adjustment to the Telstra pit.
- 3. Vehicles turning right out of the site on to the Pacific Highway is not acceptable with the Highway carrying 20,000 vehicles per day on average. Slow vehicles turning right out of the site would cause hazardous situations. Therefore if approved left turns out of the site can only be permitted.
- 4. It is noted that section 6 traffic impacts of the traffic report points 1 and 5 are contradictory in terms of which driveway is proposed as the entrance and which is the exit.
- 5. Due to the constrained sites it is highly likely that vehicles turning left out of the site will cross into the northbound turning lane.
- 6. The design templates do not indicate the vehicle travel speed that has been applied. It appears to be for a 0-5kph which is not acceptable.

The Committee unanimously agreed that this is not an acceptable use for the site.

For Council's information.		

### **NEXT MEETING:**

The next meeting is scheduled for Friday 18 May 2001 in the Peter Border Meeting Room.

The meeting closed at 11:20am

# Director's Comments:

NIL

[ltcminx.doc]

#### **DIRECTOR'S RECOMMENDATIONS:**

1. Amaroo Drive, Banora Point

R0115 DW595459

### **Committee Recommendation:**

That the speed limit on Amaroo Drive remains at 60kph.

### Director's Recommendation:

As per committee recommendation.

# 2. Proudfoots Lane, Murwillumbah

R4455 DW594359

### **Committee Recommendation:**

That:-

- 1. Council advertises the proposal to make traffic flow one-way from Brisbane Street to Nullum Street.
- 2. The Manager of Development Control be requested to investigate why the car park under the new co-location building on Wollumbin Street is being utilised by staff rather than being reserved for clients of the government offices.

# Director's Recommendation:

As per committee recommendation.

# 3. Pacific Highway, Sexton Hill

R4031 Pt13

#### **Committee Recommendation:**

That the RTA be contacted in writing to ascertain when the pavement markers and linemarking over Sexton Hill will be upgraded and on receipt of the reply a copy be forwarded to the Banora Point Residents Association.

#### Director's Recommendation:

As per committee recommendation.

# 4. Darlington Drive, Banora Point

R1540 Pt2

#### **Committee Recommendation:**

That a pedestrian refuge be installed adjacent to the park on Darlington Drive subject to funding becoming available.

### Director's Recommendation:

As per committee recommendation.

### 6. Main Street Murwillumbah

R3640 Pt3

# **Committee Recommendation:**

That a 5 minute parking space be installed adjacent to Patrick Egan, Optometrist on Main Street Murwillumbah.

# Director's Recommendation:

As per committee recommendation.

# 7. Kennedy Drive, Tweed Heads (Boat Ramp Access)

R2830 Pt4

# **Committee Recommendation:**

That:-

- 1. One hour parking be installed on the southern side of Kennedy Drive from the boat ramp along the frontage of Ray Pascoe Park back to the "No Stopping" zone.
- 2. A "No Right Turn" sign be installed on the exit from the local traffic road at McDonald Street.

### Director's Recommendation:

As per committee recommendation.

#### 8. Wardrop Street, South Murwillumbah

**R5800** 

### **Committee Recommendation:**

That:-

- "No Stopping" signs have been erected at the end of the cul-de-sac to allow parents to 1. complete a turn.
- 2. 2 x 5 minute parking zones along the school frontage.
- 3. "Right Angle" parking in teacher parking area.

# Director's Recommendation:

As per committee recommendation.

#### **Kennedy Drive, Tweed Heads 10.**

R2830 Pt4 DW598597

### **Committee Recommendation:**

That:-

- The median on Crystal Waters Drive be reduced in width and length to enable smoother 1. turning into Crystal Waters Drive for eastbound traffic.
- 2. The possibility of road widening on the northern side of Kennedy Drive for eastbound traffic be referred to the Manager of Works for inclusion in future Works Programs to enable smoother right turns into Crystal Waters Drive.

## Director's Recommendation:

As per committee recommendation.

MINUTES CIRCULATED TO COUNCILLORS WITH THIS AGENDA NOT REQUIRING A COUNCIL DECISION

- 5. Minutes of the Vegetation Management Plan Steering Committee Meeting held Tuesday 27 March 2001
- 6. Minutes of the Communication Committee Meeting held Wednesday 4 April 2001

#### 1. Notice of Motion - Cr Marshall

Hire Fees - Murwillumbah and Tweed Heads Auditoriums and Meeting Rooms

Notice of Motion, M'bah Civic Ctr - Hire, TH Civic Ctr - Hire

That the General Manager be requested to facilitate a complete review of the current fees and charges structure used for Council auditoriums and meeting rooms.

2. Notice of Rescission - Cr Youngblutt, Cr Lawrie and Cr Polglase

Seaside City Local Environmental Study - Selection of Consultants

Notice of Rescission, GT1/LEP/2000/3 Pt4

That Council resolution at Minute No C167 in relation to Item 1b Items Deferred in Committee of the Meeting held 18 April 2001 being:-

".....that in the case of the Local Environmental Study for Seaside City follows its usual practice of delegating the decision on the choice of consultant to the Director Development Services."

be rescinded.			

3. Notice of Rescission - Cr Youngblutt, Cr Polglase and Cr Lawrie

**Tweed Road Construction Plan - Small Business Contributions** 

Notice of Rescission, GT1/S94/4 Pt4

That Council resolution at Minute No 973 in relation to Item 11 of the Meeting held 18 April 2001 being:-

".....that:-

- 1. Council adopts an optional time payment system for Tweed Road Contribution Plan payments by using the provisions of S80A(1) of the Environmental Planning & Assessment Act (1979) to include a condition of development consent for eligible Business Enterprises (EBE) that permits annual payment of Tweed Road Contributions Plan contributions. This condition will also provide for consent and development to cease on non payment of due annual payments.
- 2. Eligible Business Enterprises are defined as retail, commercial and light industrial, change of use, activities to be established in rented premises with a GFA of not more

than 1,000m<sup>2</sup>. Professional chambers are not included in the definition. Final determination of the eligibility of a business into this category will be at the discretion of the Director Development Services.

3. Eligible Business Enterprises that take up the time payment option in (1) will pay 10 annual payments, each payment being the full contribution divided by 10. The first payment will be due prior to occupation or commencement of the new approval for the premises. The remaining 9 payments will be due at one year intervals. If the new approval use ceases at the premises, the remaining annual payment may cease and if so, the consent will also lapse.

be rescinded."			

# 4. Notice of Motion - Cr Boyd

# Pacific Highway - Tweed Shire

# Notice of Motion, R4031 Pt13, Pacific Highway

That a comprehensive report be provided to Council covering at least the following aspects which relate to that section of the Pacific Highway which will be reclassified within Tweed Shire when the new Motorway is completed in 2002:

- 1. Its total length
- 2. Current traffic counts and those forecast for 2005-2010
- 3. An assessment of the present condition of the pavement of this section so as to identify how much is in a failed or near failed condition
- 4. An estimate of the cost to bring the cost to bring the existing pavement up to a satisfactory standard before it becomes a Council responsibility.
- 5. An assessment of the cost of repairing that section of the river bank subsidence threatening the Highway near the Ampol Service Station in Murwillumbah.
- 6. A forecast as to the time when the section of the Highway between Murwillumbah and the 4 land section at Stotts Creek will have to be constructed to 4 lane standard.
- 7. An estimated cost to carry out the construction mention in (6).
- 8. The number and location of road deaths on this section of Highway over the past 10 years, segregated into those north of Murwillumbah and those south of Murwillumbah.

- 9. The identification of those sections of this road considered to be black spots such as Murnane's Corner near Burringbar; the turn off at Burringbar to Reserve Creek; and the Railway Bridge at Greenhills.
- 10. Any other relevant information considered import on this issue.



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# Workshops

Councillors,

Following are details of upcoming Workshops of Council:-

1. New Art Gallery Workshop

**Date:** 9 May 2001

**Time & Duration:** 7.30-8.30pm

**Organiser:** Gary Corbett

Resolved by Council: Confirmed 21 March 2001

# Workshops



